

**PUBLIC NOTICE AND AGENDA
KEWAUNEE COUNTY BOARD MEETING**

MONTH: SEPTEMBER

DATE: September 23, 2014

TIME: 6:00 PM

**PLACE: County Board Room
Administrative Center
810 Lincoln Street
Kewaunee, WI**

- 1. Call to Order**
- 2. Pledge of Allegiance and Prayer**
- 3. Roll Call**
- 4. Approve County Board Agenda**
- 5. Appointments**
 - a. Kewaunee County Emergency Mgmt. Director – Tracy Nollenberg**
 - b. Local Emergency Planning Committee**
- 6. Annual Reports and Other Reports to the Board as Requested by the County Board or Committee:**
 - a. Kewaunee County Family Court Commissioner – William Wolske**
 - b. Kewaunee County Violence Intervention Project – Laura Giddley**
 - c. Kewaunee County Economic Dev. Presentation – Jennifer Brown**
- 7. Committee Reports:**
 - a. Highway / Solid Waste Committee**
 - b. Personnel, Advisory & Legislative Committee**
 - c. Health, Child Support and Veteran Service Committee**
 - d. Extension-Education Committee (no Zoning meeting)**
 - e. Land & Water Conservation Committee**
 - f. Law Enforcement & Emergency Mgmt. Committee**
 - g. Finance and Public Property Committee**
 - h. Human Services Committee**
 - i. Promotion and Recreation Committee**
 - j. Revolving Loan Fund Committee - None**
 - k. Bay Lake Regional Planning Commission**
- 8. Citizen's Input (maximum 3 minutes per appearance)
(20 minutes total per meeting)**

9. **First Reading of Ordinance (vote to be taken at the next County Board meeting)**
 - a. **None**

10. **Consideration of Bills and Claims for Approval:**
 - a. **Extension Education & Zoning**
 - b. **Land & Water Conservation**
 - c. **Finance & Public Property**
 - d. **Health, Veteran Service & Child Support**
 - e. **Law Enforcement & Emergency Management**
 - f. **Promotion & Recreation**
 - g. **Human Services**
 - h. **Highway / Solid Waste**

11. **Recess, for Finance Committee to approve bills**

12. **Consideration of Resolutions:**
 - a. **A Resolution Approving the Collective Bargaining Agreement with Kewaunee County Courthouse Employees, Local 2959, AFSCME, AFL-CIO**
 - b. **A Resolution Approving the Collective Bargaining Agreement with Kewaunee County Professional Employees, Local 2959A, AFSCME, AFL- CIO**
 - c. **A Resolution Approving the Revolving Loan Fund Application of: D Lux Flooring, LLC**

13. **Consideration of Ordinance read at previous County Board Meeting**
 - a. **Kewaunee County Public Health and Groundwater Protection Ordinance**

14. **Communications:**
 - a. **Resolutions from other Counties**
 - b. **Kewaunee County Events**

15. **Chairman comments regarding Groundwater Protection Ordinance and Budget**

16. **Set meeting date for next County Board Meeting**
 - a. **October 21, 2014 at 5:00 p.m. (Budget Board-previously scheduled)**
 - b. **November 18, 2014 at 6:00 p.m. (previously scheduled)**
 - c. **December 16, 2014 at 5:00 p.m. (previously scheduled)**

17. **Adjournment**

/s/ Ron Heuer
Ron Heuer
Kewaunee County Board Chairman

/s/Jamie Annoye
Jamie Annoye
Kewaunee County Clerk

Persons with disabilities needing special accommodations to attend or participate should contact the County Clerk's Office at (920) 388-7133 at least 24 hours prior to the meeting so that accommodations may be arranged.



KEWAUNEE COUNTY ADMINISTRATOR'S OFFICE

Edward J. Dorner
County Administrator

September 23, 2014

APPOINTMENT

Honorable Members of the Kewaunee County Board:

Pursuant to Wisconsin Statutes 59.18(2)b, I hereby make the following appointment subject to County Board approval, to the position of Kewaunee County Emergency Management Director:

Effective: September 11, 2014
Tracy Nollenberg
E4818 County Road O
Kewaunee, WI 54216

Respectfully submitted,

Edward J. Dorner
Kewaunee County Administrator

Kewaunee County
810 Lincoln Street
Kewaunee, WI 54216

PHONE (920) 388-7164
FAX (920) 388-7101
WEB SITE <http://www.kewauneeeco.org>



KEWAUNEE COUNTY BOARD OF SUPERVISORS

Ron Heuer-Chairman

Linda Sinkula-Vice-Chairman

September 23, 2014

Honorable Members of the Kewaunee County Board:

Pursuant to Wis. Stats. 59.54 (8), I hereby make the following appointments to the "Local Emergency Planning Committee."

Classification	Term (9/12/2014 - 9/12/16)
Elected Local Official (group 1)	Kaye Shillin Ken Tebon Jeff Vollenweider
Law (group 2)	Matt Joski John Massart
Emergency Management (group 2)	Tracy Nollenberg
Fire (group 2)	Greg Hlinak
Transportation (group 2)	Todd Every
Environmental (group 2)	David Allen
Community Groups (group 4)	Jack Novak - Rotary Club Joy Krieger - Chamber
Print Media (group 3)	J. T. Pelt
Facility Operators (group 5)	Green Bay Water Utility - Tom Landwehr Luxemburg Water Utility - Rick Simonar Algoma Utility - Peter Haack Agropur Inc - Ted Winkelman Kewaunee Power Station - Ted Maloney Keawunee Water Utility - Charles Petersen
Public Health (group 2)	Cindy Kinnard



RESOLUTION NO.

A RESOLUTION APPROVING THE COLLECTIVE BARGAINING AGREEMENT WITH KEWAUNEE COUNTY COURTHOUSE EMPLOYEES, LOCAL 2959, AFSCME, AFL-CIO

TO THE HONORABLE KEWAUNEE COUNTY BOARD OF SUPERVISORS:

- 1 **WHEREAS**, negotiations have been conducted between the Personnel, Advisory, and
 2 Legislative Committee of the Kewaunee County Board and the Bargaining Committee of Local
 3 2959, AFSCME, AFL-CIO, on behalf of the courthouse employees of Kewaunee County; and
 4
 5 **WHEREAS**, the successor agreement reached between the above-mentioned parties is
 6 attached hereto and incorporated herein by reference as if fully set forth herein; and
 7
 8 **WHEREAS**, the membership of the Local 2959 has ratified the proposal for a successor
 9 agreement with Kewaunee County.
 10
 11 **NOW, THEREFORE, BE IT RESOLVED**, that the Kewaunee County Board of Supervisors, duly
 12 assembled this 23rd day of September 2014, hereby approves and ratifies the 2014 Collective
 13 Bargaining Agreement between Kewaunee County and Local 2959.

Respectfully Submitted,

PERSONNEL, ADVISORY & LEGISLATIVE COMMITTEE

APPROVED AS TO FORM

Jeffrey R. Wisnicky
 Corporation Counsel

FISCAL IMPACT STATEMENT:
 0.00% Wage Increase for 2014

	Y E S	N O	A B S E N T	A B S T A I N
Benes, P				
Cravillon, D.				
Garfinkel, R.				
Haske, V.				
Heidmann, B.				
Heuer, R.				
Jahnke, S.				
Kirchman, L.				
Luft, L.				
Mastalir, J.				
Paape, G.				
Pagel, J.				
Paidler, R.				
Reckelberg, G.				
Romdenne, T.				
Shillin, K.				
Sinkula, L.				
Tebon, K.				
Wagner, C.				
Weidner, R.				
TOTALS				

**COLLECTIVE BARGAINING AGREEMENT
COURTHOUSE EMPLOYEES**

THIS AGREEMENT made and entered into at Kewaunee, Wisconsin, by and between the Kewaunee County Board of Supervisors, hereinafter referred to as the "County", and the Kewaunee County Courthouse Employees, Local 2959 of the Wisconsin Council of County and Municipal Employees #40, AFSCME, AFL-CIO, hereinafter referred to as the "Union".

1. **Recognition.** County recognizes the Union as the exclusive bargaining agent of all employees of Kewaunee County employed in the Courthouse and associated departments, excluding elected officials, supervisory, managerial, confidential, and deputized law enforcement employees, professional employees in the Department of Human Services and Public Health, and Highway Department employees, other than secretarial-clerical employees, in regard to base wage.

2. **Term.** This agreement is effective retroactive to January 1, 2014 and remains in effect to and including December 31, 2014.

3. **Wages.** Total base wages paid to employees shall remain unchanged for calendar year 2014. County will adhere to the pay schedule attached hereto for calendar year 2014.

4. **Complete Agreement.** This document contains all the terms of agreement between the parties hereto:

IN WITNESS WHEREOF, the parties have hereunto set their hands and seals, by their duly authorized representatives this _____ day of September 2014.

Kewaunee County

Kewaunee County Courthouse
Employees Local 2959, Wisconsin
Council of County and Municipal
Employees #40 AFSCME, AFL-CIO

Ron Heuer, Chairman

President

Edward J. Dorner, Administrator

Secretary

District Representative

Class Grade 7	Class Grade 6	Class Grade 5
Accounting Specialist Child Support Specialist	Assistant EM Director Account Clerk III	Account Clerk II Clerk of Court Assistant Emergency Management Assistant Legal Secretary Medical Records Assistant Register in Probate Secretary Register of Deeds Secretary
Custodian/Maintenance Payroll Technician Economic Support Specialist	Child Support Worker Deputy Clerk of Courts Deputy County Treasurer Deputy Register in Probate Deputy Register of Deeds Human Services Administrative Assistant Judicial Administrative Assistant LIO Administrative Assistant Program Specialist UW Extension Program Assistant Veteran's Services Administrative Assistant Zoning Administrative Assistant Deputy County Clerk	Sheriff's Assistant

Class Grade 4	Class Grade 3	Class Grade 2
Account Clerk I Aging Unit Secretary Clerk of Court Secretary District Attorney Secretary Health and HS Secretary Hwy/Promotions & Recreation Secretary Human Services Secretary Land & Water Conservation Secretary Public Health Secretary WIC Aide	Human Services Clerk	Custodian

	7	6	5	4	3	2
Step 5	21.02	19.60	18.29	17.11	16.03	14.99
Step 4	20.13	18.78	17.57	16.49	15.50	14.57
Step 3	19.20	18.00	16.89	15.87	14.94	13.99
Step 2	18.33	17.19	16.18	15.26	14.39	13.48
Start	17.41	16.41	15.49	14.67	13.88	12.93



RESOLUTION NO.

A RESOLUTION APPROVING THE COLLECTIVE BARGAINING AGREEMENT WITH KEWAUNEE COUNTY PROFESSIONAL EMPLOYEES, LOCAL 2959A, AFSCME, AFL-CIO

TO THE HONORABLE KEWAUNEE COUNTY BOARD OF SUPERVISORS:

1 **WHEREAS**, negotiations have been conducted between the Personnel, Advisory, and
 2 Legislative Committee of the Kewaunee County Board and the Bargaining Committee of Local
 3 2959A, AFSCME, AFL-CIO, on behalf of the professional employees of Kewaunee County; and
 4
 5 **WHEREAS**, the successor agreement reached between the above-mentioned parties is
 6 attached hereto and incorporated herein by reference as if fully set forth herein; and
 7
 8 **WHEREAS**, the membership of the Local 2959A has ratified the proposal for a successor
 9 agreement with Kewaunee County.
 10
 11 **NOW, THEREFORE, BE IT RESOLVED**, that the Kewaunee County Board of Supervisors, duly
 12 assembled this 23rd day of September 2014, hereby approves and ratifies the 2014 Collective
 13 Bargaining Agreement between Kewaunee County and Local 2959A.

Respectfully Submitted,

PERSONNEL, ADVISORY & LEGISLATIVE COMMITTEE

APPROVED AS TO FORM

Jeffrey R. Wisnicky
 Corporation Counsel

FISCAL IMPACT STATEMENT:
 0.00% Wage Increase for 2014

	Y E S	N O	A B S E N T	A B S T A I N
Benes, P				
Cravillion, D.				
Garfinkel, R.				
Haske, V.				
Heidmann, B.				
Heuer, R.				
Jahnke, S.				
Kirchman, L.				
Luft, L.				
Mastair, J.				
Paape, G.				
Pagel, J.				
Paider, R.				
Reckelberg, G.				
Romdenne, T.				
Shillin, K.				
Sinkula, L.				
Tebon, K.				
Wagner, C.				
Waldner, R.				
TOTALS				

**COLLECTIVE BARGAINING AGREEMENT
PROFESSIONAL EMPLOYEES**

THIS AGREEMENT made and entered into by and between Kewaunee County, Wisconsin, hereinafter referred to as "County", and the Kewaunee County Professionals, Local 2959A, of the American Federation of State, County and Municipal Employees, AFL-CIO, hereinafter referred to as the "Union".

1. **Recognition.** County recognizes Union as the exclusive bargaining representative of all regular full-time and regular part-time professional employees of Kewaunee County, excluding supervisory, managerial and confidential employees. Union is the exclusive bargaining representative of all such employees for the purposes of collective bargaining with the above named Municipal Employer, or its lawfully authorized representatives, on questions of base wage.
2. **Term.** This agreement is effective retroactive to January 1, 2014 and remains in effect to and including December 31, 2014.
3. **Wages.** Total base wages paid to employees shall remain unchanged for calendar year 2014. County will adhere to the pay schedule attached hereto for calendar year 2014.
4. **Complete Agreement.** This document contains all the terms of agreement between the parties hereto:

IN WITNESS WHEREOF, the parties have hereunto set their hands and seals, by their duly authorized representatives this _____ day of September 2014.

Kewaunee County

Kewaunee County Professional
Employees Local 2959A, Wisconsin
Council of County and Municipal
Employees #40 AFSCME, AFL-CIO

Ron Heuer, Chairman

President

Edward J. Dorner, Administrator

Secretary

District Representative

HS 3	28.89
HS 2	26.02
After 60 months	
After 48 months	23.89
After 36 months	22.92
After 24 months	22.26
After 12 months	21.40
HS 1 - Start	20.59

Public Health Nurses	
After 36 months	27.53
After 24 months	26.69
After 12 months	25.86
Start	24.78

Registered Nurses	
After 36 months	26.23
After 24 months	25.31
After 12 months	24.65
Start	23.73



RESOLUTION NO.

**APPROVING THE REVOLVING LOAN FUND APPLICATION OF:
D Lux Flooring, LLC**

TO THE HONORABLE KEWAUNEE COUNTY BOARD OF SUPERVISORS:

1 **WHEREAS**, Kewaunee County created a revolving loan fund to encourage economic development
2 in Kewaunee County; and
3

4 **WHEREAS**, D Lux Flooring, LLC, has developed a business plan to operate a flooring business in
5 the Village of Luxemburg; and
6

7 **WHEREAS**, D Lux Flooring, LLC, has made application to the Revolving Loan Fund Committee for
8 working capital to purchase inventory; and
9

10 **WHEREAS**, the Revolving Loan Fund Committee has considered the loan application and
11 recommends approving a loan to D Lux Flooring, LLC, under the following general terms:
12

- 13 Principal: \$50,000.00
- 14 Interest: 4%
- 15 Repayment term: 7 years
- 16 Repayment schedule: Interest payments only the first year. Second and subsequent years
17 principal and interest.
- 18 Security/Collateral: The loan is secured with second position on inventory and equipment.
19 100% personal guarantees from Frank and Lindy Dom.
20

21 **NOW, THEREFORE, BE IT RESOLVED**, that the Kewaunee County Board of Supervisors, duly
22 assembled this 23rd day of September 2014, that the Board hereby authorizes and approves the
23 Loan Application of D Lux Flooring, LLC; and
24

25 **BE IT FURTHER RESOLVED**, the Revolving Loan Fund Administrator shall provide D Lux Flooring,
26 LLC, with notice the loan was approved and negotiate the final terms of the loan in a manner not
27 inconsistent with the general parameters outlined above and the policies and procedures of the
28 Kewaunee County Revolving Loan Fund Manual.

Respectfully Submitted,

REVOLVING LOAN FUND

APPROVED AS TO FORM

Jeffrey R. Wisnicky
Corporation Counsel

FISCAL IMPACT STATEMENT:
\$50,000.00 loan to D Lux Flooring,
LLC of Luxemburg.

	Y E S	N O	A B S E N T	A B S T A I N
Benes, P				
Cravillion, D.				
Garfinkel, R.				
Haske, V.				
Heidmann, B.				
Heuer, R.				
Jahnke, S.				
Kirchman, L.				
Luft, L.				
Mastalir, J.				
Paape, G.				
Pagal, J.				
Paider, R.				
Reckelberg, G.				
Romdenne, T.				
Shillin, K.				
Sinkula, L.				
Tebon, K.				
Wagner, C.				
Weidner, R.				
TOTALS				



ORDINANCE NO.

KEWAUNEE COUNTY PUBLIC HEALTH AND GROUNDWATER PROTECTION ORDINANCE

THE KEWAUNEE COUNTY BOARD OF SUPERVISORS DO HEREBY ORDAIN AS FOLLOWS:

1 This ordinance is adopted under the authority granted by §§59.02, 59.03, 59.70 and 92.11 of the
 2 Wisconsin Statutes.

3
 4 The Kewaunee County Board of Supervisors, duly assembled this 23rd day of September 2014,
 5 hereby adopt the Kewaunee County Public Health and Groundwater Protection Ordinance, as
 6 fully set forth in the attachment hereto.

7
 8 **Effective Date:** This ordinance shall take effect upon passage and publication.

Respectfully Submitted,

LAND AND WATER CONSERVATION COMMITTEE

APPROVED AS TO FORM

Jeffrey R. Wisnicky
 Corporation Counsel

FISCAL IMPACT STATEMENT:

	Y E S	N O	A B S E N T	A B S T A I N
Benes, P.				
Cravillon, D.				
Garfinkel, R.				
Haske, V.				
Heldmann, B.				
Heuer, R.				
Jahnke, S.				
Kirchman, L.				
Luft, L.				
Mastalir, J.				
Paape, G.				
Pagel, J.				
Paider, R.				
Reckelberg, G.				
Romdenne, T.				
Shillin, K.				
Sinkula, L.				
Tebon, K.				
Wagner, C.				
Weidner, R.				
TOTALS				

**KEWAUNEE COUNTY
PUBLIC HEALTH AND GROUNDWATER PROTECTION
ORDINANCE
ORDINANCE # _____**

Section 1: Introduction.

(1) Title. This ordinance shall be referred to as the Public Health and Groundwater Protection Ordinance.

(2) Authority. This ordinance is adopted under authority granted by ss. 59.02, 59.03, 59.70 and 92.11, Wis. Stats.

(3) Purpose and Intent. The purpose of this ordinance is to promote the health and general welfare of the public by protecting, and preventing the contamination of, groundwater quality in Kewaunee County by regulating local land use and management based upon vulnerable geographic considerations such as areas of shallow soil depth to carbonate bedrock, otherwise referred to as shallow Karst landscapes.

It is not the intent of this ordinance to supersede or replace the Wisconsin agricultural nonpoint pollution control performance standards and/or prohibitions found in NR 151, Wis. Adm. Code. The intent of this ordinance is to protect the public's health and welfare by preventing the contamination of the County's groundwater through local regulation of land use and management practices as they pertain to the land application of wastes on shallow Karst landscapes.

(4) Declaration of Policy and Findings.

The Kewaunee County Board of Supervisors recognizes the importance of adopting a precautionary approach to protecting groundwater quality, and that proper land use and management contribute to the protection of groundwater quality; public health and welfare; and the property tax base of the County. The goal of this ordinance is to promote the protection of public health, safety and general welfare of the citizens of Kewaunee County through proper land use and management on geographically vulnerable areas, such as landscapes containing areas with twenty (20) feet or less of soil depth to carbonate bedrock.

As of May 2014, testing of 556 different private rural wells in Kewaunee County, coordinated by the Land and Water Conservation Department and the University of Wisconsin-Stevens Point Environmental Analysis Lab, has shown that 29.7% of the wells sampled throughout the County, were not safe for human consumption due to presence of coliform bacteria and/or nitrates above the human health standard of 10 parts per million. Furthermore, in the specific townships where the largest areas of shallow soil depth to carbonate bedrock occur in the County, the following percentages have been found as far as the amount of wells sampled that were not safe for human consumption due to presence of coliform bacteria and/or nitrates above the human health standard of 10 parts per million: Red River (42.4%), Lincoln (41.7%) and Luxemburg (30.6%).

Currently, NR 214, Wis. Adm. Code, regulates land application of liquid industrial wastewater, byproducts and sludge; NR 204, Wis. Adm. Code, regulates land application of municipal biosolids; NR 113, Wis. Adm. Code, regulates land application of septic tank and holding tank waste; and NR 151 and NR 243, Wis. Adm. Code, through USDA NRCS Nutrient Management Standard 590, regulate land application of animal waste. According to the November 2013 Wisconsin Nutrient Management Update, 79% (second within the state) of Kewaunee County's cropland was included in certified nutrient management plans on file with the Land and Water Conservation Department. Clearly, the County's high local percentages of wells testing positive for bacteria, and having nitrate levels above the health standard for safe human consumption, supports the conclusion that current regulations covering land application of wastes, in

general, are inadequate for protecting human health in the County's shallow soil depth to carbonate bedrock landscapes.

The Kewaunee County Board of Supervisors makes the following findings of fact based on the best available science and monitoring:

- (a) Based upon current records on file with the County, at a minimum, 554,990,508 gallons of liquid manure, not including additional other wastes, including septage, biosolids and industrial wastewater are applied to rural lands each year in the County.
- (b) Land applications of the above mentioned wastes significantly impact groundwater quality by:
 - (i) Increasing the level of nitrate, particularly in geographically vulnerable areas. Refer to attached references:
 - (ii) Increasing the risk of pathogens and other contaminants, particularly in geographically vulnerable areas. Refer to attached references:
- (c) Testing of private drinking water wells indicate increased nitrate levels in Kewaunee County as follows. Refer to attached references:
- (d) Private drinking water wells have been compromised by other contaminants including hormones and pathogens. Refer to attached references:
- (e) Nitrates and other contaminants present environmental and public health risks. Scientific research shows that elevated concentrations of nitrate in groundwater, the most prevalent contaminant in Kewaunee County's groundwater, presents the risk of excessive consumption of nitrate in drinking water that has been associated with the risk of methemoglobinemia, or "blue baby syndrome", in humans. Refer to attached references:
- (f) Based on available data and past implementation experience in Kewaunee County, current generally accepted nonpoint source pollution abatement best management practices do not adequately protect the County's groundwater resources from contamination with excessive nutrients, microbial pathogens, and pharmaceuticals present in waste applied to the land. For example, according to 2013 data submitted to DATCP, nearly 80 percent of the county's cropland is covered by nutrient management plans. In addition, current performance standards in NR 151 do not effectively address applications of non-farm wastes on cropland. See NR 151.07(2), Wis. Adm. Code, which excludes the application of industrial waste and byproducts, municipal sludge regulated, and septage from nutrient management performance standard.
- (g) In addition to the findings in (f) above, research validates the limited benefits of currently accepted conservation practices in protecting public health and drinking water. Refer to attached references:
- (h) More specifically, the performance standards, prohibitions, conservation practices and technical standards developed under s. 281.16(3), Wis. Stats., are unable to adequately address relevant public health concerns due to multiple factors including the failure to adequately address vulnerable landscapes. Refer to attached references:
- (i) The following geographically vulnerable landscape features create unacceptably high levels of risk for groundwater contamination from waste applications:
 - (i) Landscapes containing areas with less than 5 feet (60 inches) of soil depth to carbonate bedrock pose an extreme vulnerability to contamination. (Erb, K. and R. Stieglitz; Final Report of the Northeast Wisconsin Karst Task Force, February 9, 2007)

(ii) There is a high probability of groundwater contamination when waste is applied to frozen, snow-covered or saturated ground in landscapes containing areas with less than 5 feet (60 inches) of soil depth to carbonate bedrock. (Erb, K. and R. Stieglitz; *Final Report of the Northeast Wisconsin Karst Task Force, February 9, 2007*)

(iii) There is a high probability of groundwater contamination when waste is applied to drainage features that contribute runoff water to landscapes containing areas with less than 5 feet (60 inches) of soil depth to carbonate bedrock. (Erb, K. and R. Stieglitz; *Final Report of the Northeast Wisconsin Karst Task Force, February 9, 2007*)

(j) Adequate land use and management controls offer the potential to more effectively manage the environmental and public health risks associated with the application of wastes on landscapes containing areas with less than 5 feet (60 inches) of soil depth to carbonate bedrock.

(5) Applicability. This ordinance applies to all townships within Kewaunee County that adopt this ordinance by local referendum.

(6) Construction. This ordinance is to be interpreted liberally to affect the purposes of the ordinance. This ordinance does not abrogate, annul, impair, interfere with, limit, or repeal any existing ordinance or any other power granted by the Wisconsin Statutes.

(7) Severability. The provisions of this ordinance are severable. If any provision or its application to any person or circumstance is determined to be invalid, that invalidity will not affect any other provision or application that can be given effect without the invalid provision or application.

Section 2: Definitions.

In this ordinance:

"Direct conduits to groundwater", as per NR 151.002(11m), Wis. Adm. Code, means wells, sinkholes, swallets, fractured bedrock at the surface, mine shafts, nonmetallic mines, tile inlets discharging to groundwater, quarries, or depressional groundwater recharge areas over shallow fractured bedrock.

"Frozen ground", as per NR 243.03(24), Wis. Adm. Code means soil that is frozen anywhere between the first ½ inch and 8 inches of soil as measured from the ground surface.

"Industrial wastewater" means wastewater from food, dairy, and other industrial facilities.

"Landscapes likely having areas twenty (20) feet or less in soil depth to carbonate bedrock" means those areas depicted on the "Depth to Bedrock Map - Figure D", developed by the United States Geology Survey and Wisconsin Department of Natural Resources, and previously approved by the Land and Water Conservation Committee, County Board, and the Wisconsin Department of Agriculture, Trade and Consumer Protection as part of the County's current Land & Water Resource Management Plan – January 2010 through December 2019, hereby incorporated by reference. See "Depth to Bedrock Map – Figure D" attached to this ordinance.

"LWCC" means the Kewaunee County Land and Water Conservation Committee.

"LWCD" means the Kewaunee County Land and Water Conservation Department.

"NRCS" means Natural Resources Conservation Service.

"Person" means an individual, corporation, partnership, cooperative association, limited liability company, trust, or other legal organization or entity.

"Saturated soils", as per NR 243.03(57), Wis. Adm. Code, means soils where all pore spaces are occupied by water and where any additional inputs of water or liquid wastes cannot infiltrate into the soil.

"Septage", as per NR 113.03(55), Wis. Adm. Code, means the wastewater or contents of septic or holding tanks, dosing chambers, grease interceptors, seepage beds, seepage pits, seepage trenches, privies or portable restrooms.

"Sewage sludge", "sludge" or "biosolids", as per NR 204.03(55), Wis. Adm. Code, means the solid, semi-solid or liquid residue generated during the treatment of domestic sewage in a treatment works. Sewage sludge includes scum or solids removed during primary, secondary or advanced wastewater treatment processes and material derived from sewage sludge. Sewage sludge does not include ash generated during the firing of a sewage sludge incinerator or grit and screenings generated during preliminary treatment of domestic sewage in a treatment works. *(Note: All three terms defined here are interchangeable, and recognized by the LWCD, as they are all in common use.)*

"Sinkhole" means a point where surface water runoff disappears underground due to the fractured nature of the underlying bedrock.

"Snow-covered ground", as per NR 243.03(60), Wis. Adm. Code, means areas of a field covered with any amount of snow.

"Swallet" means a place where water disappears underground in a limestone region.

"USDA" means United States Department of Agriculture.

"Waste" means septage, sewage sludge, sludge, biosolids, industrial wastewater, animal wastes, or any combination of these materials.

Section 3: Regulation of Local Soil and Water Resource Management Practices Pursuant to s. 92.11, Wis. Stats.

(1) Application of this ordinance in any town is subject to approval by a majority of all votes cast in the town in a referendum conducted in accordance with sec. 92.11(4), Wis. Stats., using the following question:

"Shall the town approve the application of Kewaunee County Ordinance # _____ to the town in order to prevent groundwater pollution, protect human health, prevent the spread of disease, and promote the general welfare of the citizens of Kewaunee County by regulating local land use and management practices in the town, specifically through controlling the application of wastes on shallow carbonate bedrock areas as well as direct conduits to groundwater?"

(2) Land Use and Management Restrictions

(a) Wastes shall not be mechanically applied to land, or allowed to directly drain to, landscapes likely having areas twenty (20) feet or less in soil depth to carbonate bedrock during the time period of January 1st through April 15th, unless an exemption is issued, in writing, by the Land and Water Conservation Committee. On or about March 10th, the Land and Water Conservation Committee will meet, and may take action to amend the April 15th date mentioned above.

(b) Wastes shall not be mechanically applied to landscapes likely having areas of twenty (20) feet or less in soil depth to carbonate bedrock when the soil is frozen, snow-covered or saturated; when snow is actively melting such that water is flowing off the field; or precipitation capable of producing runoff is forecast within twenty-four (24) hours of application.

(c) Wastes shall not be mechanically applied to direct conduits to groundwater, or allowed to directly drain to direct conduits to groundwater.

(d) Temporarily stockpiling or stacking of wastes on landscapes likely having areas twenty (20) feet or less in soil depth to carbonate bedrock shall not occur during the time period of January 1st through April 15th, unless an exemption is issued, in writing, by the Land and Water Conservation Committee. Exempted stockpiling or stacking locations shall comply with the criteria for animal waste found in Table 10 of the USDA Natural Resources Conservation Service Technical Standard 313, hereby incorporated by reference. See "USDA NRCS Standard 313, Table 10" attached to this ordinance.

Section 4: Land and Water Conservation Committee Powers.

(1) The Land and Water Conservation Committee is authorized to hear and decide appeals where it is alleged there is an error in any decision, determination, or order issued by the County Conservationist, except that this authority does not include the authority to hear appeals from a citation or any decision, determination, or order that may be appealed to the circuit court or that is otherwise subject to judicial review. Appeals under this ordinance will be conducted in accordance with Wis. Stat. Ch. 68.

(2) The Land and Water Conservation Committee, upon written request by a landowner, may grant exemption to land use and management restrictions in Section 3 upon the submission of a spreading or stacking plan to adequately minimize the public health risks.

(3) Specific sites may be reviewed by the Land and Water Conservation Committee, upon written request by a landowner, and if contrary depth to bedrock mapping evidence is provided using technology currently found acceptable by the Wisconsin Geological and Natural History Survey, the Committee may, after consulting with the Land and Water Conservation Department, amend the mapping designation.

(4) The Land and Water Conservation Committee may consult with the county public health department and other appropriate resources to obtain accurate public health data and expertise necessary to the administration of the ordinance.

Section 5: Administration.

(1) Department Responsibilities. This Ordinance shall be administered by the Land and Water Conservation Department and the County Conservationist shall:

- (a) Keep an accurate record of all inspections, and other official actions.
- (b) Investigate complaints relating to compliance with this ordinance.
- (c) Perform any other duties specified in this ordinance.

(2) Inspection Authority. The Land and Water Conservation Department is authorized pursuant to Wis. Stat. sec. 92.07(14) to enter upon any lands affected by this ordinance to inspect the land to determine compliance with this ordinance. If permission to enter lands is not given by the landowner, entry may be gained pursuant to Wis. Stat. sec. 66.0119. Refusal to grant permission to enter lands affected by this ordinance for purposes of inspection shall be considered a violation of this ordinance.

(3) Citation Authority. The County Conservationist, or his/her designee, may issue a citation for any violation of this ordinance.

(4) Referral Authority. The County Conservationist may refer a violation of this ordinance to the County's Corporation Counsel for legal action.

(5) Other Enforcement Means. Nothing in this section may be construed to prevent the County from using any other lawful means to enforce this ordinance, and does not limit or prevent the County Conservationist from taking other emergency or interim action, including an abatement order, to prevent or mitigate imminent harm to public health and safety or other actions otherwise authorized by law.

Section 6: Violations.

- (1) It is unlawful for a person to violate any provision of this ordinance.
- (2) It is unlawful for any person to knowingly provide false information, make a false statement, or fail to provide or misrepresent any material fact to a county agent, board, commission, committee, department, employee, officer, or official acting in an official capacity under this ordinance.
- (3) It is unlawful for a person to disobey; fail, neglect, or refuse to comply with; or otherwise resist an order issued pursuant to this ordinance.
- (4) A separate offense is deemed committed on each day that a violation occurs or continues.
- (5) The failure of any agent, board, commission, committee, department, employee, officer, or official to perform any official duty imposed by this code will not subject the agent, board, commission, committee, department, employee, officer, or official to the penalty imposed for a violation of this code unless a penalty is specifically provided.

Section 7: Penalties.

- (1) This ordinance may be enforced through civil forfeiture or through issuance of an injunction by the circuit court in an action initiated by the County or Land and Water Conservation Committee. The court may award reasonable attorney fees to any plaintiff in a successful action for enforcement through injunction.
- (2) A person will, upon conviction for a violation of this ordinance, forfeit not less than \$250 nor more than \$500 for each offense, together with the costs of prosecution for each violation, and may be ordered to take such action as is necessary to abate the offense within a specified time.
- (3) The minimum and maximum forfeitures specified in this section are doubled each time that a person is convicted for the same violation of this ordinance within a 24 month period.
- (4) A person who has the ability to pay a forfeiture entered pursuant to this ordinance, but who fails or refuses to do so may be confined in the county jail until the forfeiture and costs are paid, but the period of confinement may not exceed 30 days. In determining whether a person has the ability to pay, all items of income and all assets may be considered regardless of whether the income and assets are subject to garnishment, lien, or attachment by creditors.
- (5) In the event an offense is not abated as ordered, Kewaunee County may take such action as is necessary to abate the offense and the cost of such abatement will become a lien upon the person's property and may be collected in the same manner as other taxes.

Highway/Landfill Committee Minutes

July 30, 2014

The Highway Committee meeting was called to order at 8:00 A.M. by Chairman Larry Kirchman. Members present included: Larry Kirchman, Bruce Heidmann, Gary Paape, Tom Romdenne, and John Mastalir. Also present was Highway Commissioner Todd Every, Office Manager Mary O'Leary, Patrol Superintendent Leonard LeGrave, Landfill Facility Manager Mike Paral and Recording Secretary Jenny Salentine. Guests at today's meeting included: Dennis Keyzer, Area Maintenance Specialist NE Region WIS-DOT; Village of Casco Trustee Dennis Cravillion; Village of Casco Employee Bruce DePeau; County Board Supervisors Pat Benes & Bob Weidner; and Sandra Winnemueller. IT Director Ross Loining joined the meeting @ 8:15.

Adoption of Agenda: Bruce Heidmann made a motion to adopt today's Agenda. Second by Gary Paape. Motion carried unanimously.

Approval of Minutes: Bruce Heidmann made a motion to approve the Highway Committee Minutes from the July 10th meeting. Second by Gary Paape. Motion carried unanimously.

Public Comments:

1. Sandra Winnemueller addressed the committee about the "Zero Waste Movement" & is requesting Kewaunee County closes the Landfill & opens a Transfer Station. She recommends we discontinue accepting compostable items (ie: yard waste), restaurant garbage, and garbage from personal homes at the landfill. She said the main goal is to educate people about recycling. She stated that the City of San Francisco is 80% Zero Waste and in the Country of Germany, items are 100% recyclable. She is requesting the Committee consider this matter.
2. County Board Supervisor Pat Benes inquired about why the pony-grader has not been used this season. Commissioner Every explained that we cannot find parts to fix the breaks. Mr. Benes also stated he's heard complaints throughout the County about the shouldering we've completed using a disk. Mr. Benes stated home owners are upset w/ their lawns. Commissioner Every reminded everyone shouldering is done in the County & State Right-of-Ways, this area is not the residents' yards. Mr. Benes also asked why he hasn't seen much shouldering going on this summer season to which Commissioner Every explained we have had operational changes and staff reductions. All existing shoulders have been pulled up. Shouldering on paving projects will be completed later in the season.

Village of Casco Snow-Plowing Concern: Village of Casco Trustee Dennis Cravillion addressed the Committee about a complaint last winter regarding snow plow drivers going too fast & throwing snow against a house located on State Highway 54. At the time, after speaking w/ Commissioner Jandrain, Mr. Cravillion noticed the snow plow driver no longer dropped their wing down while plowing thru the Village of Casco which meant the parking lanes were not cleared. Bruce DePeau, Village of Casco Maintenance Employee stated the Village of Casco does not have the proper equipment to remove large amounts of snow from the parking lanes. Dennis Keyzer, Area Maintenance Specialist NE Region WIS-DOT addressed this concern further explaining the Maintenance Agreement established between the State of Wisconsin & the Village of Casco which outlines the snow removal policy. This policy states the State is responsible to remove the snow from the 12 foot drive lane only. If the driver has dropped the wing, it's a courtesy & the driver has not been instructed to do so. Bruce DePeau asked where the snow went that was on the highway? The snow from the drive lanes is moved to the parking lanes. To which Bruce asked then if the Village of Casco could push the snow back into the driving lanes as now the snow amounts in the parking lanes has doubled. Committee Member Bruce Heidmann suggested the Committee should establish a policy. History on snow removal with the Village of Casco is that KCHD used to plow the village with a grader each snow fall however the Village of Casco has since purchased their own pick-up truck & plow blade to do snow removal and currently takes care of their own snow removal unless the storm is too much & then they call in the County. Under past practice, when that grader operator came in to plow the Village Streets, they would also clear the parking lanes along State Highway 54. These labor hours plus equipment charges were billed to the Village of Casco. Committee Member John Mastalir spoke about his personal experience plowing & asked where the businesses & home owners put their snow to which Bruce DePeau replied their snow is put into the parking lanes with the exception of the businesses right down town. Bruce DePeau stated there is NO PARKING allowed until late spring. County Board Supervisor Bob Weidner asked what the State Right-of-Way is. Dennis Keyzer stated the Right-of-Way is 41.25 feet from the center-line. Bob Weidner stated a simple solution would be for the Casco Village Board to authorize the County to remove the snow from the parking lanes & to bill the Village of Casco for such services. Committee Chairman is recommending the County do a courtesy of dropping the wing to which Dennis Keyzer (WIS-DOT) again stated we are responsible for the 12 foot drive lane only. If we do a courtesy, a policy should be written. Commissioner Every did add to the conversation he had sent the Village of Casco a letter along with other local municipalities stating the County Highway Dept would be avail to assist with snow removal.

Reports:

Office Manager Mary O'Leary had the following to report:

- ❖ Auditor visit from WI-DOT July 15 & 16th Update
 - Towns & Villages around the state are using private contractors or County Highway Depts.
 - Other Counties are utilizing Part-Time labor @ a higher pay without benefits for winter services & summer services
 - Invoices we have sent to the state (requisitions) were reviewed
 - They questioned if state requisitions were sent as paper copies or electronic format
 - They viewed samples of timesheets
 - They had questions about our equipment usage ~ we bill for actual usage only
 - Talked about staff changes due to retirements
 - They had inquired about our fuel handling charge
 - Discussed our Snooper Truck and reviewing to reclassify it
- ❖ Hand-Out for the Committee: Roads & Bridges Report January 1 thru June 28th, 2014

Patrol Superintendent Leonard LeGrave had the following to report:

- ❖ Hotmix Projects include: CTH "AB", CTH "N", & CTH "T"
- ❖ Seal-coat Projects this week include: CTH "K", CTH "AB", CTH "B" plus roads in West Kewaunee Township
- ❖ Culver Pipe work on Oak Rd. in Casco Town, plus Montpelier Town, and Red River Town
- ❖ Centerlining is on-going on County Roads & the State Highways
- ❖ Grass Cutting in Lincoln Town & on County roads
- ❖ Repairs to Highway 42 Culvert Pipes
- ❖ Replacing a culvert pipe on CTH "E"
- ❖ Future work includes:
 - Street work in Village of Luxemburg
 - Shouldering on State Highways
 - Paving on CTH "S"
 - Ditch Mowing on County Roads using the 3-pan-mower

Chairman Kirchman asked if we were going to ditch mow "fence to fence" this year? Leonard stated time & man power may not allow so therefore they are doing a 3-pan cutting.

Leonard also announced he will be retiring December 31st, 2014 & recommends a new hire/replacement be here to train prior to November 1st.

Shop Superintendent Jim Fencil was unable to attend today's committee meeting, however, Commissioner Every had the following to report on Jim's behalf:

- ❖ Fuel System Update:
 - There was a glitch on the key board @ the Algoma shop yesterday. Tom Kruse is working on fixing the problem.
 - One month's use is now complete & we will begin our first billing
- ❖ Radio Update:
 - Kenwood was here last week finishing the reprogramming

Small discussion/feed-back from Gary Paape that came out of the previous law enforcement committee meeting about the reprogramming of the location & placement of equipment & radios here at the Highway Dept. to be reprogrammed.

Commissioner Todd Every had the following to report:

- ❖ The State passed supplemental funding for winter maintenance due to the severity of winter. Our share is approximately \$34,500.00. An amendment to the Routine Maintenance Agreement will be processed.
- ❖ Spoke with Charlie Peterson with the City of Kewaunee regarding the Hamechek Demolition As of now, they are back to demolishing, however there is no update as to where the demolition company will be hauling the demo materials or if the soil will be coming to the Landfill.
- ❖ Quick Summary: County Board approved the moving of the DK funds to the Roads & Bridges Fund plus approved spending up to \$1 million dollars for additional projects
- ❖ Received a letter from H.G. Meigs regarding asphalt oil pricing stating as of August 14th, the price of asphalt oil was going to increase \$50 per ton. The commissioner is looking for permission from the committee to contact Flint Hills Resources, our other bidder, to see if they would stand behind the cost they quoted.

- ❖ Regarding Leonard's retirement, Commissioner Every would like to proceed w/ a request to the Personnel Committee to move forward with the hiring process of a replacement for the Patrol Superintendent position. The next Personnel Committee meeting is on August 14th.
- ❖ LTE Update: we may need to take on additional LTE's
- ❖ Beginning the budgeting planning for 2015

Committee Member Bruce Heidmann inquired about the CTH "S" paving project and Committee Member Gary Paape inquired about the CTH "S" detour. A short discussion followed.

Fuel System Update Report (Tom Kruse): Tom Kruse was un-available to attend today's meeting. Per Chairman Kirchman, this Agenda Item will be tabled until the next committee meeting.

Discuss Fuel Purchasing by County Departments: Per Chairman Kirchman, this Agenda Item will be tabled until the next committee meeting.

Discuss Highway Department Operations (Schenck Operations Review Proposal): Commissioner Every & County Administrator Ed Dorner spoke with Tom Karman. At this time, Tom has made a recommendation that we meet with Dan Koszalinski from his office. Commissioner Every will continue to keep the committee up to date.

Landfill Operations Report (Mike Paral):

- ❖ We have received the deployer & it's working very well, we have been trained for one-man-deployment of the film cover
- ❖ #963 CAT is fixed
- ❖ We currently have an employee off for 4-6 weeks & will need to train another Highway Dept employee on the operation of the deployer
- ❖ IT Director Ross Loining spoke about the needs to update the computer system @ the Landfill. They have installed old radios that had been used to communicate between the Courthouse & the Administration Center, however we are now on our last radio & we have little to no signal. Ross is requesting we hurry a line/cat 5 cable. He has received an estimate from Harv's Electric at a cost of \$2,760.00. Chairman Kirchman asked where the funds would come to cover such costs. Commissioner Every stated funding is available in the Landfill Budget.
- ❖ Lisa Schmitt with the Kewaunee School District is requesting to borrow our orange dumpster for their electronics drop off/recycling day on August 16th. The dumpster would be used for the packaging materials & boxes. It was the consensus of all committee members to allow this.
- ❖ Annual Flare maintenance has been completed
- ❖ Hand-out detailing costs for hauling leachate was provided for each committee member
- ❖ At a previous committee meeting, the cost involved with disposing of tires was discussed, follow up discussion continued

Discuss Phase III Landfill Expansion and Financing: Discussion regarding the DNR permitting process for Phase III of the Landfill. Chairman Kirchman stated County Board Chairman Ron Heuer and himself have been in contact with other private contractors in regards to where they haul their waste. They have also been reviewing estimated costs and tonnage projections for Phase III. More investigation is needed but the timeframe for the permitting process is getting shorter. Completing the ISR report would keep the permitting process going with low investment and allow time for further investigation into feasibility of Phase III. Gary Paape made a motion to contract with Ayres Associates to perform the Initial Site Report (ISR) needed to proceed at a cost not to exceed \$6,000.00. Second by John Mastalir. All in favor. Motion carried unanimously.

Review Landfill Fee Schedule: The committee reviewed the existing landfill fees. After further discussion, Bruce Heidmann made a motion to increase the car tire fee to \$4.00 per unit and increase the per ton price to \$195.00 for all tires. Second by John Mastalir. All in favor. Motion carried unanimously.

Review 2013 – 2018 Local Bridge Program Project Contracts: 4 of 5 approved projects are County road bridges. The local municipality is responsible for 20% of the cost of the project. John Mastalir moved to authorize Commissioner Every to sign the project contract agreement for the 4 County Bridges and enter into discussion with Town of Carlton regarding their local participation for their bridge replacement project. Second by Bruce Heidmann. All in favor. Motion carried unanimously.

Approve & Sign Vouchers: Highway Vouchers paid by check: \$417,738.76. Highway Vouchers paid by credit card: \$34,787.25. Motion to approve vouchers as presented made by John Mastalir. Second by Tom Romdenne. All in favor. Motion carried unanimously.

Approve Travel Requests: None

Project Tour: Committee Members & Commissioner Every toured the Landfill and watched the new deployer and film placement.

Any other business as allowed by law:

1. Dennis Keyzer mentioned State Hwy. 54 from the end of the current resurfacing project to State Hwy. 57 (all in Brown County) is projected for 2017. Also, Resurfacing of State Hwy. 54 from Valley Rd. in Luxemburg east to Algoma is projected to occur 2022 – 2023.
2. Bruce Heidmann gave an update from the WCHA Board of Directors meeting.
3. Commissioner Every provided a summary of equipment costs and revenues from 2009 - 2013 to all committee members as previously requested by Chairman Kirchman.

Next Meeting Dates:

- ❖ Wed., August 6th @ 8:00 AM
- ❖ Wed., August 27th @ 8:00 AM

Adjournment: Motion made to adjourn today's meeting by Gary Paape. Second by Tom Romdenne. All in favor. Motion carried. Meeting adjourned at 12:00 PM.

Respectfully submitted:


Jenny Salentine, Recording Secretary

Highway/Landfill Committee Minutes

August 6, 2014

The Highway Committee meeting was called to order at 8:00 A.M. by Chairman Larry Kirchman. Members present included: Larry Kirchman, Bruce Heidmann, Gary Paape, Tom Romdenne, and John Mastalir. Also present was Highway Commissioner Todd Every, Shop Superintendent Jim Fencl, Hwy. Dept. Fuel Manager Tom Kruse and Recording Secretary Jenny Salentine. Guests at today's meeting included: County Board Supervisor Pat Benes and County Board Chairman Ron Heuer.

Adoption of Agenda: Bruce Heidmann made a motion to adopt today's Amended Agenda. Second by John Mastalir. Motion carried unanimously.

Public Comments: None

Reports:

Commissioner Todd Every had the following to report:

- ❖ Currently paving on CTH "S"
- ❖ Shouldering on CTH "AB" earlier this week
- ❖ Pulverizer is coming on August 20th for work to be done on CTH "K" & CTH "G"
- ❖ Kewaunee County 2013 – 2018 Local Bridge Replacement Update:
 - Received notice there's been a small increase in cost to the CTH "S" Bridge in Algoma City.
 - Commissioner Every will be attending the Carlton Town Meeting next week to discuss their bridge
- ❖ Unfortunately, 60 feet of 24" culvert pipes plus the bands & end walls were stolen from our on-site location on CTH "H" this past week
- ❖ Update on Asphalt Price Increase:
 - Flint Hills' response to the quote they gave earlier will now be \$625. H. G. Meigs increase will be going up to \$609. On a good note, purchasing of asphalt for the CTH "S" Project, was locked in at the lower price.
- ❖ Upcoming weeks will be working on the budgeting process for 2015

Fuel System Update Report (Tom Kruse): Tom stated the system has been up & running for 1 month now & seems to be working good. Tom had a variety of hand-outs for the committee showing different kinds of reports that can be created from the system & how things are set up plus what the system keeps track of & monitors. For example, vehicles are programmed into the fuel system with a limit set for the maximum amount allowed to fill the vehicle. Also, the system tracks the odometer and hour meter readings which will help aid in required maintenance of the equipment/vehicle. All of the same information can be obtained from the Algoma, Hillside, & Stangelville pumps from a computer and modems at each shop. We still have some work to do in order to link the fuel system records automatically to the CHEMS-PRO computer system. With this fuel system, fuel can be obtained 24/7! Chairman Kirchman inquired about the Handling Fee & Tax. The handling fee is \$.30/gallon. Tax: off-road equipment does not pay tax, on-road vehicles pay .309. At year end, Mary files a report which is submitted to the state to be reimbursed for fuel tax. We buy fuel at the market price, we are not contracted. Currently the price @ our pump is \$3.68 diesel w/ tax or \$3.37 diesel off-road (no tax) and \$3.43 gas w/ tax or \$3.12 gas without tax. If employees have a problem w/ the pump or their fob, the pump can be switched to "manual mode" and information will need to be recorded by hand & entered into the fuel system by Tom.

Discuss Fuel Purchasing by County Departments: This discussion has occurred several times since law enforcement has decided to no longer fuel w/ the County Highway Dept. Law Enforcement & Emergency Management are the only departments that do not fuel w/ the County Highway Dept. County Board Chairman Ron Heuer asked who authorized Emergency Management to purchase their fuel @ an outside location. If Law Enforcement fueled with the County Highway Dept, we'd see the following benefits: The County could benefit from the quantity and could purchase larger loads at a lower price which all departments would be paying a lower per gallon price. Committee Member John Mastalir suggested perhaps the County only reimburse other departments for their fuel cost up to the Highway Dept cost only ~ if the

price is more, that department will need to absorb the expense. Back when Law Enforcement opted to no longer fuel w/ the County, it was because the Sheriff wanted reports sent out to track information which we couldn't do at the time & therefore, Law Enforcement is paying an outside company to prepare these reports for them. Now that we have the Fuel System in place, we can easily generate these reports for them. City of Algoma Police Dept does not fuel with us. City of Kewaunee Police Dept does not fuel with us currently, but intends to soon now that we have the fuel system. Chairman Kirchner thanked Tom Kruse & Jim Fencil for all of their work to get the system, set everything/everyone up, and to get it running. No action was taken at the time.

Discuss Highway Department Operations (Schenck Operations Review Proposal): County Administrator Ed Dorner & Commissioner Every will be meeting w/ Dan Koszalinski from Schenck tomorrow. Hopefully they'll have an update or proposal ready for our next committee meeting on August 27th.

Discuss pending Patrol Superintendent Position vacancy: Leonard LeGrave has stated his intent to retire at the end of 2014. The Patrol Superintendent position is an administrative position overseeing the day to day operations of the Highway Dept. A copy of the current job description was provided to all committee members. This position is essential to the operations of the Highway Dept., working directly with the staff to determine manpower and equipment needs for department projects. The current salary for this position is set in Salary Schedule II. Since some of the responsibilities of the job are related to maintenance on the state highways in the county, WISDOT pays for some of the costs associated with the position. The State pays for 40% of the following costs:

1. Salary & Fringe Benefits
2. Transportation Costs at \$0.580 per mile
3. Meals & lodging, if appropriate
4. Training or Conferences, if approved by WISDOT
5. Cellphone

The remaining costs associated with the position are charged to the Administrative Cost Pool of the Highway Dept. Gary Paape made a motion to request the Personnel, Advisory, & Legislation Committee approve the posting and hiring of an Assistant Patrol Superintendent in the Highway Dept. to later transition into Patrol Superintendent by the end of 2014 with an additional recommendation for a salary based upon the individual's qualifications up to the approved salary set in the Salary Schedule II. Second by John Mastalir. All in favor. Motion carried unanimously.

Discuss Part-Time position for facility cleaning: In July, our contracted private individual who had been cleaning the Highway Department Office area decided to no longer continue. After posting, only 1 quote was received. We had an additional inquiry however the individual didn't have the required insurance coverage. Commissioner Every stated he intends to hire an LTE to clean the facility which we have already been approved to hire LTE's as needed. Currently the cleaning positions at the Administration Center receive \$12.93/hour. We estimate this position to be 9 hrs / week.

Discuss Phase III Landfill Expansion and Financing: Quick Update: The contract w/ Ayres Associates to prepare the Initial Site Report (ISR) has been signed. County Board Chairman Ron Heuer inquired now that we've passed this hurdle, how much time do we have before we need to decide if we plan to move forward with the expansion. Commissioner Every stated approximately 4 – 6 months for the preparation of the report and review by the WDNR. After this step, the financial commitment for the next steps of the permitting process is significant.

Approve & Sign Vouchers: Solid Waste Vouchers paid by check: \$5,557.36. Solid Waste Vouchers paid by credit card: \$1,494.83. Motion to approve vouchers as presented made by Gary Paape. Second by Bruce Heidmann. All in favor. Motion carried unanimously.

Approve Travel Requests: One Request today, Commissioner Every requested to attend the Fall Commissioners Training in Eau Claire, WI on October 29-30. Registration Fee is \$50.00 plus the cost for a one night stay. Motion to approve said travel request made by Bruce Heidmann. Second by John Mastalir. All in favor. Motion carried unanimously.

Any other business as allowed by law:

1. County Board Chairman Ron Heuer inquired about the demolition of the Hamechek building in Kewaunee. Demo materials from the site are going to the Outagamie County Landfill. Mr. Heuer also asked about the deployer @ the landfill. It's working great!
2. Committee Member John Mastalir inquired about the rickety building behind the balehouse @ the landfill that appears it could simply fall over. He suggests the committee seriously considers taking the building down for safety reasons.
3. John Mastalir also inquired about the road superintendent job description & suggested the county consider setting a specific response time for the individual hired. Commissioner Every stated that one doesn't currently exist, however he will look into this.

NOTE: County Board Chairman Ron Heuer left the meeting at 10:00 A.M.

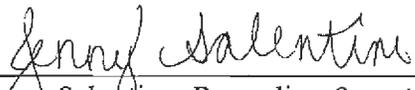
Project Tour: Committee Members & Commissioner Every toured several projects/locations including the paving projects on CTH AB, CTH N, and CTH S. Also, a visit was made to the quarry and the pulverizing project on CTH K.

Next Meeting Dates:

- ❖ Wed., August 27th @ 8:00 AM
- ❖ Thurs., September 11th @ 8:45 AM
- ❖ Wed., September 17th @ 8:45 AM

Adjournment: Motion made to adjourn today's meeting by John Mastalir. Second by Gary Paape. All in favor. Motion carried. Meeting adjourned at 12:00 PM.

Respectfully submitted:



Jenny Salentine, Recording Secretary

Highway/Landfill Committee Minutes

August 27, 2014

The Highway Committee meeting was called to order at 8:00 A.M. by Chairman Larry Kirchman. Members present included: Larry Kirchman, Bruce Heidmann, Gary Paape, Tom Romdenne, and John Mastalir. Also present was Highway Commissioner Todd Every, Patrol Superintendent Leonard LeGrave, Shop Superintendent Jim Fencel, Office Manager Mary O'Leary, and Recording Secretary Jenny Salentine. Guests at today's meeting included: County Board Chairman Ron Heuer; County Board Supervisors Pat Benes and Bob Weidner; Dan Koszalinski from Schenck, and Sandra Winnemueller.

Adoption of Agenda: Gary Paape made a motion to adopt today's Amended Agenda. Second by Bruce Heidmann. Motion carried unanimously.

Approval of Minutes: Gary Paape made a motion to approve the Highway Committee Minutes from the July 30th meeting & August 6th meeting. Second by Bruce Heidmann. Motion carried unanimously.

Public Comments: County Board Supervisor Pat Benes asked why a flood light is on/shining day & night @ the Algoma Shop ever since the new shop roof was installed. Commissioner Every & Shop Superintendent Jim Fencel both commented they are aware of the issue and time & man-power availability is extremely limited. Our employee that does electrical work has been operating the roller during this heavy paving season & has been given multiple duties as well. Staff is aware of this issue & will get it resolved as soon as time allows.

County Board Supervisor Pat Benes also mentioned he attended the Casco Town Board Meeting on Tuesday, August 26th and had some concerns regarding their Bridge Inspection Report from Ayres Associates. The Town of Casco is claiming they have a bridge that has needed maintenance 2 years ago that hasn't been completed yet and Mr. Benes would like to know why. Commissioner Every addressed the topic stating he's spoken with Casco Town Chairman Joe Lukes and was aware of the bridge needing maintenance, however it was recommended by the Highway Dept to wait until this current bridge inspection was complete for their township in case there were other items needing maintenance as well. Another subject brought up by Mr. Benes as a result of last night's Town of Casco Board meeting was why the Town of Casco hired *Jadin* to grade roads & not the Highway Dept when we've done the work in the past. Patrol Superintendent Leonard LeGrave stated we were contacted by the Town of Casco for the hourly rates for a grader but the Town did not contact us again to do the work.

Lastly, Mr. Benes asked which county department (Highway or Law Enforcement) was responsible for removing "illegal signs" from the State Highway & County Road Right-of-Ways. Said signs would include political/election signs, runmage sale signs, lost dog signs, house for sale signs, etc. Past practice was the Highway Dept removed them & brought them to the Main Shop for pick up. What wasn't claimed was then disposed of at the County Landfill. It was stated that Highway would continue to pick up signs in the State Highway & County Road right-of-ways as time allowed during section checks. County Board Supervisor Bob Weidner mentioned he's spoken w/ Sheriff Joski who has already called one candidate.

Reports:

Office Manager Mary O'Leary had the following to report:

- ❖ Handout: Roads & Bridges Budget Report effective January 1 thru July 26th
 - The previous billing cycle ended Saturday, August 23rd and Mary will have updated information for the next committee meeting

Committee Chairman Larry Kirchman wished to add to Mary's report stating that the paving project costs already completed on CTH "L" & CTH "T" will need to be reflected as funds spent from the additional \$1 Million dollars approved by the County Board for additional Highway Dept projects & not be reflected in the 2014 Budget.

Patrol Superintendent Leonard LeGrave had the following to report:

- ❖ Since the last committee meeting, crews have been doing the following:
 - Shouldering on CTH "S" & CTH "L"

- Reclaimed CTH “K” & CTH “G”
- Currently paving CTH “K”
- Several Culvert Replacements on CTH “H”
- Several Town & County jobs paving over pipe replacements
- Ditch Mowing ~ using the 3-pan mower on the North & South ends of the County
 - Unsure if time will allow us to cut to the fence line
- Hauling materials to the Hot-Mix Plant
- Center-Lining on State Highways & County Roads
- ❖ Future Work Includes:
 - Finishing CTH “K”
 - Continue on CTH “S”
 - Center-lining on County Roads & State Highways
 - CTH “G” ~ will need to be watered & graded as needed, paving will occur later this season

Update on the CTH “S” project north of Algoma ... Northeast will begin their work on Tuesday, September 2nd. Notices have been run in the 2 local county newspapers. County Board Supervisor Bob Weidner asked if we have enough staff/truck drivers to keep up w/ paving & hauling hot-mix in order to keep the paver moving during the CTH “S” project. At the time, Todd believes so, however that leaves extremely limited staff available for other duties.

Chairman Kirchman inquired about our LTE’s and if we are in need of hiring more. 2 of our LTE’s that were college student have ended their summer & gone back to school. We continue to utilize our other 3 LTE’s as needed. One of whom recently received his CDL with assistance & training from the County Highway Dept & 2 Highway Dept employees whom have helped this individual after hours. By obtaining his CDL, this individual will now be available to assist the Highway Dept w/ additional responsibilities & duties as needed.

Shop Superintendent Jim Fencl had the following to report:

- ❖ State Fuel Inspector was here on August 13th, minor updates we need to complete at the main shop only include:
 - Lines need to be painted as well as fuel covers
 - Some Signs need to be installed
 - We need to relocate the fuel shut off switch by 20 feet
- ❖ Dave Moore from Argent (our Worker’s Comp Carrier) did a walk thru of some of our facilities
- ❖ Propane Tank will need to be moved prior to filling this season
 - Because our staff availability is very limited, we are getting an estimate to have this work hired out
- ❖ #37 Sander ~ Box is beginning to cave in, therefore, we are switching it to be frame loaded (possibly #38 too)

John Mastalir inquired if we schedule split work shifts for our mechanics so if repairs come in at the end of the work day, these repairs can be completed prior to the next work day. We have 3 mechanics. If work is needed past the schedule hours, an employee stays to complete them. No over-time occurs until an employee has worked 40 hours that week. It is common an employee is sent home upon reaching 40 worked hours unless over-time is necessary to complete a project/job. Mr. Mastalir also asked if the Highway Dept has done maintenance/mechanical repairs for the Sheriff’s Dept’s squad cars. We do not. Lastly, Mr. Mastalir requested the committee receive a walk-thru tour of the shop. This will be done at a future meeting.

Commissioner Todd Every had the following to report:

- ❖ Personnel Committee has approved to post, advertise, & hire to replace the Patrol Superintendent Position
- ❖ DNR will be spraying for phragmites on state lands & has contacted us for approval to spray areas in the County Right-of-Way when they overlap. 2 locations include: CTH “E” by the boat landing at Shooting Park and the corner of the CTH “C” & CTH “FF” intersection.

- ❖ At our previous meeting we had discussed the increase in the Asphalt Oil Price. We originally were going to go w/ *Meigs*, however they have since bumped their price up a second time & are now above the price quoted from *Flint Hills* which is \$625.00/ton. We have locked in with *Flint Hills*.
- ❖ We are approaching the end of August which was the deadline we set for the Towns & Villages to contact us with their winter snow removal intentions. As of today, all towns & villages we provided winter snow removal services for during the 2013-2014 winter season are on-board w/ the County Highway Dept. for the 2014-2015 season.
- ❖ We received a letter of approvals from the WDNR regarding the Landfill Operations Plan Modification. We will review the details at a future meeting.
- ❖ Pilot Project for PBM Shouldering on State Hwy 42: There was a discrepancy in their request for the bid regarding the width of the shoulder. We are able to do a 5 ft should w/ the equipment we have, however, now they are requesting it's a 7 ft shoulder. Commissioner Every recommends we wait & not complete this project this year. John Mastalir asked if other counties may have a 7 ft shouldering machine we could rent or borrow. Commissioner Every hasn't looked into this option yet, but will.

Discuss Highway Department Operations (Schenck Operations Review Proposal): Dan Koszalinski did a short presentation & had a hand-out packet for each committee member detailing the plan of action to accumulate information needed to do the Operational Analysis for the Highway Dept. The details include setting goals & a strategy to guide the review, current financials, and details of the existing operations. The process will take approximately 4 – 6 months to complete & will cost approximately \$8,000.00 to \$9,000.00 which doesn't include travel time or clerical processing. Committee Chairman Larry Kirchman has requested a list of references. No action taken.

Discuss Bridge Aid Requests (Town of Franklin – Langes Corner Bridge #2): The Town of Franklin is requesting Bridge Aid funding in the amount of \$4,100.00 which is 50% of the estimated \$8,200.00 cost. Commissioner Every stated this request certainly meets the qualifications, however there are several other bridge aid requests that have been received prior to this one & therefore recommends this be approved to be funded in the 2015 budget. A motion was made by Bruce Heidmann to approve the Bridge Aid for the Town of Franklin for the 2015 Budget & to be paid once funds become available. Second by Tom Romdenne. Motion passed on a 4-1 vote, Gary Paape being the sole committee member opposed.

Discuss Fuel Purchasing by County Departments: Law Enforcement would purchase gas only @ approximately 2,000 gallons each month. Last week, Committee Chairman Larry Kirchman, County Board Chairman Ron Heuer, Commissioner Every, and Office Manager Mary O'Leary met to get a bottom line price for law enforcement. Once that was reached, yesterday, the said individuals above also met with Sheriff Joski and Chief Deputy Dave Cornelius. The bottom line is law enforcement saves \$.10 per gallon by paying @ the pump during the 4 month time period the data was collected. Bruce Heidmann proposed we have different handling fees for gasoline than diesel fuel. Tom Romdenne proposed we have Schenck consider including this in their analysis. No action taken.

Discuss & Consider Reducing a Highway Department Management Position: Committee Chairman Larry Kirchman started out this subject by stating each department is being asked to reduce their budget by 5% for 2015. He further recapped the number of employees over the years by stating in the 70's & 80's we had 80+ employees, in 2004 we had 40+ employees, and presently we have 23 employees. He also stated the numbers of management staff to oversee said employees.

Gary Paape asked what the difference in pay was for a "lead-man" position vs. a "mechanic" position. Current pay for lead-man positions is \$24.72 per hour and mechanics receive \$23.85 / hour. Commissioner Every did state the resolution passed by the full County Board last fall stated all certified mechanics will also receive lead-person rate after their probationary period has ended.

Bruce Heidmann stated in our neighboring county, Door, they have 4 employees that alternate the roles & responsibilities of the Patrol Superintendent each week which allows for some relief to the individuals during an extremely rough winter.

John Mastalir believes that at certain times of the year, we're shorthanded & at other times, we have "over-kill".

County Board Supervisor Bob Weidner stated he was part of the decision team in creating the non-union new position titled "Shop Superintendent" and admits it was a mistake. He is in favor of & supports this committee's decision in correcting that mistake by eliminating the Shop Superintendent Management Position.

It was suggested by County Board Chairman Ron Heuer we utilize LTE's that are not paid benefits to pick up parts as needed.

Gary Paape inquired about the winter needs & when plows are called out, who is called in? For example: Does the Shop Superintendent come in along w/ a mechanic? Also, who backs up the Patrol Superintendent, Leonard? In answering Gary's questions, Commissioner Every stated yes, the Shop Superintendent reports in as does a mechanic if needed. The Shop Superintendent has also served as back-up for the Patrol Superintendent.

County Board Supervisor Pat Benes stated this committee has already taken away foreman pay from individuals & has eliminated the opportunities for the Road Superintendent to pass responsibilities on to others which would allow some relief.

Tom Romdenne referred to the Shop Superintendent job description dated May 2011 & feels the duties can easily be reallocated.

Tom Romdenne moved to make a recommendation to the Personnel, Advisory & Legislative Committee to eliminate the Highway Department Management Shop Superintendent Position as soon as practical. Second by Gary Paape. Discussion.

Commissioner Every wishes to have the minutes reflect he has spoken with both Highway Committee Chairman Larry Kirchman and County Board Chairman Ron Heuer giving his opinion he does not agree with their suggestion to eliminate the Shop Superintendent position from an administrative point of view. He feels this position is valuable to the structure of the Highway Department.

Bruce Heidmann stated he feels the position can be redefined & this committee needs to make a decision based on the needs of the Highway Dept., not based on personality.

Office Manager Mary O'Leary wishes to have the minutes reflect that she too does not agree with the suggestion to eliminate the Shop Superintendent position as Schenck Associates has not been contracted yet to do a requested operation analysis. This should be completed first.

Mr. Benes asked if the committee would allow for the individual currently in this position to join the work force of the Highway Dept.

Chairman Kirchman called for a roll-call vote. Votes are as follows: Tom Romdenne – Yes, John Mastalir – Yes, Larry Kirchman – Yes, Bruce Heidmann – NO, and Gary Paape – Yes. Motion carried 4 – 1.

Approve & Sign Vouchers: Highway Vouchers paid by check: \$512,321.51. Highway Vouchers paid by credit card: \$7,459.70. Motion to approve vouchers as presented made by Tom Romdenne. Second by Gary Paape. All in favor. Motion carried unanimously.

Approve Travel Requests: None

Any other business as allowed by law:

1. Gary Paape mentioned another County Board Supervisor, Chuck Wagner had been shopping at an establishment in another county recently where the store charged an additional \$.10 per shopping bag you were given (paper or plastic) and yearly, the money collected from said fee was given to their

- county's landfill. Gary mentioned if this committee was interested in learning more about it, Chuck would be more than happy to attend a Highway Committee meeting to further discuss this idea.
2. County Board Chairman Ron Heuer inquired about how the DNR liked the film we were now using as daily cover at the landfill. Commissioner Every stated from all conversations he's had, the DNR is happy so far!

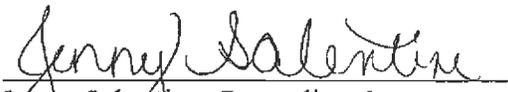
Project Tour: No landfill or paving project tours today.

Next Meeting Dates:

- ❖ Thurs., September 11th @ 8:45 AM
- ❖ Wed., September 17th @ 8:45 AM
- ❖ Thurs., October 9th @ 8:45 AM
- ❖ Wed., October 22nd @ 8:45 AM

Adjournment: Motion made to adjourn today's meeting by Bruce Heidmann. Second by John Mastalir. All in favor. Motion carried. Meeting adjourned at 11:00 AM.

Respectfully submitted:


Jenny Salentine, Recording Secretary

Highway/Landfill Committee Minutes

September 11, 2014

The Highway Committee meeting was called to order at 8:45 A.M. by Chairman Larry Kirchman. Members present included: Larry Kirchman, Bruce Heidmann, Gary Paape, Tom Romdenne, and John Mastalir. Also present was Highway Commissioner Todd Every, Patrol Superintendent Leonard LeGrave, Office Manager Mary O'Leary, and Recording Secretary Jenny Salentine. Guests at today's meeting included: County Board Chairman Ron Heuer, County Board Supervisor Pat Benes, and Pierce Town Chairman Brian Paplham.

Adoption of Agenda: John Mastalir made a motion to adopt today's Amended Agenda. Second by Gary Paape. Motion carried unanimously.

Approval of Minutes: John Mastalir made a motion to approve the Highway Committee Minutes from their August 27th meeting. Second by Gary Paape. Motion carried unanimously.

Public Comments: Pierce Town Chairman Brian Paplham complimented the Highway Dept & their crew which completed ditch mowing & seal coating in their Town. Looks Great! A job well done!

Reports:

Office Manager Mary O'Leary had the following to report:

- ❖ Handout: Roads & Bridges Budget Report effective January 1 thru August 23rd
 - Note: At the request of Committee Chairman Kirchman from the last meeting, Mary added to the spreadsheet the \$1 million dollars transferred of non-budgeted funds approved by the County Board 7/22/14.
 - Chairman Kirchman questioned the increased / over budget amount spent on CTH "N". Commissioner Every explained additional wedging was needed & therefore so was additional Hot-mix.

The CHEMS Conference will be October 16 & 17. Mary along w/ Robert Marquart & Julie Repitz will be attending. The State covers all costs/expenses (including the over-night stay) for both Mary & Robert. Julie will be commuting each day.

Mary will also be attending the Northeast Region Managers Meeting at Outagamie County on October 22nd.

Patrol Superintendent Leonard LeGrave had the following to report:

- ❖ Since the last committee meeting, crews have been doing the following:
 - Paving CTH "K" & Shouldering
 - Ground being moved on CTH "S" & prepping for paving continues
 - Removed guard rail to be replaced
 - Paving to begin Monday, September 15th
 - Paved Mill Ln. in Town of Casco
 - Paved Willow Rd. by Bruemmerville Park
 - Grass Cutting on County Roads & 2nd Cutting in Town of Pierce
- ❖ Next Week:
 - Paving on CTH "S"
 - Landfill ~ Pump Inspection
 - State is coming to inspect bridge on Hwy 42
- ❖ Future Work Includes:
 - CTH "G"
 - Center-lining on State Highways (about 1.5 weeks worth)
 - Bridge Work for the State

Crews & staff may need to work beyond 40 hours each week in order to complete work. We've been doing the best we can with the staffing levels we have ~ in the future, we may need to consider hiring additional LTE's or even Full-time employees.

Commissioner Todd Every had the following to report:

- ❖ Received a request from a county resident who is asking permission to personally pave the shoulder of the County Road they live on & pay for this themselves.
 - Questions/issues that arose include:
 - Down the road, when the County re-paves the road, who is going to maintain or re-do their shoulder
 - We do not do “private work”
 - Concerns about the shoulder when snow plowing occurs
- ❖ Update on business hours ~ currently working 4 10-hr-work-days, 6:00 - 4:00. Commissioner Every is recommending September 29th thru October 9th continuing the 10-hr-work-days, however hours will change to 6:30 – 4:30 in order to complete paving jobs
- ❖ Applications for the Patrol Superintendent position are due tomorrow (Friday, September 12th). To date, 4 applications have been received.
- ❖ Update on CTH “S” Project:
 - LRIP Project – State Funding is \$292,000.00
 - In order to receive the full funding, the project expense must total at least \$584,00.00
 - The cost of the Hot-Mix is now less & therefore we need to increase our tonnage. We will need to use approximately 2,200 ton more in order to fully maximize the reimbursable amount from the State
 - LRIP Funding covers the cost of materials only. The base mat will be 2 ½” and the top mat will be 1 ½”.
- ❖ STH “42” Shouldering project update:
 - Currently putting together a new estimate utilizing equipment from Door County.
 - Patrol Superintendent Leonard LeGrave recommends we do not complete this State shouldering project. He kindly reminded everyone that this job may look good however there are several variables here. Please take into consideration this is a “pilot project”.

Discuss Highway Department Operations Review Proposal: References were received & Commissioner Every forwarded them to Chairman Kirchman as requested. Chairman Kirchman tried to contact Calumet County, however his call was not returned. The other 2 references were UW-Milwaukee & the City of Niagara. Chairman Kirchman didn't feel the other 2 were comparable to our needs & therefore did not contact them. Chairman Kirchman feels the proposal from Schenck is very reasonable for the scope & work that is outlined. Tom Karman would be a great asset to complete this operations review with all of his knowledge & experience working with the department for many years. John Mastalir voiced his concerns about the pricing in the proposal stated “\$8,000 to \$9,000 not including travel expense or secretarial fees”. He felt that perhaps the added expenses could get out of hand. Tom Romdenne stated Schenck is a very reputable company & wouldn't take advantage of billing additional/or unnecessary charges or get “out of hand”. Commissioner Every will follow-up to verify what some of these “additional fees” & possibly establish a “not to exceed dollar amount”. No action taken.

Review / Discuss 2015 Highway Department Budget: Commissioner Every was requested to put together 2 proposed budgets, one with a 0% impact & the other with a 5% decrease.

❖ 0% Budget:

- 2015 Roads & Bridges budget total is \$3,702,218.00. General Levy Impact is \$3,578,489.00. This is a net zero impact to the general levy.
- Committee Member Bruce Heidmann reminded all committee members that if the County spends less on their county roads, it will affect the dollar amount of transportation aid received from the State.
- Commissioner Every explained Bridge Aid & where the money is budgeted from
- Proposed Revenue:
 - 4% increase in GTA (General Transportation Aid)
 - CHIP Project
- Proposed Expenses:
 - County Highway Bridges (\$289,900.00)
 - Highway Construction Total (County Highway Paving Program) (\$1,454,830.00)
 - County Winter Maintenance (\$900,000.00)

- General Maintenance (\$1,057,488.00) to include the following sub-categories:
 - General Repairs
 - Sign & Centerline
 - Brush & Ditch Cutting
 - Crackfill
 - Sealcoating

County Board Chairman Ron Heuer is requesting we further break-out the “general repairs” to detail culvert replacement, ditching, facility repair). Mr. Heuer also questioned where the funds that were budgeted in 2013 for CTH “S” that weren’t spent went. Commissioner Every explained that funds left over at year end are transferred into a reserve account for roads and bridges work.

Mr. Heuer & Committee Member Tom Romdenne inquired about a conversation that occurred at the Finance Committee earlier regarding an “Internal Service Fund” which led Mr. Heuer to ask where the costs are calculated to pay our employees. Mr. Heuer also stated the Highway Department losses over the years have been in the Internal Service Fund. Commissioner Every reviewed the Internal Service Fund which is made up of several cost pools of expenses:

1. Administration and General Expenses
2. Maintenance and Construction
3. Bituminous Operations
4. Pit & Quarry Operations
5. Machinery Operations

Possible Outlay for equipment purchases could include a vehicle for the Commissioner & a vehicle for the Patrol Superintendent.

Committee Member Gary Paape asked if after Schenck completes their Operations Review, if we sell any pieces of equipment, where do the funds go? Commissioner Every replied the funds will go into the Internal Service Fund.

- ❖ 5% Reduction Budget (\$185,111.00 reduction from the 2015 proposed budget)
 - 5% County Highway Bridges Total (Bridge Maintenance (\$5,000.00)
 - 3.3% in Highway Construction Total (Paving \$48,861.00)
 - 5% Winter Maintenance Total (\$45,000.00)
 - County General Maintenance Total
 - 59% reduction in Brush & Ditch Cutting (\$44,000.00). This would be done by reducing to only 1 cut each year!
 - 50% Reduction in crack-filling (\$25,000.00). This would be done by crack-filling only half as much as in the past.

After further discussion, a motion was made by Bruce Heidmann to approve the 0% increase budget prepared by Commissioner Every & the Highway Committee recommends that the Finance Committee highly considers increasing the road construction account as much as possible. Second by Gary Paape. All in favor. Motion carried unanimously.

Review 2014 – 2015 LP Gas Proposals: We received the following quotes:

Company:	LP Quote:	Terms:	Additional Information:
Country Visions	\$1.509/gal	Through April 2015	Not an adjustable price. Will provide on-site storage tank, valves, pumps, piping if needed. Also uninterrupted service to sites.
Ferrellgas	\$1.649/gal	29,000 gals through June 30, 2015	No delivery or HAZMAT charges for length of contract. Net 30 payment. Will determine delivery pattern and “keep full or will call”.
Lakes Gas	\$1.599/gal	Through August 31, 2015	Would need to conduct Gas Safety System Inspections on all tanks for additional cost of \$49.95 per location before any delivery.
Larsen Cooperative	\$1.519/gal	29,000 gals through July 2015	

A motion was made by John Mastalir to accept the low bid from Country Visions @ \$1.509/gal thru April 2015. Second by Bruce Heidmann. All in favor. Motion carried unanimously.

Discuss LTE Position for Landfill: Following previous discussions w/ Landfill Facility Manager Mike Paral, we are in need of replacing an LTE to pick paper & perform multiple miscellaneous tasks. Due to a new policy set by the Personnel Committee, we need to request approval from the Personnel Committee for permission to hire an LTE. Bruce Heidmann made a motion to request the Personnel Committee authorizes Commissioner Every to have the authority to hire LTE's at the County Landfill as needed. Second by Tom Romdenne. All in favor. Motion carried unanimously.

Approve & Sign Vouchers: Solid Waste Vouchers paid by check: \$79,051.83. Solid Waste Vouchers paid by credit card: \$213.32. Motion to approve vouchers as presented made by Bruce Heidmann. Second by Gary Paape. All in favor. Motion carried unanimously.

Approve Travel Requests: None

Any other business as allowed by law: None

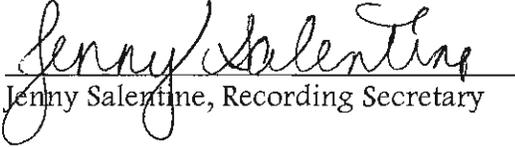
Project Tour: No tours today.

Next Meeting Dates:

- ❖ Wed., September 17th @ 8:45 AM
- ❖ Thurs., October 9th @ 8:45 AM
- ❖ Wed., October 22nd @ 8:45 AM

Adjournment: Motion made to adjourn today's meeting by Tom Romdenne. Second by John Mastalir. All in favor. Motion carried. Meeting adjourned at 11:50 AM.

Respectfully submitted:


Jenny Salentine, Recording Secretary

MINUTES

PERSONNEL COMMITTEE

Sept. 17, 2014

The Personnel Committee meeting was called to order by Chairman Ron Heuer at 10:45 AM on Sept. 17, 2014 at the Administration Center.

Present: Ron Heuer Larry Kirchman Bruce Heidmann John Pagel Bob Weidner Lee Luft Linda Sinkula Kaye Shillin Tom Romdenne

Also present: Gary Paape Todd Every Matt Payette Jeff Wisnicky Ed Dorner

Committee discussed the hiring freeze policy as it relates to seasonal and LTE personnel. Moved by Weidner second by Heidmann to amend the existing hiring freeze policy by removing seasonal and LTE personnel from the policy. (Policy is applicable to part time and full time personnel). Motion carried.

The Committee considered a recommendation from the Highway Committee to eliminate the shop superintendent position. Moved by Weidner second by Pagel to accept the recommendation of the Highway Committee to eliminate the shop superintendent position as soon as practical. After discussion it was moved by Weidner second by Pagel to change the words "as soon as practical" to "within the next 30 days".

Moved by Heidmann second by Sinkula to table the issue until the Schenck report is completed. Motion failed.

The Chairman called for a vote on the amended motion by Weidner/Pagel to eliminate the shop superintendent position within the next 30 days. Motion carried: 7 yes 2 no

Moved by Heidmann second by Luft to accept the recommendation of the Finance Committee to set the 2015 premium contribution for health insurance at 85% employer paid and 15% employee paid. Payment splits to be effective 1-1-2015. Motion carried. (Law Enforcement personnel will remain at 90/10)

Moved by Luft second by Sinkula to approve the 2014 union contracts for Local 2959 and Local 2959A. Contracts will maintain status quo (no pay increases) and maintain the current step classification. Motion carried.

Administrator Dorner updated the Committee on the following positions:

Public Health position – not yet filled

Emergency Management Director – Administrator appointed Tracy Nollenberg

Part time custodian – will advertise the position

County Conservationist – interviews to be held Sept. 23rd

Administrator position – an offer has been made – candidate to respond by Sept. 22nd

A vacant position now exists in Emergency Management (emergency management assistant) because of Tracy Nollenberg moving to the Director position. Moved by Romdenne second by Heidmann to authorize the County Administrator to fill the emergency management assistant position using a half-time Land and Water person to also serve half-time in emergency management. Motion carried.

Moved by Kirchman second by Pagel to adjourn. Motion carried. Meeting adjourned at 12:26 PM.

Submitted by: Tom Romdenne

Board of Health
Minutes

The monthly meeting of the Board of Health was called to order on September 8th, 2014 at 1:00 pm. The meeting was held at the Public Health and Human Services Center Medium Conference Room, 810 Lincoln Street, Kewaunee.

Roll call was taken and members present were as follows: Chairperson, Kaye Shillin, Gary Paape, Gordy Reckelberg, Kathy Janosky, Shirley Kirchman, Audrey Krautkramer, Acting Public Health Officer, Cindy Kinnard, and County Board Chairman, Ron Heuer. Excused Absence: Pat Benes and Chuck Wagner. Also absent: Dr. Kurowski.

A motion was made to approve the agenda by Shirley Kirchman and seconded by Audrey Krautkramer. Motion carried.

A motion to approve the minutes from the August meeting was made by Gary Paape and seconded by Gordy Reckelberg. Motion carried.

Reports from Cindy Kinnard:

Issues regarding bats in the County have increased. Six samples have been sent to the State Lab of Hygiene for rabies testing.

Please review the August monthly Public Health Report in the minutes packet.

A motion was made by Kathy Janosky to approve the monthly report and seconded by Audrey Krautkramer. Motion carried

Public Health 2015 Budget:

Two proposals were reviewed; one proposal at a 0% increase and another proposal at a 5% decrease. The proposals were gone over line by line and discussed. A motion was then made to approve the 2015 Budget Proposals and forward them on to the Finance Committee. The motion was made by Audrey Krautkramer and seconded by Shirley Kirchman. Motion carried.

Travel Expenses were as follows:

Melissa Patz: a one day conference training, Sept. 30th, 2014 (MCH training on stress and child brain development) Appleton.

Melissa Patz: two day FAST training (Function Assessment Service Team) in Marinette.

Cindy Kinnard: pre-natal care regional meeting, October 27th, 2014, Menasha

A motion was made by Kathy Janosky and seconded by Gordy Reckelberg to approve the travel requests. Motion carried.

A motion was made by Gary Paape and seconded by Kathy Janosky to approve all bills presented. Motion carried.

Overtime: None

Next meeting date was set for October 13th, 2014 at 12:00 noon at the Public Health and Human Service Center, Medium Conference Room, 810 Lincoln Street, Kewaunee.
A motion was made to adjourn by Kathy Janosky and seconded by Audrey Krautkramer. Motion carried. The meeting adjourned at 1:55 pm.

Respectfully submitted:

Gary Paape
Acting Secretary

Kewaunee County Public Health Department

Monthly Report

August, 2014

Total Visits – 2

TB Tests – 5

Immunization Program

Kewaunee – 12

Algoma – 9

Luxemburg – 5

WIC Imm. - 4

Other Imm. – 24

WIC Program

Contracted Caseload – 286

Caseload served – 275

12 Month Average – 272

Lead Testings – 11

Vaccine Total – 54

Blood Pressure Screening Program

Individuals Screened - 12

Client Total – 27

Communicable Diseases

Reported Cases - 10

Confirmed- 6

Complaints

Follow-up - 7

Office Visits:

08/14/2014 Performed a Hearing Test

08/19/2014 Blood Pressure Clinic

08/19/2014 Performed a Hearing Test

08/19/2014 Performed a Car Seat Check

School Visits:

Meetings/Conferences/Activities:

08/01/2014 Participated in a Fit Families Teleconference

08/01/2014 Participated in a Parapertusis Teleconference with the State, Brown and Door Counties

08/04/2014 Attended a meeting at the EOC (Emergency Operations Center) in Luxemburg

08/05/2014 Assisted with Back Pack Program

08/12/2014 Attended Land and Water Meeting in Luxemburg

08/13/2014 Assisted with set-up for Back Pack Program at Hillcrest School

08/13/2014 **Held Staff Meeting for Public Health Staff**

08/14/2014 Assisted with Back Pack Program at Hillcrest School and provided dental varnishes

08/15/2014 Participated in Baby Behaviors Teleconference

08/26/2014 Attended Department Head Meeting

08/26/2014 Attended Car Seat Event at Burlington Coat Factory in Green Bay

08/27/2014 Attended Wisconsin 40th Annual Governor's Conference on Highway Safety in Green Bay

08/29/2014 Attended Nurse Manager Meeting in Appleton

CHILD SUPPORT COMMITTEE MEETING

September 8, 2014

PUBLIC HEALTH AND HUMAN SERVICES CENTER

The meeting of the Child Support Committee was called to order by Chairperson Kaye Shillin on September 8, 2014 at 2:00 P.M. Members present included: Kaye Shillin, Gary Paape, Gordon Reckelberg, Ron Heuer, and Cindy Kudick, Child Support Coordinator. Charles Wagner and Pat Benes had excused absences.

A motion was made by Gordy Reckelberg and seconded by Gary Paape, to approve the agenda. The motion carried.

Cindy Kudick reported the monthly stats for the month of August. The collections for the month were \$202,560, with a collection rate of 87%. Ms. Kudick reported that as of this date there are 15 paternity cases filed and 79 family cases filed.

A motion was made by Gary Paape and seconded by Gordy Reckelberg to approve the monthly reports. The motion carried.

Cindy presented her 2015 Child Support Budgets. A motion was made by Gary Paape and seconded by Gordy Reckelberg to approve the budgets. The motion carried.

A motion was made by Gary Paape and seconded by Gordy Reckelberg to approve the bills. The motion carried.

There was no overtime to report or no travel requests.

The next meeting is set for October 13, 2014 at noon at the Health and Human Services Center.

A motion was made to adjourn the meeting at 2:30 P.M. by Gordy Reckelberg and seconded by Gary Paape and approved by all.

Respectfully submitted

Gary Paape, Acting Secretary

VETERANS SERVICE COMMITTEE MEETING

September 8, 2014

KEWAUNEE COUNTY PUBLIC HEALTH AND HUMAN SERVICES CENTER

The meeting of the Veterans Service Committee was held at the Kewaunee County Public Health and Human Services Center on Monday, September 8, 2014, at 2:45 p.m. Members present were Chairperson Kaye Shillin, Gary Paape, Gordon Reckelberg, CVSO Joe Aulik, and Chairman Ron Heuer. Pat Benes and Chuck Wagner had an excused absence.

A motion was made by Gary Paape and seconded by Gordon Reckelberg to approve the agenda. The motion carried.

A motion was made by Gordon Reckelberg and seconded by Gary Paape to approve the bills as presented. The motion carried.

CVSO Joe Aulik presented the department operations report and the monthly report, all monthly reports were reviewed.

CVSO Joe Aulik presented the 2015 budget, it was reviewed and approved. A motion was made by Gary Paape and seconded by Gordon Reckelberg to send the 2015 budget as proposed to finance. The motion carried.

There were no travel requests.

There was no overtime reported for the month.

The next committee meeting is scheduled for Monday, October 13, 2014 at 12:00 p.m., at the Kewaunee County Public Health and Human Services Center.

A motion to adjourn was made by Gordon Reckelberg, with a second by Gary Paape. The motion carried and the meeting adjourned at 3:17 p.m.

Respectfully Submitted,

Gary Paape, Acting Secretary

Agriculture & Extension Committee Meeting
Kewaunee County Administration Committee Room
September 3rd, 2014
Minutes

Call to Order:

Chairman, Tom Romdenne called the meeting to order at 4:00 pm.

Roll Call:

Members Included: Tom Romdenne, Bob Garfinkel, Ron Paider, Gary Paape, Claire Thompson, Community Development Educator, Aerica Bjurstrom, Agriculture Agent and Jill Jorgensen, 4-H Youth Development Educator.

Approval of Agenda:

A motion was made by Ron Paider and seconded by Bob Garfinkel to approve the agenda.
Motion carried.

Review/Approval of Minutes:

A motion was made by Bob Garfinkel to approve the minutes and seconded by Ron Paider.
Motion carried.

Citizen Input: None

Educators' Report:

A review and discussion followed regarding the progress that was made and future projects.
Complete written reports are attached.

Agent Contracts:

This is a contract with the University of Wisconsin and the County of Kewaunee, regarding salary payments from July 1st, 2014 thru June 30th, 2015. Following a discussion, a motion was made by Ron Paider and seconded by Gary Paape to approve. Motion carried.

Budget 2015:

Claire Thompson presented the committee with the 2015 budget proposals; which included two different formats. One format included a zero percent increase and the other a .5 percent decrease. The decrease was to remove the Fog Horn; an information publication, postage and travel expenses. These proposals were discussed in detail with input from both the committee and educators.

A motion was made by Gary Paape and seconded by Ron Paider to approve and forward to the Finance Committee a zero percent budget increase. This decision was due to not removing the publication of the Fog Horn, postage required necessary to keep residents informed on very important issues that change monthly. This paper includes 4-H, education issues and important farm related information. The travel expense covers meetings, training, education with Kewaunee County residents, one on one farm related problems, 4-H education at many sites and keeping the public informed regarding the Farm Technology Days in 2017.
Motion carried with a vote of 4 yes and 0 no.

Overtime: None

Travel Expense: None

Approval of Bills:

Gary Paape moved to approve all bills presented and Bob Garfinkel seconded. Motion carried.

Set Next Meeting Date:

After discussion, the next meeting date was set for October 8th, 2014 at 4:00 pm.

The meeting will be held at the Kewaunee County Administration Center, Committee Room.

A short meeting will be conducted and the committee will then meet with the Door County Agriculture & Extension Committee at the 2017 Farm Technology site.

Adjourn:

A motion was made to adjourn by Ron Paider and seconded by Tom Romdenne.

The meeting adjourned at 5:30 pm.

Respectfully submitted:

Gary Paape
Secretary

Aerica Bjurstrom
Agriculture Agent
Prepared for September 3, 2014

Farm Technology Days – Attended Farm Technology Days in Portage County with an executive committee member. We stayed for the daily wrap up meeting with current and future host counties in attendance. I spent some time with the farm show manager, took the dairy tour, and worked at the UW-Extension Applied Technology Center.

The Kewaunee County executive committee is in place and a committee chair will be selected soon. In addition, host farm applications are due September 15 and the host farm will be selected on October 7. The county dates and logo should also be determined by mid fall.

Epsilon Sigma Phi – I am the current state secretary of Epsilon Sigma Phi (ESP), a professional improvement organization for current and retired Extension professionals around the country. Retired Family Living Educator, Mary Novak (current state President) and I traveled to Madison for the annual summer meeting and picnic. I was selected by ESP to attend the Public Issues Leadership Development Conference in April 2015 and 2016.

Program Planning – Corn silage dry down is set for September 9 at Rio Creek Feed Mill and Olson ARE Farm in Door County on September 23. Last year was the first year I was able to secure an on-site sampling process from Dairyland Laboratories in DePere and I was able to also do that this year. At the time the dates were set corn was drying down quite quickly, but two weeks of intermittent heavy rains has slowed that process and the September 9 date will probably be on the early side for this event, but it will still serve value so farmers can have a baseline for where their corn is in the drying and maturing process. We are planning a middle manager program for people on farms who have recently been promoted to a new role of managing people rather than animals. The meeting will focus on personalities, conflict, people management, and organization. The program will be held at three locations, Fond du Lac, Green Bay, and Wausau. The program will be available in English and Spanish. I am also planning a state-wide Animal Well-being conference in April. Dr. Temple Grandin will be a featured speaker and is available to UW-Extension for no cost since she is speaking in the area on another topic. Dr. Grandin is a world leading authority on animal behavior and well-being. The last time UW-Extension had her speak at a similar meeting, over 350 people attended from four different states.

Kewaunee County Agriculture & Extension Committee

Renee Koenig, Family Living Educator, UW-Extension

Activities Report for September 3, 2014

Health Literacy Committee – On August 14th I participated in the county's Back To School event. More than 250 children are served annually. This year, I developed a survey to ask the parents about health literacy concerns related to safe medication use. According to the FDA, about 30% to 50% of those who use medicines don't use them as directed. This causes more doctor visits, hospital stays, lost wages, and changed prescriptions. All this costs Americans as much as \$76.6 billion each year. Our committee will be analyzing the results of the survey later this month.

Affordable Care Act – In collaboration with an agency called Partners for Community Development, Inc., I assisted low-income families access health insurance through BadgerCare or the Federal Health Insurance Marketplace. I also presented health education material that emphasized the need to know the difference between primary care provider services and emergency department services. Avoiding unnecessary ED visits helps reduce the burden of health care costs for everyone.

Home Alone Program – I am continuing to learn new technology to update our Home Alone curriculum and create web-based training for parents and their children.

Women in Ag – Along with Aeric Bjurstrom, I am participating in planning efforts to explore opportunities for women in agriculture to connect and promote wellness.

Strong Bones – Strong Bones is an evidence-based strength training program developed by studies at Tufts University. This exercise program improves bone density, reduces falls among elderly, improves arthritis symptoms, increases flexibility and can benefit mental health. I am collaborating with the Aging & Disability Resource Center and local school district to offer the classes this fall. Research shows that healthier citizens are more likely to be engaged citizens.

Kewaunee County Agriculture and Extension Committee
Activities Report for August, 2014
Claire Thompson, Community Development Educator
Kewaunee County Cooperative Extension

Local Food System Economy:

- Continued planning and provided technical support to a new entrepreneur at the Farm Market Kitchen in Algoma. This entrepreneur will be producing 26 products at the FMK starting this fall, 2014. I have also been providing education, facilitation and technical assistance to the FMK board and staff to ensure that this business partnership and launch is successful.
- Implemented needs assessment survey of area producers for the SLO Farmers Co-op to determine feasibility and next steps in the strategic planning process. In addition, I continued facilitation and planning support to the Wisconsin Local Food Network to implement a Farm to Hospital program in Northeast Wisconsin in cooperation with the SLO Farmers Co-op and NWTC. This project will continue into 2015.

Organizational Development:

- Provided support to Algoma Elementary School and YMCA in implementing the final summer school super swim weeks for Algoma students. 75 children participated in the August programs.

Economic Development:

- Provided business planning education and facilitation to four entrepreneurs considering opening businesses in Kewaunee County.

Other:

- Participated in planning session to support UWEX CNRED Program Advisory Team efforts.
- Administrative duties associated with Department Head role.

Kewaunee County Land and Water Conservation Regularly Scheduled Committee Meeting
Kewaunee County Fairgrounds Office September 9, 2014 9:00 AM

2014-2016 Kewaunee County Land and Water Conservation Committee (LWCC) Members:

John Pagel – Chair (County Board member)
Ron Paider – Vice Chair (County Board member)
Lee Luft – Secretary (County Board member)
Bob Garfinkel – Committee Member (County Board Member)
Andy Wallander – County Conservationist
Clark Reimer (USDA Farm Service Agency Representative)
Aerica Bjorstrom – UW Extension Agricultural Agent

Kewaunee County Land and Water Conservation (LWCD) Staff:

Andy Wallander – County Conservationist
Davina Bonness – Conservationist - Water Quality Specialist
Paul Fredrich – Conservationist - Soils Specialist
Theresa Albrecht – Program Specialist
Theresa Marcusen – LWCD Secretary

Cooperating Agency Members from the United States Department of Agriculture (USDA):

Joe Johnson -USDA Natural Resources Conservation Service District Conservationist
Aerica Bjurstrom - UW Extension Agricultural Agent
Brian Maedke – USDA Animal and Plant Health Inspection Service (APHIS) *Attends as appropriate.*

1) Call to Order: Meeting called to order at 9:00 AM by Chairman John Pagel

2) Roll Call: Committee Members present: John Pagel, Ron Paider, Lee Luft, Bob Garfinkel, Clark Reimer. LWCD and Cooperating Agency Staff present: Andy Wallander. Davina Bonness and Paul Fredrich were present.

3) Approval/Repair of Agenda: Motion to accept the September 14th agenda as presented was made by Ron Paider and seconded by Bob Garfinkel. Committee vote was unanimous in favor of the motion.

4) Correspondence: There was no correspondence regarding the regularly scheduled meeting of the Land and Water Conservation Committee.

5) Public Comments regarding the regularly scheduled Land and Water Conservation Meeting: There were no public comments.

6) Department Reports:

- a) **Animal Waste Storage Permits:** Year to date, 5 waste storage permits have been issued with \$5,300.00 collected for these 5 permits. This compares with 11 permits issued in 2011, 16 permits in 2012 and 8 permits in 2013.
- b) **Farmland Preservation/Standards and Prohibitions Walkovers:** Andy Wallander reported improved farmland preservation compliance and progress in achieving the goal of reduced erosion on area farms.
- c) **Land and Water Resource Management Plan Extension Request to State of Wisconsin Land and Water Conservation Board:** Andy Wallander reviewed the 2015 through 2019 Land and Water Resource Management Plan Extension Request and Annual Work Plan with its emphasis on protecting local surface and groundwater using NR151 nonpoint source pollution control standards and Farmland Preservation programs and local ordinances. A motion to approve the 2015 through 2019 Land and Water Resource Management Plan Extension Request and Annual Work Plan was made by Lee Luft and Seconded by Ron Paider. Committee vote was unanimous in favor of approving the 2015-2019 Extension Request and Work Plan.
- d) **2015 Proposed Land and Water Conservation Department Budget:** Andy Wallander conducted a line-by-line review of the proposed 2015 L&WCD budget. Andy also reviewed a version of the L&WCD budget with a five (5) percent cost reduction from the 2014 budget. To achieve a 5% cost savings the department would have to cut ALL training,

memberships, all machinery maintenance and repair and all membership dues as well as cut 283 total staff hours. The Land and Water Conservation Committee understood that the nature of these cuts in “discretionary” spending would be devastating to a department charged with one of Kewaunee County’s most critical issues (improved ground and surface water quality). Following a number of questions from the committee and Andy’s responses, a motion to approve the 2015 L&WCD budget was made by Lee Luft and seconded by Ron Paider. This motion states, “Given the importance of its mission and the importance of on-going well testing to that mission, the Land and Water Conservation Committee moves to approve the 2015 L&WCD budget with the addition of \$6,000 in spending for well testing and with the understanding that there may be an entry error on the current cost of the L&WCD telephone charges that will need to be amended and with the understanding that the expected costs for health and dental insurance are as yet undetermined.” Committee vote was unanimous in favor of this motion.

e) **Cost-Share Agreements.** No new cost-share agreements were reported at this meeting.

7) Cooperating Agency Reports: No cooperating agency reports were presented at this meeting.

Resolutions: No action was taken on resolutions by the Committee at this meeting.

Review of Cost Sharing Agreements: There were no cost-sharing agreements presented to the Committee at this meeting.

Travel Authorizations: There were no travel authorizations presented at this meeting.

Next Meeting Dates: Next regularly scheduled KCLWCC Meeting date is as follows: October 21st at 9:00 AM at the Kewaunee Co. Fairgrounds offices of the KCLWCD.

Approval of Bills: A motion to approve all bills as presented was made by Ron Paider and seconded by Bob Garfinkel. Committee vote was unanimous in favor of this motion.

Recess: A motion to recess the Land and Water Conservation meeting was made at 10:35 PM by Lee Luft and Seconded by Bob Garfinkel. The motion passed unanimously. The Land and Water Conservation Committee scheduled to reconvene at 12:30 PM to hear public comment on the proposed Public Health and Groundwater Protection ordinance.

Re-convene: Chairman Pagel reconvened the September 14th Land and Water Conservation Committee meeting at 12:34 PM for the purpose of taking public comment on the proposed Public Health and Groundwater Protection ordinance.

Andy Wallander provided an overview of the key provisions of the Public Health and Groundwater Protection ordinance for all in attendance.

Those in attendance who wished to speak were asked to fill out a form so that their names could be announced by the Land and Water Conservation Committee secretary. A time limit of 3 minutes was established by the committee for each speaker to allow adequate time for all who wished to address the Land and Water Conservation Committee to do so. At approximately 12:50 PM the Public Comment portion of the meeting began. A list of those who spoke either in favor of the ordinance or who were opposed follows below:

Opposed: The following citizen spoke in opposition to the proposed ordinance.

Paul Wallace Jr. representing Wallace Dairy Farm (a 100 cow farm) spoke regarding his concern about prohibiting land spreading over shallow soils during the January 1 through April 15th time frame as the Wallace farm hauls manure daily and some may be spread over shallow soils. Mr. Wallace then indicated that due to Andy Wallander’s presentation he was now aware that the Land and Water Conservation Committee could alter the time frame of the spreading ban or consider exceptions for specific operations that would otherwise have difficulty in meeting the provisions of the proposed ordinance. Mr. Wallace indicated he was less concerned after hearing about the possibility of providing exceptions in the case of specific farm operations. Note: For the purposes of these meeting minutes the Land and Water Conservation Committee secretary listed this comment as in opposition to the ordinance even though the initial concerns of Mr. Wallace may have been addressed during the meeting.

In Favor: The following citizens spoke in favor of the proposed ordinance. This list is not necessarily in the order the requests to speak were received or the order in which they spoke.

Susan Sandstrom and her husband, representing themselves: Ms. Sandstrom introduced herself and her husband as healthcare professionals and support the proposed ordinance on the grounds that it will help improve water quality and thereby health for Kewaunee County citizens and for the next generation(s).

Pat Schoenbeck representing herself: Ms. Schoenbeck indicated her support for the 20 foot depth to bedrock provision in the proposed ordinance and said that the "time has come" for action on a serious public health concern. She indicated we are all responsible for water quality and that we must exercise local control to achieve it.

Sandy Winnemueller representing herself: Ms. Winnemueller supported the proposed ordinance as it would give the most vulnerable lands more time to filter land applications and result in cleaner water for all Kewaunee County citizens.

Laura Menefee representing the 15,000 Wisconsin members and 200 Kewaunee County members of the Sierra Club as well as the Wisconsin John Muir Chapter spoke in favor of the proposed ordinance and provided written comments which will be attached to these minutes.

Lynda Cochart representing herself and family: Spoke in favor of the proposed ordinance and of the need for clean, safe, usable water. Lynda related her experience in having to live without clean water and how something we take for granted (clean water) can become so precious when you don't have it.

Bill Iwen representing himself spoke in favor of the proposed ordinance as a good first step in dealing with a major health risk and a significant quality of life issue here in Kewaunee County.

Dean Hoegger representing the Kewaunee members of the Clean Water Action Council (40 members) spoke in favor of the proposed ordinance as a very good first step in addressing a significant health risk here in Kewaunee County.

Jesse Jerabek representing himself and "others in the Township of Lincoln" spoke in favor of the proposed ordinance as part of positive legacy for the children of Kewaunee County. Jesse indicated farming is good but farmers must use safe, environmentally sound practices and be proactive in protecting our water and our health.

Jodi Parins representing herself spoke in favor of the proposed ordinance as a first step in protecting public safety. Jodi indicated she felt the greatest impact of this ordinance would be on a few larger (CAFOs) farms in Lincoln and Red River Townships and that these farms may feel some economic impact but that this effort was necessary to preserve the health and wellbeing of all Kewaunee citizens.

Mick Sagrillo representing the Town of Lincoln Plan Commission noted that the Wisconsin DNR's nutrient management plans exist primarily to help maximize crop yields and only secondarily deal with ground and surface water impacts from land spreading. Mick asked the Land and Water Conservation Committee to pass the ordinance onto the full County Board as written and in turn, the hope is that the County Board would vote to give Lincoln township residents the opportunity to vote on the ordinance. Mick noted that the Lincoln Town Board has already approved a resolution in support of the Public Health and Groundwater Protection ordinance. A copy of the Lincoln Town Board's resolution in support of the Public Health and Groundwater Protection ordinance will be attached to these minutes as will Mick Sagrillo's written statement on behalf of the Lincoln Town Plan Commission.

Mary West representing herself and her spouse asked the Land and Water Conservation Committee to think about the impact our current groundwater problems will have on the health and safety of future generations and to pass the proposed ordinance onto the County Board without change.

Dick Swanson representing himself felt that Kewaunee County already has a serious groundwater contamination issue and he warned that "more cows are coming". Dick wants our community to be prepared for additional herd sizes and he is concerned that too much of the manure generated today ends up in our ground and surface waters and that greater herd size will only intensify the problems we face.

Susan Davie representing herself indicated to the Land and Water Conservation Committee that she resides in Red River Township and that well testing results in that Township have been steadily getting worse such that Red River now has the highest well

contamination rate of all Kewaunee County townships for those wells that have been tested. Susan spoke in favor of the proposed ordinance as a good first step in dealing with the worsening issues in Red River.

Joe Musial representing "Environmental Stewardship in Algoma" spoke in support of the ordinance but he expressed his concern about the public relations problems that can occur when public discussion of our water problems becomes so widespread. He asks the farming community to use "good sense" in applying liquid manure and to consider their neighbors and our environment before applying large quantities of manure.

Brian Hansen submitted a written statement which is attached. Brian also spoke to the Land and Water Conservation Committee about the lack of CAFOs on Washington Island and the fact that Washington Island has very little ground or surface water contamination.

Doree Stein representing herself indicated that she is now a resident of Pierce Township and that she is concerned about the endocrine disrupters that occur in samples of liquid manure and how these endocrine disrupters negatively impact human health.

Dr. Bill Faller representing himself spoke about his land and how a pond on his property near Krok Road has turned brown with runoff from the recent rains. A small tributary from Dr. Faller's pond runs into the East Twin River. Dr. Faller blames fields that do not have any type of cover crop for contributing to the runoff problems and contamination. Dr. Faller has taken before and after rain water quality samples and will provide the results of his testing to the Land and Water Conservation Committee.

Judy Tremel representing herself spoke about the experience she and her family had when they were exposed to e. coli in their drinking water shortly after a rain event that brought runoff to the area around their well head. She described her family's illness and the "total lack" of State or County support in helping her family deal with this serious health issue.

Nancy Utesch representing herself spoke about the moral imperative of passing this ordinance as written as a good first step in dealing with the water contamination threat in Kewaunee County.

Dale Goodner, Mary Goodner provided a written statement that will be attached to these minutes. Dale spoke to the Land and Water Conservation Committee about his experiences as a young man in helping with a trout stream improvement project on the Scarboro Creek and how when he returned years later he found the Scarboro Creek and many other waterways in Kewaunee County choked with sediment and virtually devoid of fish. Dale feels we can do a much better job in protecting our environment.

Lynn Utesch representing himself spoke in favor of the ordinance and its current 20 foot surface to bedrock provision as a good first step in dealing with the growing health concerns of contaminated surface and ground waters in Kewaunee County. Lynn noted he is a farmer raising beef cattle in Pierce Township.

Note: There are SEVEN additional letters written in support of the proposed Public Health and Groundwater Protection Ordinance attachments to these minutes.

1. Mark Borchardt Ph.D. USDA Agricultural Research Service regarding well testing results for Kewaunee County
2. Ronald D. Stieglitz, Professor Emeritus, University of Wisconsin – Green bay writing in support of the proposed ordinance.
3. Don Niles, Dairy Dreams writing with a concern about hauling snow from feed pads in winter months.
4. Michael Dovichi, P.G. writing in support of the proposed ordinance.
5. Maureen Muldoon, Professor of Geology, University of Wisconsin – Oshkosh writing in support of the proposed ordinance.
6. State of Wisconsin Senator, Dave Hansen writing in support of the proposed ordinance.
7. Andy Wallander, Kewaunee County Conservationist writing with further information regarding the proposed ordinance.

Adjournment: A motion to adjourn the meeting at 1:45 PM was made by Ron Paider and seconded by Lee Luft. Motion carried unanimously.

Lee Luft

From: DON HAMMES <sierra@sierraclub.org>
Sent: Saturday, September 13, 2014 10:54 AM
To: wallanda@kewauneeco.org
Subject: Please Support the Kewaunee County Groundwater Ordinance!

Sep 13, 2014

Mr Andy Wallander
WI

Dear Mr Wallander,

I am writing you to voice my concern about improper waste spreading and its impacts on drinking water safety and the quality of our lakes, rivers and streams. Most Wisconsinites rely on groundwater to supply their drinking water. This water also sustains many of our farms, businesses and industries. Improper waste spreading, especially in sensitive "karst" regions like those found in Kewaunee County can travel through cracks and sinkholes to cause widespread water contamination. This has already led to serious illness, well contamination, and degradation of aquatic habitats.

To ensure groundwater in Kewaunee County is safe to drink, I'm writing to urge you to support the pending ordinance which would prohibit the unconfined stockpiling and / or land application of wastes on land areas within Kewaunee County having soil depths to fractured carbonate bedrock of 20 feet or less between January 1st and April 15th, unless an exemption is granted through the Kewaunee County Land and Water Conservation Committee.

This is a serious problem that requires swift action. This is why I am urging you to support the Kewaunee County groundwater protection ordinance. Thanks for your consideration of this important matter.

Sincerely,

N/A DON HAMMES
3507 Valley Ridge Rd
Middleton, WI 53562-1225
(608) 836-1205

Dear Public Officials of Kewaunee County-

September 10, 2014

I am writing in support of the proposed Public Health and Groundwater Protection Ordinance.

As an avid kayaker and resident of the town of Montpelier that drinks and baths from a well I am encouraged by the well spoken and informative hearing that happened Tuesday at the Fairgrounds. I am thankful that the Kewaunee County Land and Water Conservation Committee hosted such an event and I am hopeful this ordinance will move forward in a timely manner to make it to township-based referendum this November.

Not to repeat what others said at the Fairgrounds event. Another good reason to move forward with such an ordinance is that climate scientists believe our weather is most likely in the following decades to have 1) more frequent heavy precipitation events, 2) increased precipitation, especially during winter-spring and 3) shorter snow season, with less snowfall and snow depth according to the Center for Climate Research U of Wisconsin Madison Climate Change Projections. This represents a more challenging environment to current practices of land spreading of waste from dairy operations.

Worth repeating is that this is a community challenge that will be most successfully met with all parties participating. The stakes are too high to create a sacrifice zone. Lake Michigan's majesty and its service to the region as a water supply and tourist destination as well as peoples homes and the water they use as well as the investments they have made on their property represent critically important stakeholders.

This is a heartening start to a challenging local issue we have avoided too long.

Thanks for your service-

Sincerely- John Hermanson
E 110 Shefchik Rd.
Luxemburg, WI. 54217
845-5479

**Written Comments on Proposed Public Health and Groundwater Protection Ordinance
for September 9th, 2014 Public Hearing.**

Submitted by Andy Wallander, County Conservationist

This ordinance was developed keeping the Precautionary Principal in mind. The Precautionary Principal states that *"when an activity raises threats of harm to human health or the environment, precautionary measures should be taken even if some cause and effect relationships are not yet fully established scientifically. In this context the proponent of an activity, rather than the public, should bear the burden of proof."*

First off, please consider that the time period specified this ordinance, January 1st through April 15th, is only $2\frac{1}{2}$ months. It is not during the active growing season. It is during the period of the year when the least amount of soil attenuation (i.e. biological, chemical and physical "filtering") is taking place as far as available groundwater contaminants are concerned. It is likely the most significant groundwater recharge period of the year.

Second, if the ordinance is adopted as is, specifying areas that contain soil depths of 20 feet or less to bedrock, it will affect approximately 15% of the total land area of the County. Actual cropland acres being only a part of that 15%.

With that said, I believe the original proposed depth to bedrock of 5 feet or less, from solely an ordinance administration standpoint, could be seen as a more easily defensible and workable figure if challenged or there are future requests for variances. At the 5 feet to bedrock depth, only approximately 5% of the County's land area would be affected under the ordinance, with actual cropland acres being only a part of that 5%. However, from solely a groundwater quality protection standpoint, I agree that it can be argued that 20 feet is better than 5 feet. Also, it is in the areas that are 20 feet or less to bedrock where we find our greatest concentration of sinkholes, Karst features, and surface expressions of fractured bedrock beneath the surface (i.e. fracture traces).

I have been talking with the University of Wisconsin at Green Bay and the Wisconsin Geologic and Natural History Survey regarding obtaining more precise and accurate depth to bedrock data for the County in general. The LWCD will be sharing our GIS well driller's log information layer with them so that they can help us develop a more precise contour map depicting bedrock depths.

One of the main arguments against adopting this ordinance will be that *"all of the science isn't in yet"*. The problem very often is that long before "enough" of the science does come in, the harm has already been done. I believe there is enough science and research out there, pertaining to the contamination of groundwater from land spreading of wastes in areas known to contain fractured Silurian bedrock east of the Niagara Escarpment, that not taking some sort of preventive action, such as adopting an ordinance such as this, would verge on negligence. Keep in mind, science does not provide us with 100% surety, rather, it ongoing provides guidance for wise and prudent decision making.

Another argument against the adoption of this ordinance will likely be that *"it exceeds current state agricultural standards and prohibitions"*. I do not believe this to be the case. In situations where this ordinance were to apply to wastes from animals, the current "high hazard period" of February 1st through March 31st, which is currently applicable only to those farms operating under a Wisconsin Pollutant Discharge Elimination System (WPDES) permit, pertains to surface runoff and its effects on surface water quality. It is silent as applying to groundwater quality protection. It is my understanding that research done to establish this particular time period was focused on lessening the impacts of runoff from early-

spring applications of animal wastes to nearby surface waters. Once again, silent on groundwater quality protection. Also, the temporary, unconfined stockpiling of wastes during this 4 ½ month time period, in situations where it could pertain to wastes from animals, would be following the same restrictions currently found in the USDA NRCS standard covering the temporary, unconfined stacking of manure already adopted by the State of Wisconsin.

One other argument that may be brought up is that this ordinance specifically *"targets agriculture"*. This ordinance is resource specific and land-use based. It seeks to regulate the land application and unconfined stockpiling of septage, sewage sludge, sludge, biosolids, industrial wastewater, animal wastes, or any combination of these materials, in Kewaunee County on vulnerable shallow to bedrock soils during only a 4 ½ month portion of the year. In Kewaunee County, unless you are drinking bottled water, you are drinking groundwater. Groundwater is considered, by law, to be public "waters of the state". That means it is a public resource, and it should not contain high levels of contaminants such as nitrate, bacteria, viruses or other pathogens in the first place. Wells that are tested can be looked at as year-round groundwater quality monitoring wells. If contaminants are showing up in wells, the groundwater source is being contaminated. In our County the most widespread likely source of available groundwater contaminants comes from waste products applied to the land in shallow bedrock areas. Regulating these applications will provide us with the most protection and prevention "bang for our buck".

"We will be forcing other counties to take our wastes" will likely be another argument made against adopting this ordinance. This proposed ordinance was written with the intent of helping to prevent and minimize contamination of our groundwater resources utilized for drinking water by citizens of Kewaunee County. As groundwater aquifers do not respect municipal boundaries, the adjacent towns and counties bordering the areas this ordinance will affect will likely also derive some indirect groundwater quality protection benefit as well. As always, adjacent counties will have to decide for themselves the level of groundwater protection activities they wish to put in place in their respective counties.

Regarding the administration of this ordinance, my intent was as follows. I do not think the Land and Water Conservation Department should not be handing out citations "left and right" immediately after this ordinance goes into effect. If an ordinance successfully accomplishes what it was intended to accomplish, there should be little need to issue citations. The Committee should also periodically discuss, review, and possibly update, the citation amount levels stated in the Ordinance.

As with any ordinance or regulation, there should be a corresponding "policy" for administration. This is something that the Department and Committee should jointly develop. To start with, I believe the following policies should be followed in the administration of the ordinance. Additional policies will, no doubt, need to be developed over time.

- Before the ordinance requirements apply to a specific landowner or operator, the affected owner and operator of land to which this ordinance applies will be provided, through the mail or in person, with a color, section-level air-photo/map clearly depicting applicable property boundaries and areas covered under the ordinance, along with a copy of the ordinance and reference materials. An explanation document provided along with this information packet will inform the landowner or operator of who they can call at the Department if they have any questions regarding the maps, ordinance or reference material.

- If the Department, while working jointly with a landowner or operator, determines that there is no way the landowner or operator can currently comply with either the land application requirements, or unconfined stockpiling requirements of the ordinance, the issuance of a citation could be temporarily waived by the Land and Water Conservation Committee as long as the landowner or operator was cooperating with the Department in planning, designing, and/or applying for cost-share grant funding toward, establishing an appropriate solution.
- Whatever depth to bedrock map is utilized in the ordinance, either 5 feet or 20 feet, it should be reviewed and revised by the Department and Committee as new, more precise depth to bedrock data becomes available.
- In most cases, an initial ordinance violation, should only result in a written notice of violation from the Department.

-Andy Wallander, County Conservationist

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It has been said that those who fail to understand history are force to relive it again. That is why last time to talked to this group I spoke about why our forefathers left Europe and came here. The water, air, and soil had become so polluted that it could not sustain a quality life. They were seeking clean water, clean air, sound soils which they no longer had in Europe. So they left Europe for America and Wisconsin and Kewaunee County. Starting with these elements they built all that you see here in this Kewaunee County. And if we do not maintain these principles everything around us in this county will begin to fail just as it did in Europe. So even if you do or do not have an primary agriculture based life it will affect you through secondary processes failing eventually. There is no New American to move to so we must correct the situation.

Today at a meeting I had a woman and her daughter speak to me about a trip to a third world country in Africa. The place they stayed was on the banks of the second deepest fresh water lake in the world. It was so polluted there was no life in it. It was unsafe to walk in it. The few wells they had were polluted. The stream whose source was a mountain near where they were missionaries was also polluted when it reached the lake. She had to drink bottled water. She had to wash one day with a only a 20 ounce bottle of drinking water because drinking water was so valuable. Sounds to me we have nearly reached this point in Kewaunee County. The question is are we at 2.5 on the 3 point scale.

This summer I had the privilege to visit Washington Island and the Schoolhouse beach which is a rock beach like the one I have. You can see the bottom of the beach ten feet out and ten feet deep. I could not see my own feet on my stone beach in ankle deep water if I so dared to walk into the water. There I learned that W.I. has no municipal sewage treating plant. It is unclear just how they are handling the sewage other than the use of septic tanks. The gray water may be spread on land or it may be taken of the island to be treated elsewhere. Two things are clear: There are no closed beaches due to pollution and there are no polluted wells.

This makes W.I. A great opportunity for comparison. They are very close to this area. They have the same karst soil type as Kewaunee county. They are surrounded by the same lake. They have the same geese, gulls, and raccoons, rabbits and vultures yet no pollution of water in wells or beaches. The human concentration is comparable to Lincoln township during the winter months and has a greater population concentration in the summer months. What they do not have that this county does have is Concentrated Animal Feeding Operations.

I want to remind this committee that we do not have to prove the source of pollution. Just like you do not have to prove a person guilty of a crime and sentence him to prison or even death. Our legal system provides for this situation. It is called circumstantial evidence. So using circumstantial evidence, if it walks like a duck, has web feet like a duck, flies like a duck, has feathers like an duck and quacks like a duck you can be pretty sure come to the conclusion that it is not a dog and that it is a duck. Likewise with the source of pollution. You do not have to prove the exact site of origin.

A handwritten signature in black ink, reading "Brian Hansen". The signature is written in a cursive style with a large, sweeping initial "B".

Land and Water Conservation Committee
Dear Committee Members:

9 September 2014

PLEASE do NOT permit aerial spraying of liquid effluents.

Before setting up the means to handle still more cows, lets slow down and let the Land and Water Conservation Committee do their job properly. The subject, after all, is not cows... but rather environmental and public health.

This should start with a review of photographs and testimonials of the state of land and water as it looks and smells today, along with any available results of air and water testing. It's also instructive to compare current conditions to what it was just a couple decades ago before the advent of concentrated animal factories. We need to look objectively... and define the problems and challenges... if we are to come up with reasonable and workable solutions. Status quo is unacceptable. Issues with water, soil, and air, indicate we may be well beyond this land's carrying capacity for cows.

- * In 1964 I was part of crew of high school kids doing trout stream improvement in the Scarboro, under direction of DNR experts. The water was clear. Up on top of the watershed, we also helped participating farmers set elevations for doing contour farming. The idea was to keep soil out of streams and rivers, particularly during rain events. After all, it can take a thousand years to create a single inch of living soil.
- * We envisioned a 21st century in which Kewaunee County would be a mecca for fly fishing. Apparently our youthful optimism was premature.
- * I took a job out of state and was gone for 3 1/2 decades. Upon returning I find the change in water quality appalling. I have photographed streams and rivers throughout the summer and have found no time in which water is clear. The only thing that's clear... is that something has gone very very wrong.
- * We support dairy. My grandfather grew up on a dairy farm near Champion. My grandmother hailed from a dairy farm near Prairie Farm in western Wisconsin. They built America's Dairy Land through what was then called "farming." Today we call it organic farming.
- * When I left Wisconsin there were over 50,000 family dairy farms, now there are barely 11,000. This loss of family farms and of my grandparents' kind of farming is another kind of erosion. It's a loss of expertise, knowledge, aesthetics, and sustainability.
- * I know from experience we can do better... a lot better. Land and water conservation implies that health... both environmental and public... has to be priority 1.

Thank you,

Dale and Mary Goodner
Algoma, WI 54201

dhgoodner@gmail.com 487-8094

To: John Pagel, Chairman of Kewaunee County Soil and Water Committee

From: Don Niles, Dairy Dreams LLC

RE: Proposed ordinance

Chairman Pagel, I would appreciate a chance to have my concern shared with your committee as they deliberate on the proposed ordinance before them.

My concern has to do with the fact that the ordinance could be interpreted to prevent the hauling of snow from our dairy's feed pad in the winter. As you know, modern dairies are now being required to collect or treat the leachate that leaves our feed storage area. This is a relatively new restriction. Historically no dairies were required to do this, and still today many smaller dairies are not. As we develop our facilities and protocols to contain leachate we are learning a lot. One thing we have learned is that a large amount of discharge from the feed pad will occur with the spring thaw. Much of the water escaping from the pad will be snow melt, which obviously creates no danger to our surrounding environment. The extra water from the snow melt does, however, tend to flood out the VTA area, at a time it is still largely dormant and sensitive. A best management practice that allows us to protect our VTA is the spreading of snow, including some blown in feed residue, onto preapproved fields. Any feed residue in the snow will be very similar to the crop residue left in the field at the end of harvest. I have been assured by Andy Wallander that he did not intend for this ordinance to prevent the hauling of snow as I have described. Since Andy will no longer be here I would appreciate having the ordinance clearly state that the hauling of snow containing feed residue, to preapproved fields, between 1/1 and 4/15 is not prevented by this ordinance.

Lee Luft

From: Laurie Schetter <Laurie.Schetter@greenstonefcs.com>
Sent: Wednesday, September 10, 2014 2:47 PM
To: wallanda@kewauneeco.org; John Pagel
Subject: Written Comment on the proposed Kew Cty Manure Ord

Hi Andy

I have comment to make on the proposed Manure Ordinance in regard to the date of the restriction. I believe that the 4/15 date is to limiting. Typically, farming is not done by the calendar, but rather by the weather. That being said, I believe that the best practices for manure application is based on the soil conditions as opposed to the calendar date. Soil conditions is a much better method such as restriction of application on frozen vs thawed ground, restricted on saturated ground after heavy rain vs dry ground, etc. Granted this is more subjective, however it is much better than a date. Spring 2014 may have been an example of frozen ground after 4/15, as well as some areas with heavy saturation. On the converse side, some years, manure application, tillage and planting can be well under way prior to 4/15.

If a smaller producer has a large portion of his tillable acres in the 5 to 20 foot of soil, the 4/15 date could be putting him at a very economical disadvantage.

I would suggest considering an earlier date, such as 3/15, or in my mind the better choice is to utilize a determination based on soil condition regardless of the date.

Please submit this email as a written submission.

Thank you!

Laurie

Laurie Schetter
Sr. Financial Services Officer

GreenStone Farm Credit Services
4400 Calumet Ave. Suite 102
Manitowoc, WI 54220

Laurie.schetter@greenstonefcs.com
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Cell 920-309-0098

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Statement on the vulnerability of fractured limestone aquifers to contamination by microbial pathogens
Mark Borchardt, Ph.D.
USDA Agricultural Research Service

It is well established in the scientific literature that the type of hydrogeologic setting found in Kewaunee County, fractured limestone overlain with shallow soils, is highly vulnerable to contamination by the types of pathogenic microorganisms found in wastewater from humans and livestock. A recent review showed 26.2% of the waterborne disease outbreaks reported in the United States between 1971 and 2008 were associated with groundwater from karst limestone bedrock (Wallender et al. 2013).

My research team has conducted two studies related to pathogens in the fractured limestone aquifer of northeastern Wisconsin. The first involved a disease outbreak at a restaurant in Door County in 2007 (Borchardt et al. 2011). Six people were hospitalized and 229 people were afflicted. The cause of the outbreak was discovered to be a human norovirus in the restaurant's well water that had originated from the restaurant's new septic system. A dye trace test showed septage was moving to the well from a broken fitting on one of the septic tanks and from the septic system infiltration field 188 meters from the well. The times-of-travel from the fitting and infiltration field to the well were very rapid, only 6 days and 15 days, respectively, not nearly enough time for the norovirus to become inactivated.

In the second study, my research team and collaborators from the University of Wisconsin – Oshkosh, and US Geological Survey Wisconsin Water Science Center sampled 10 household wells in Kewaunee County the last week of May, 2014.

Tests were performed for four groups of microorganisms in groundwater: 1) Human viruses and bacteria that are only found in human wastewater; 2) Bovine viruses and bacteria that are only found in cattle manure; 3) Disease-causing bacteria and protozoa that are found in both human wastewater and cattle manure; 4) Microorganisms that do not cause disease, but finding them in a well indicates there is a fast route for water to travel from the surface to groundwater. It is important to note the tests used to detect human wastewater and cattle manure are very specific. When the tests are positive there is no ambiguity about the fecal source.

In interpreting the pilot study results it is important to keep in mind each well was sampled only once. This means the conditions at the time the sample was collected can be reported, but no conclusions can be made about the severity or frequency of contamination.

Summary of Results

- 1) Among the 10 wells samples, 7 (70%) were positive for microbial contaminants. For a one-time sample of groundwater this is a very high contamination rate.
- 2) Three wells (30%) had definite evidence of contamination from human wastewater.
- 3) Three wells (30%) had definite evidence of cattle manure contamination.
- 4) Only one well was positive for the conventional indicators of water sanitary quality, total coliform and *E. coli*.
- 5) Four wells had evidence of contamination of *Salmonella* bacteria and one well was positive for the bacterium *Campylobacter jejuni*. The sources of these bacteria are unknown; they could be humans, livestock, poultry, wild birds or other wild animals. These bacteria can cause severe illness in humans. However, only genetic tests were performed for this pilot study and these tests cannot distinguish live from dead bacteria. Therefore it is not possible to make any conclusions about health risks.

References

Borchardt MA, Bradbury KR, Alexander EC, Archer J, Braatz L, Forest B, Kolberg R, Olson C, and Spencer SK. 2011. Norovirus outbreak caused by a new septic system in a dolomite aquifer. *Ground Water*, 49:85-97.

Wallender EK, Ailes EC, Yoder JS, Roberts VA, and Brunkard JM. 2013. Contributing factors to disease outbreaks associated with untreated groundwater. *Groundwater*, doi: 10.1111/gwat.12121

September 9, 2014

We all know that the Department of Natural Resources rules for nutrient applications to crops are a political compromise aimed at maximizing crop yields while trying, at least somewhat, to control surface water runoff. The rules were not created with groundwater in mind. Nor were the rules developed with shallow soils over bedrock in mind, the situation that we have in parts of Kewaunee County.

We have the science that establishes that winter spreading of wastes of any kind exacerbate groundwater contamination. By now, I hope you are at least familiar with the Karst Task Force Report, and the Groundwater Coordinating Council's annual reports to the state legislature highlighting groundwater contamination due to land spreading of wastes, especially when the ground is frozen. And you should be familiar with the most recent report, *Investigating Inter-annual Variability of Well Water Quality in Lincoln Township*, conducted by our own Davina Bonness and Kevin Masarik, University of Wisconsin-Stevens Point, on the year-long well testing done in our township. I am requesting that this paper be made part of my testimony. All of these reports, plus many others, highlight the poor attenuation of nutrients by shallow soils over karst bedrock.

Lincoln Township has a serious groundwater pollution problem characterized as being akin to a "third world country" by Dr. Mark Borchardt, Research Microbiologist for the United States Department of Agriculture. Dr. Borchardt, along with Dr. Maureen Muldoon of the University of Wisconsin-Oshkosh, and Dr. Randall Hunt and Laura Hubbard of the United States Geological Service Wisconsin Water Science Center, conducted microbial and viral contamination sampling of ten wells in Lincoln and Red River Townships in May of this year. "Seven of the ten tested positive for microbial contaminants. For a one-time sample of groundwater, this is a very high contamination rate." A copy of Dr. Borchardt's letter is attached to this testimony.

At their September 2, 2014 board meeting, the Town of Lincoln Board of Supervisors passed a resolution supporting the proposed Public Health and Groundwater Protection Ordinance. I am submitting a copy of that resolution to this testimony as well.

The proposed ordinance you are considering is not the "law of the land" until townships have approved it by referendum for their jurisdictions only. At the very least, give us the opportunity to hold a referendum to decide if this is something that we want in our township.

Thank you for your consideration.



Mick Sagrillo
Chair, Plan Commission
Town of Lincoln, Kewaunee County, WI

Town on Lincoln, Kewaunee County, Wisconsin

**Resolution Supporting the Kewaunee County Land and Water
Conservation Department and Committee's
Proposed Public Health and Groundwater Protection Ordinance**

Resolution # 09022014

WHEREAS, the residents of the Town of Lincoln depend on private wells for their household, farm, and business needs; and

WHEREAS, Lincoln Township is known to have considerable fractured, Karst bedrock underlying the soils in our Township; and

WHEREAS, it is well understood that such shallow soils with fractured bedrock do not have the filtering capacity of deeper soils that may prevent the contamination of the very groundwater that people depend upon; and

WHEREAS, the Kewaunee County Land and Water Conservation Department Well Testing Program has revealed that over 50% of the wells tested in Lincoln Township have failed for either nitrate or coliform contamination, or both; and

WHEREAS, land use practices above shallow soil depth Karst aquifers, including the land application of wastes, are known to provide contaminants, including nitrogen, bacteria, viruses, and other substances capable of causing serious illness to humans, that percolate down through the soil into the groundwater during the process of groundwater recharge; and

WHEREAS, Andy Wallander, Kewaunee County Land and Water Conservationist, presented information to the Kewaunee County Board in August, 2013, about possible sources of groundwater contamination due to the thin soils and fractured bedrock in Kewaunee County; and

WHEREAS, the Kewaunee County Board of Supervisors authorized the Land and Water Conservation Department to assemble a knowledgeable working group, research possible groundwater contamination sources in Kewaunee County, and draft such regulations as deemed necessary to mitigate some of the sources of groundwater contamination in Kewaunee County; and

WHEREAS, as a result of the working group's insight and input, Kewaunee County Conservationist Andy Wallander proposed to the Kewaunee County Land and Water Conservation Committee an ordinance designed to minimize groundwater contamination during the spring recharge period by restricting the application of all wastes to landscapes having a minimum of 5 feet to bedrock, but ideally less than 20

feet to bedrock, during the time period of January 1st through April 15th based on scientific findings of fact; and,

WHEREAS, the Kewaunee County Land and Water Conservation Committee discussed and approved the proposed Public Health and Groundwater Protection Ordinance to landscapes with 20 feet or less of soil to bedrock by a vote of 5 to 0 at their August 12th meeting and sent the proposed ordinance on to public hearing;

NOW, BE IT RESOLVED by the Board of Supervisors of the Town of Lincoln, Kewaunee County, Wisconsin, that the Board of Supervisors fully supports the said recommendations of County Conservationist Andy Wallander and the Kewaunee County Land and Water Conservation Committee in the proposed Public Health and Groundwater Protection Ordinance with its restrictions on spreading wastes between January 1st and April 15th to landscapes having 20 feet or less soil to bedrock; and

BE IT FURTHER RESOLVED, that the Board of Supervisors of the Town of Lincoln, Kewaunee County, Wisconsin, urges the Kewaunee County Board of Supervisors to vote to adopt the said proposed Public Health and Groundwater Protection Ordinance with its restrictions on spreading wastes between January 1st and April 15th to landscapes having 20 feet or less soil to bedrock.

Approved by a vote of 2 for and 0 against on this 2 day of

September, 2014

present

Chairman

Cory Cochart

Cory Cochart

Supervisor #1

Nick Cochart

Nick Cochart

present

Supervisor #2

Jesse Jerabek

Jesse Jerabek

September 7, 2014

To: Mr. Andy Wallander
From: Michael Dovichi, P.G.
Subject: Proposed Manure Spreading Ordinance

Though I have been aware that Kewaunee County was working on a manure spreading ordinance I had not been following the progress of the Land and Water Conservation Committee until recently. I am a Professional Geologist in the state of Wisconsin and have lived and worked in Kewaunee County for the last 39 years. I also own 80 acres in the town of Ahnapee that are actively farmed and I have a private well at my residence. As a result, I have a strong interest in the efforts of the Land and Water Conservation Department to protect our groundwater.

I have reviewed the proposed manure spreading ordinance and view it as a reasonable first step in providing a degree of control over when and where manure can be spread. I trust that the current County Board sees the wisdom in taking this action now with the understanding that money must be provided the Land and Water Department to study the effectiveness of the ordinance in protecting groundwater. Modifications to the ordinance can be done when data shows how well the ordinance is working.

It is disappointing to read that some members of the farming community are discussing opposition to any ordinance controlling manure spreading. It is also disappointing (though not unexpected considering the current political atmosphere in Madison), that the DNR has not come out with strong support of the proposed ordinance. I have worked for and with the DNR throughout my career and know firsthand that the department can be very effective in preventing pollution if there is a bureaucratic will for action.

Please don't waver in your efforts, the county cannot afford contaminated ground and surface waters.

September 4, 2014

Andy Wallander, County Conservationist
Kewaunee County Land & Water Conservation Department
625 Third Street
Luxemburg, WI 54217

Dear Mr. Wallander,

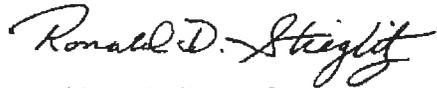
I have reviewed the proposed Kewaunee County Public Health and Groundwater Protection Ordinance and I strongly support the content and the intent of the proposed ordinance. While questions of detail may remain to be worked out with a range of stakeholders, adoption of such an ordinance will serve to better protect both groundwater quality and the public health.

There is a long history of research and monitoring of the geology and groundwater systems of eastern Wisconsin that extends over more than 30 years. It is clear that groundwater in the fractured, and sometime karstic, dolostone aquifer is particularly vulnerable to the effects of surface activities even when those activities are conducted in accordance with best management practices and existing ordinances and regulations. Over that time frame, numerous programs were initiated and actions taken to understand and protect the environment and the public health. For example the former Wisconsin Fund Priority Watershed Program, groundwater regulations including NR 140, pesticide prohibition zones, and Nutrient Management Plans. In spite of these and a much longer list, water wells continue to be adversely affected as evidenced by the monitoring results reported in the proposed ordinance and from other area counties.

Arguments that center on "all the science is not available yet" or "the maps are not detailed enough" are not very persuasive. If that were true then almost none of the existing regulations and ordinances should have been adopted. For instance, minimum well casing requirements for private water wells have been in place for many years although there is no investigation to determine whether or not the specific site is fractured in the subsurface prior to drilling. Should we not treat disease until we are certain that all procedures and drugs are 100% effective and all side effects benign? Soils, geologic, and depth to bedrock maps supplemented with field observations by county staff and other professionals provide a sound and useable framework that can be modified as more data are collected. Provisions for appeals and exemptions provide ways to refine application of the proposed ordinance and to improve the understanding of geological conditions at specific locations.

In conclusion, the proposed ordinance is a reasonable and prudent additional step in the ongoing efforts to ensure groundwater quality and thereby protect the citizen of Kewaunee County.

Sincerely,

A handwritten signature in black ink that reads "Ronald D. Stieglitz". The signature is written in a cursive style with a large, stylized initial 'R'.

Ronald D. Stieglitz, Professor Emeritus
University of Wisconsin – Green Bay
3361 Nautical Ave.
Green Bay, WI 54311
Wisconsin Professional Geologist #425 -13

Statement from Sen. Dave Hansen on a proposed Public Health and Groundwater Protection Ordinance for Kewaunee County

There has been a growing body of scientific evidence that unregulated disposal of animal waste is a threat to Wisconsin's groundwater and waterways. Protecting our sources of drinking water should be a priority throughout the state; however the geological makeup of Kewaunee County makes it even more at risk.

I have proposed legislation at the state level which would have required the Department of Natural Resources to promulgate rules which would limit pollution of groundwater caused by the spreading of any kind of waste, applicable to certain areas with carbonate bedrock which would be susceptible to groundwater contamination. The legislation failed to garner bi-partisan support.

I support this proposed ordinance as it would allow the citizens of Kewaunee County to decide for themselves whether the storage and spreading of waste should be more regulated.

Sierra Club - John Muir Chapter
222 South Hamilton Street, Suite 1, Madison, Wisconsin 53703-3201
Telephone: (608) 256-0565 Fax: (608) 256-4562
E-mail: john.muir.chapter@sierraclub.org Website: wisconsin.sierraclub.org

September 9, 2014

The Sierra Club – John Muir Chapter thanks the Kewaunee County Land and Water Committee for the opportunity to speak today in support of the important public health and groundwater protection ordinance under consideration. My name is Laura Menefee, and I am here today as a citizen of Sturgeon Bay and a member of the Sierra Club – John Muir Chapter’s Executive Committee, speaking on behalf of our 15,000 members and supporters throughout Wisconsin, including over 200 in Kewaunee County.

One of our Chapter’s main priorities is protecting our state’s rich water resources, including Great Lakes Michigan and Superior, the Mississippi River, and our over 15,000 inland lakes and 12,600 rivers and streams. Clean water is essential for providing drinking water, and it’s also essential for sustaining our farms and key industries like tourism and the swimming, fishing, and paddling opportunities that define our way of life in Wisconsin. The ordinance under consideration in Kewaunee County will help ensure that these opportunities will be available in the future, and reduce the number of beach closings, algal filled lakes, and fish kills that result from improper waste spreading and spills.

The Sierra Club – John Muir Chapter has long supported special regulations for waste spreading in Kewaunee County and other areas in Northeastern Wisconsin known to be particularly vulnerable to aquifer contamination due to their karst geology. Improper waste spreading in these limestone-based areas is especially risky, because large amounts of manure can travel through cracks, caverns, underground streams, and sinkholes to cause widespread water contamination. The current proposal to restrict stockpiling or land application of wastes on land areas within Kewaunee County having soil depths to fractured carbonate bedrock of 20 feet or less between January 1st and April 15th has the potential to protect sensitive aquatic habitats and prevent a public health crisis. It also allows for an exemption to the restriction if absolutely needed and deemed appropriate by those of you serving on the Land and Water Conservation Committee.

Wisconsin now has at least 263 permitted Confined Animal Feeding Operations, which contributed to 1,049,700 gallons of manure spilling in 2013, the highest amount in seven years. In addition, phosphorus pollution resulting from agricultural runoff is responsible for a growing dead zone that starts north of Green Bay and extends for 30 miles. The number of hypoxic days in this area has increased from 4 in 1990 to 43 days in 2011. This ordinance, while not a silver bullet, is an important first step in addressing this urgent, growing problem. For all these reasons and more we urge you to support Kewaunee County’s ordinance to protect drinking water in this vulnerable karst region of Wisconsin. Thanks again for your consideration and for allowing me to speak to your committee today.



September 8, 2014

To: Andy Wallander
Kewaunee County Land & Water Conservation Department

From: Maureen Muldoon
Professor of Geology, UW Oshkosh

RE: proposed Public Health and Groundwater Protection Ordinance

I am writing in **support** of the proposed Public Health and Groundwater Protection Ordinance. I wish I could attend the public hearing on Tuesday, September 9th; but unfortunately my class schedule prevents me from doing so.

In the following memo, I outline the reasons for my support of this ordinance and try to address concerns that action should be delayed until the hydrogeology of the area is better characterized.

Reasons for Support:

I have been studying the hydrogeology of the Silurian dolomite aquifer in northeastern Wisconsin for over 25 years. While much of my early work was conducted in Door County (where soils are typically less than 5-ft thick), more recent research has been based in areas that have thicker soil cover (7 to 18 ft). One project; conducted in Brown, Kewaunee, Calumet and Manitowoc Counties; assessed seasonal variations in recharge and water quality in the Silurian aquifer in (Muldoon and Bradbury, 2010). A recent pilot project sampled ten private wells in Kewaunee County for four groups of microorganisms in groundwater (Borchardt and others, unpublished data, 2014).

Past research supports the following conclusions concerning the hydrogeology of the Silurian dolomite aquifer in northeastern Wisconsin.

- Flow in this aquifer is characterized by rapid downward flow in vertical fracture network and rapid horizontal flow along bedding-plane parallel fractures (10's to 100's of feet per day).
- Recharge to the aquifer (flow of water from ground surface to the water table) is also rapid and there is little to no attenuation of contaminants within the aquifer.
- The project "Assessing Seasonal Variations in Recharge and Water Quality in the Silurian Aquifer in Areas with Thicker Soil Cover" (Muldoon and Bradbury, 2010) determined that, even in areas with 7 to 18 feet of soil cover, low-conductivity recharge water penetrated into the saturated zone within a day or two of the recharge event (rainfall or snowmelt). They recommended that "*Resource managers should consider the timing of*

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recharge events when developing best management practices for the application of animal wastes and sewage sludge. The fact that recharge water reaches the saturated zone very rapidly and that significant recharge occurs from December to April suggests that manure and sewerage sludge applied during the winter months has the potential to carry pathogens to the aquifer very rapidly.”

Existing water-quality data support the following conclusions.

- Areas in northeast Wisconsin with elevated nitrate values and bacteriological exceedances are not randomly distributed across the landscape. Rather they correlate with areas where thin, permeable soils overlie the fractured dolomite aquifer (NE WI Karst Task Force Report).

- Data from county-wide sampling programs conducted by the Kewaunee County Land and Water Conservation Department indicate that approximately 30% of the wells sampled throughout the County, were not safe for human consumption due to presence of bacteria and/or nitrates above the drinking water standard. In addition, the Towns of Lincoln and Red River, both areas where shallow soils are more common, had over 40% of well sampled were not safe for human consumption (proposed ordinance).

- A recent sampling project in the Town of Lincoln (Bonness and Masarik, 2014) looked at water quality variations in ten domestic wells over the course of a year; six of the wells has an average nitrate-N concentration greater than the drinking water standard of 10 mg/l. They also noted the following: *“The degree to which nutrient management has been implemented around these wells (89% of cropland acres) is extensive; Kewaunee County is second (by percent of crop acres) in the state for implementation of crop acres with a nutrient management plan (GCC, 2013). The extent to which nutrient management plans are being followed could not be verified; unless information exists to show otherwise we assume here that they are an accurate representation of what is taking place on the landscape. As a result, we have to conclude that the elevated concentrations of nitrate in these ten wells are a result of acceptable agricultural management practices and not the result of gross mismanagement or negligence.”* (Emphasis mine)

- Researchers from USDA- Agricultural Research Service, University of Wisconsin-Oshkosh, and US Geological Survey Wisconsin Water Science Center sampled 10 household wells in Kewaunee County the last week of May, 2014. Real time quantitative reverse transcription-polymerase chain reaction (RT-PCR) methods were used to determine the virus genome concentrations for both bovine-specific and human-specific viruses. In addition, samples were analyzed for pepper mild mottled virus (indicative of contamination from ground surface), bovine bacteroides, and zoonotic pathogenic bacteria that can be derived from either human or bovine fecal waste: enterohemorrhagic *E. coli*, *Salmonella* species, and *Campylobacter jejuni*. Results indicate that seven of the ten sampled wells were positive for fecal contamination. Two wells contained human-specific viruses, two contained bovine-specific viruses, one

well contained both virus types, and one well was positive for bovine bacteroides. Five of the wells contained either *Salmonella* or *C. jejuni* which is concerning in terms of human health.

Reasons for proceeding with the ordinance

Based on the above hydrogeologic research and existing water-quality data it is clear that current management strategies are not adequate to protect groundwater in Kewaunee County. The proposed time frame for prohibiting manure applications (December to April) is in agreement with the main recharge periods and time of increased aquifer vulnerability noted by Muldoon and Bradbury (2010). The suggested depth to rock criterion of 20 feet is also supported by research. While it would be nice to have more-detailed maps of the depth to rock within the county, it is also important to note that there is uncertainty in any geologic map. Uncertainty in the resource data is not an adequate reason for not proceeding with the ordinance. If the county chooses to do so, it can invest the time and funding to generate improved maps of depth to rock. Mauel and Madison (2013) outline procedures for mapping depth to rock over the Silurian aquifer.

Sincerely,



Maureen Muldoon

WI Professional Geologist (790-013), WI Professional Hydrologist.(100-111)
Prof of Geology, UW-Oshkosh
920-424-4461, muldoon@uwosh.edu

Attachments:

•2-page summary of the report: “*Assessing Seasonal Variations in Recharge and Water Quality in the Silurian Aquifer in Areas with Thicker Soil Cover*” (Muldoon and Bradbury, 2010)

•Results Statement and Summary Table of Results from the Sampling conducted by Borchardt and others, 2014

References:

Bonness, D. and K. Masarik, 2014. Investigating Intra-annual Variability of Well Water Quality in Lincoln Township.

Mauel, S., D. Frame and F. Madison, 2013. Mapping Bedrock: Models and field tools to identify loss potential in vulnerable landscapes:UW-Extension, Discovery Farms, 19 pg.

Muldoon, M.A. and K.R. Bradbury, 2010. Assessing Seasonal Variations in Recharge and Water Quality in the Silurian Aquifer in Areas with Thicker Soil Cover: Final Report to the Wisconsin Department of Natural Resources, 45 p.

ASSESSING SEASONAL VARIATIONS IN RECHARGE AND WATER QUALITY IN THE SILURIAN AQUIFER IN AREAS WITH THICKER SOIL COVER

Principal Investigators: Dr. Maureen A. Muldoon, Dept of Geology, University of Wisconsin-Oshkosh; Dr. Kenneth R. Bradbury, Research Hydrogeologist/Professor, Wisconsin Geological and Natural History Survey, University of Wisconsin-Extension

Period of Contract: 7/1/2007-8/31/2008

Objectives:

The goal of this project was to gain an understanding of seasonal variations in recharge, the timing of recharge events, and the resulting water-quality variations in the Silurian dolomite aquifer in areas with 10 feet or more of surficial sediment.

Background/Need:

The fractured Silurian dolomite aquifer is an important, but vulnerable, source of drinking water in northeast Wisconsin. Well contamination events in the Town of Morrison in Brown County (Green Bay Press Gazette, Feb 8, 2006) and Cooperstown in Manitowoc County (Green Bay Press Gazette, May 12, 2008) refocused public attention on the aquifer's susceptibility to contamination. In both events, it appears that manure-contaminated recharge impacted several domestic wells completed in the underlying dolomite aquifer. While these events generated media attention, they are not isolated incidents. Historically, "brown-water" events during spring have been noted in several other counties underlain by the Silurian aquifer – specifically in Door, Calumet, Kewaunee and Manitowoc Counties. In response to these events, Kevin Erb of UW-Extension organized a Northeast Wisconsin Karst Task Force that was charged with developing recommendations for best management practices (BMPs) that would help minimize groundwater contamination in areas underlain by shallow carbonate aquifers with specific attention to BMPs relating to the storage and application of animal wastes.

Previous work in Door County, where soils are typically less than five feet thick, has demonstrated that recharge to the dolomite aquifer can be exceedingly rapid and there was general agreement that the aquifer underlying the Door Peninsula is vulnerable to contamination. Deliberations of the Karst Task Force revealed that there was less consensus on the relative vulnerability of the aquifer in places where the soils were thicker (greater than 5 feet, but less than 50 feet). In reviewing the literature, we were able to locate few field studies of recharge variability in areas where these thicker soils occur over the dolomite aquifer. The need for field data in such settings motivated this study.

Methods:

We installed shallow bedrock wells using air-rotary methods at sites in four counties (Brown, Calumet, Kewaunee, and Manitowoc) where the Silurian aquifer was the uppermost bedrock aquifer and soil was greater than 10 feet thick. All wells were located at the edge of agricultural fields where manure or sewage sludge was being applied. Wells were sited to avoid interference from septic systems. Geophysical logs were used to identify high-permeability bedding-plane

fractures. Water levels and water temperature were recorded every 30 minutes using Solinst Leveloggers™. Each of the wells was also instrumented with a downhole temperature/conductivity probe placed adjacent to a major horizontal fracture. Probes were connected to a surface datalogger that was programmed to record hourly average values. All wells were sampled approximately monthly for nitrate-nitrogen, chloride, and dissolved phosphorus during the period September 2007 to August 2008. Samples were collected by lowering a submersible Grundfos sampling pump into the well to a point opposite the major bedding-plane-parallel fracture penetrated by that well.

Results & Conclusions:

This study documented variations in water levels, fluid temperature and electrical conductivity, and selected water-quality parameters in four wells completed in the Silurian dolomite aquifer. The data collected provide a better understanding of seasonal variations in recharge and the resulting water-quality variations in the aquifer in areas with ~10 to 20 feet of surficial sediment.

Water levels in all four monitoring wells show rapid responses to episodic recharge events throughout the year. Most recharge occurred following snow melt and large rainfall events in the early spring. However, significant recharge also occurred in autumn, winter, and summer. The response to recharge seems to be a function of the thickness and texture of the unconsolidated material. Water-table depth does not seem to be an important control on the response to recharge.

In all wells, rapid drops in fluid conductivity in response to recharge indicate that low-conductivity recharge water penetrated into the saturated zone within a day or two of the recharge event. Water from all four wells contained elevated nitrate-nitrogen and chloride. Average nitrate-nitrogen values in three of the wells exceed the drinking water standard of 10 mg/L and all wells exceeded nitrate standard at some time during year. Chloride values are elevated in all wells. Phosphorus values are elevated in the two shallow wells, but not in the deeper wells. Elevated nitrate and chloride values suggest that land-use activities are affecting water quality in all wells.

Recommendations/Implications:

This study indicates that, even in areas with 10 to 20 feet of soil cover, the Silurian dolomite aquifer is exceedingly vulnerable to contamination from activities at the land surface. Resource managers should consider the timing of recharge events when developing best management practices for the application of animal wastes and sewage sludge. The fact that recharge water reaches the saturated zone very rapidly and that significant recharge occurs from December to April suggests that manure and sewerage sludge applied during the winter months has the potential to carry pathogens to the aquifer very rapidly.

Availability of report

WDNR, WGNHS

Key Words:

Recharge, fractured carbonates, water-quality

Researchers from USDA- Agricultural Research Service, University of Wisconsin – Oshkosh, and US Geological Survey Wisconsin Water Science Center sampled 10 household wells in Kewaunee County the last week of May, 2014.

The purpose of this sampling is to gather preliminary information for a research proposal to the Wisconsin Groundwater Coordinating Council. The long-term goal of the research is twofold: 1) Quantify the levels of viruses, bacteria, and protozoa from human wastewater and cattle manure in groundwater in northeastern Wisconsin; 2) Identify management practices for septic systems and manure application that minimize groundwater contamination from these sources.

Tests were performed for four groups of microorganisms in groundwater: 1) Human viruses and bacteria that are only found in human wastewater; 2) Bovine viruses and bacteria that are only found in cattle manure; 3) Disease-causing bacteria and protozoa that are found in both human wastewater and cattle manure; 4) Microorganisms that do not cause disease, but finding them in a well indicates there is a fast route for water to travel from the surface to groundwater.

In interpreting the pilot study results it is important to keep in mind each well was sampled only once. This means the conditions at the time the sample was collected can be reported, but no conclusions can be made about the severity or frequency of contamination. In the fractured bedrock of northeastern Wisconsin water contamination can appear and disappear very quickly. In addition, the contamination source, human or livestock, can change with time, depending on the volume of wastewater and manure near the well, the number of infections from these microorganisms in humans and cattle, and weather conditions. The full study will address these questions.

Summary of Results

- 1) Among the 10 wells samples, 7 (70%) were positive for microbial contaminants. For a one-time sample of groundwater this is a very high contamination rate.
- 2) Three wells (30%) had definite evidence of contamination from human wastewater.
- 3) Three wells (30%) had definite evidence of cattle manure contamination.
- 4) Only one well was positive for the conventional indicators of water sanitary quality, total coliform and *E. coli*.
- 5) Four wells had evidence of contamination of *Salmonella* bacteria and one well was positive for the bacterium *Campylobacter jejuni*. The sources of these bacteria are unknown; they could be humans, livestock, poultry, wild birds or other wild animals. These bacteria can cause severe illness in humans. However, only genetic tests were performed for this pilot study and these tests cannot distinguish live from dead bacteria. Therefore it is not possible to make any conclusions about health risks.

It is important to note the tests used to detect human wastewater and cattle manure are very specific. When the tests are positive there is no ambiguity about the fecal source. These tests are well established in the scientific literature and have been used in research studies for years. The tests are used less often by commercial laboratories because they are highly technical and expensive.

Researcher names and affiliations

Mark A. Borchardt, Ph.D.
Research Microbiologist, USDA-ARS

Susan Spencer

Microbiologist, USDA-ARS

Maureen Muldoon, Ph.D.
Professor of Geology, UW-Oshkosh

Randall Hunt, Ph.D.
Research Hydrogeologist
USGS Wisconsin Water Science Center

Laura Hubbard
Hydrologist
USGS Wisconsin Water Science Center

12 Aug 14

Dear Land and Water Conservation Committee (Kewaunee Co. Board):

A couple of years ago, we needed a new well at my in-laws' cabin near Crivitz. Our old sand point (intake) was at about 26 feet and kept clogging. Our neighbors on both sides have septic drainage fields, and spend a lot of time there, which implies a considerable quantity of "nutrients" would be poised over our drinking water. Twenty feet from that waste accumulation to our water source didn't seem like enough so I asked the well driller for his professional opinion. He said 20 feet of soil was adequate to filter out contaminants, we were at 26, so he figured we'd been safe. Protecting water comes under the heading of "No Brainer." The new well is at 46 feet.

In Kewaunee County the principle is the same, but the potential for impact on ground and surface water (and air quality) is vastly greater. Concentrating non-migratory animals is unnatural and fundamentally problematic. Food has to be shipped in from far and wide. Diseases spread much more readily. What's even worse is the need to dispose of immense and ever accumulating quantities of effluents: manure, medications, chemicals, and hormones. Calling it "nutrient management" doesn't lessen the problem any more than calling malignant cancer a medical condition lessens its impact.

I can not imagine how anybody would seriously consider dumping hundreds of thousands of gallons of liquid manure and effluents over the landscape, much less over bedrock covered by a mere 5 feet of soil. The impact on ground water, neighbors' wells, and surface water would be unavoidable. We can't all live upstream... Tainted ground water, for all practical purposes could be a permanent loss. This cannot be permitted. 20 foot minimum of soil should be just one of many requirements regulating the spreading of effluents. To ere on the safe side, it may take a lot more than 20 feet to protect our precious ground water.

As Dick Swanson said... the problem is simply too many cows on too little land. This unsustainable practice may maximize wealth for a few share holders, but it's at the expense of the true wealth of Kewaunee County... transparent trout streams, refreshing pure well water, clear fresh air, diverse wildlife, clean waves lapping the shining shores of Lake Michigan... and modest sustainable family farms. Other impacts range from increased exposure to virulent pathogens to deterioration of rural roads.

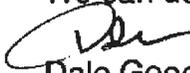
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We returned to the area 4 years ago (after 34 years out of state). What we have discovered is shocking. I've listened to the impassioned pleas of Kewaunee County tax payers, who only want a safe healthy place to raise their children. I've heard business owners express their fears of declining customer base. I've read the road signs that state a preference for family farms over animal factories. I've even heard some say these signs drive away tourism. The signs are merely stating the obvious. Contaminated water, air, and soils repel tourists.

I have a hunch that 20 feet of soil is inadequate to safely handle the current load. But let's at least cap it at 20 for now... and also cap the number of cows being crowded into Kewaunee County, until we better understand what we're doing to this land.

In 1964 I was privileged to work on a conservation crew at Scarboro Creek. We felt we had accomplished something that summer that was worthwhile and lasting. I imagined the year 2000... fishermen converging on Kewaunee County for the excellent fly fishing in some of Wisconsin's finest trout streams, surrounded by picturesque dairy farms with cows grazing in green meadows. I'm afraid we naive high school biology students had underestimated the power of the almighty dollar.

We can do better... we have to, for our own sake, and that of posterity.


Dale Goodner 80 Villa Heights Court,
Algoma, Wisconsin
54201

dhgoodner@gmail.com

**Law Enforcement Special Committee Meeting
September 3, 2014
Kewaunee County Highway Department, Footbridge**

Call to Order

Meeting was called to order at 7:00 p.m. by Chairman Robert Weidner

Roll Call

Robert Weidner, Pat Benes, Linda Sinkula, Scott Jahnke. Guests were from various Kewaunee County Fire and Rescue and various Kewaunee County Board Members.

County Radio System Comments

Paging System Summary

1. Still getting phantom pages. Pager beeps with no page to follow.
2. Some pages are not received. Some get tone, but no message.
3. Messages are incomplete or inaudible.
4. Some Minitor 4's and 5's work and others do not.
5. Poor performance inside of some buildings. E.g. WS Packaging, Algoma Hardwoods, Denny's Supervalu, Precision Machine, Franks Feedmill, et al.
6. Algoma Fire has installed a cellphone notification system to work around the lack of coverage.
7. Major interference from out of county transmissions. Not getting better in the last month.
8. No connection with bad weather was noted.
9. Carlton reports that they switch the units to setting two.
10. Volume differences on pages from dispatchers.

Radio System Summary

1. Unexplained and random out of range readings.
2. Out of range when operated next to the fire truck.
3. Out of range when in wooded area and cornfield.
4. Kennwood, EF Johnson, and Motorola have frequent "out of range" reading. Even in open areas.
5. Kewaunee County Rescue units cannot talk with Brown County Rescue units when doing an intercept transport
6. User reports having to hold his radio out of the vehicle window to try and get reception.
7. Signal is jumping from one tower to the next while radio is keyed. It will jump to a remote tower instead of the closest one.

General Comments

County needs to initiate more drastic measures to get the job done.

There were major concern that performance is “as good as it gets” regardless of all the attempts to fix the problems.

Kewaunee Fire seems to have the least problems. They have refused to allow the technicians to alter their system in fear of causing more problems.

One member stated that he does not think the technicians really know what is wrong with the system and are at a loss on what to do next.

Management of WS Packaging is losing patience with all the commotion with employee involvement in trouble shooting.

Adjournment

Linda made a motion to adjourn at 8:26 p.m. and Pat second. Motion carried.

Respectfully Submitted

Scott Jahnke
Secretary

**Law Enforcement Committee Meeting
September 10, 2014
Kewaunee County Sheriff Department, Kewaunee**

Call to Order

Meeting was called to order at 10:20 a.m. by Chairman Robert Weidner

Roll Call

Robert Weidner, Pat Benes, Linda Sinkula, Scott Jahnke, Ron Heuer, Matt Joski, David Cornelius, Jeff Wisnicky

Public Comment

None

Travel/Training Requests

Jail Administrators Conference for Lt. Treml, and Sgt. VanErem on October 15th, 16th, 17th at Wisconsin Dells with a two night stay.

ALICE Training for Sgt. Ostermeier and Sgt. McCambridge on October 29th-30th at Oconto. They will be commuting to this training.

It involves active shooter training and how to respond.

TRACS Users Conference for Deputy Raduenz on October 26th-27th.

Will receive updates on processing citations and accident reports from the squad cars to the State.

Motion was made to approve by Pat and second by Linda. Motion carried.

Law Enforcement Agenda:

Presentation regarding the vacation/holiday policy with a Recommendation to Personnel.

Motion was made by Pat to table this item until language is presented in written form for approval by the committee, second by Linda. Motion carried.

Status report on the Communications System Upgrade. Recommendation to personnel and/ or Finance Committee for review of Radio system status and explore possible actions.

Matt addressed all the issues with pagers and radios brought forward by county Fire and Rescue personnel at the meeting on September 3rd.

Letters from vendors were shared stating a timeline of when the radio system will receive updates as well as planned work from Kenwood on portable radio issues. Committee recommends that Finance Committee respond to the vendor in an appropriate manner, with the help of Corp. Council.

Review 2015 Budget and Recommendations to Finance Committee

Motion was made by Linda to accept the budget as presented, second by Pat. Motion carried.

Approval of Bills

Linda made a motion to approve the bills and Scott second. Motion carried.

Set Next Meeting Date

The next meeting date was set for October 16th, 2014 at 10:00 a.m. at the Kewaunee County Integrity Room in Courthouse.

Such Other Matters As Authorized By Law

The issue was discussed of possibly merging personnel between Law enforcement and Emergency Management.

Adjournment

Scott made a motion to adjourn at 1:05p.m., Pat second. Motion carried.

Respectfully Submitted

Scott Jahnke
Secretary

**Emergency Management Committee Meeting
September 10, 2014
Kewaunee County Integrity Room at Courthouse**

Call to Order

Meeting was called to order at 10:00 a.m. by Chairman Robert Weidner

Roll Call

Robert Weidner, Pat Benes, Linda Sinkula, Scott Jahnke, Ron Heuer, Matt Joski, David Cornelius, Jeff Wisnicky, Ed Dorner, and Tracy Nollenberg

Approval of Bills

Linda made a motion to approve the bills and Scott second. Motion carried.

Travel Requests

1. UPC meeting in Madison on Oct. 7th
2. WEMA conference, training, and All Hands meeting in Oshkosh on Oct. 15-16th.
3. Observation of Mass Fatality Tabletop Exercise on Oct. 31st.

Pat motioned to approve requests and Scott second. Motion carried.

Reports of Emergency Management:

Code Red presentation at Dining Sites for Aging and Disability Resource Center of the Lakeshore in September

Tracy will be going to the different sites to explain the code red system and get phone numbers from the elderly so they can be notified in an emergency.

Pre-drill with Point Beach Nuclear Plant on Sept. 18th.

Kewaunee County Emergency Management was asked to participate with Manitowoc County for a Pre-drill practice exercise with the Point Beach Nuclear Plant. The Plant will start this drill after 8a.m..

Participation in Senior Resource Fair on Oct. 3rd.

Emergency Management will be at the Senior Resource Fair in Luxemburg and will give presentations on emergency go kits

Review and Approve 2015 Budget

Tracy explained the various aspects of the budget with reductions.

Linda motioned to approve the budget and Pat second. Motion carried.

Set Next Meeting Date

The next meeting date is set for October 16th, 2014 at 10:00 a.m. in the Kewaunee County Integrity Room at Courthouse.

Such Other Matters as Authorized by Law

None

Adjournment

Linda made a motion to adjourn at 10:20a.m. and Pat second. Motion carried.

Respectfully Submitted

Scott Jahnke, Secretary

MINUTES

FINANCE and PUBLIC PROPERTY

August 19, 2014

The Finance and Public Property Committee meeting was called to order by Chairman Lee Luft at 7:27 PM on August 19, 2014 at the Administration Center.

Present: Lee Luft John Mastalir Virginia Haske Ken Tebon Tom Romdenne

Moved by Mastalir second by Tebon to adopt the agenda. Motion carried.

Moved by Haske second by Tebon to approve the bills as presented. Motion carried.

Moved by Haske second by Mastalir to approve the County Board and Supplementary payroll. Motion carried.

Moved by Tebon second by Haske to adjourn. Motion carried.

Meeting adjourned at 7:41 PM.

Submitted by: Tom Romdenne, Secretary

MINUTES

Finance and Public Property

September 10, 2014

The Finance and Public Property Committee meeting was called to order by Chairman Lee Luft at 4:00 PM on Sept, 10, 2014 at the Administration Center.

Present: Lee Luft Virginia Haske John Mastalir Ken Tebon Tom Romdenne

Also present: Ron Heuer Ed Dorner Pat Benes Gary Paape Jeff Wisnicky Sheriff Joski Gary Therkelsen Jennifer Brown

Moved by Mastalir second by Tebon to adopt the agenda. Motion carried.

Moved by Haske second by Romdenne to approve the minutes of August 5, 15 and 19, 2014. Motion carried.

Sheriff Joski and Consultant Gary Therkelsen appeared to discuss issues raised relating to the radio system. The Sheriff had copies of the Sept. 3rd Law Enforcement meeting questions. The Sheriff will send out written responses with timelines to all involved by Sept. 30th.

Jennifer Brown of KCEDC addressed the Committee regarding the work of KCEDC in the past year. She will make a presentation to the full Board at a future date. She stated that forty percent of the funding for KCEDC is public funding.

The Committee reviewed the health insurance premium for 2015. Moved by Mastalir second by Romdenne to set the 2015 monthly premium for health insurance at \$1805.10 for family and \$734.00 for single and recommend to the Personnel Committee that there be a 85% employer and 15% employee contribution. Motion carried.

The Committee reviewed the 1978 contract between the County and the Fair Association. After the budget process is completed the Committee will ask the Fair Board to meet to discuss a new agreement. This will be done in December of 2014.

The Finance Committee will meet on October 2nd to review the 2015 proposed budget.

Moved by Haske second by Mastalir to approve the bills. Motion carried.

The next regular meeting of the Finance Committee will be October 16, 2014 at 2:00 PM at the Administration Building.

Moved by Tebon second by Mastalir to adjourn. Motion carried.

Meeting adjourned at 6:31 PM.

Submitted by: Tom Romdenne, Secretary

Kewaunee County
Human Services Committee Minutes

September 4, 2014

The meeting was called to order by Chair Linda Sinkula at 9:00 a.m. Present for the meeting were Mark Buchanan, Virginia Haske, Shirley Kirchman, John Mastalir, Ken Tebon, Rose Quinlan, Kaye Shillin, Mary Ann Szydel, Chuck Wagner, and Greg Thousand. Paul Ravet was excused from the meeting. Also attending the meeting was Ron Opicka from East Shore Industries.

The agenda was reviewed by the committee. Haske moved to approve the agenda. Kirchman seconded the motion. All voted in favor of the motion.

The minutes were reviewed from the August 13, 2014 meeting. Quinlan moved to approve the minutes. Buchanan seconded the motion. All voted in favor of the motion.

First on the agenda was to review, discuss and approve the proposed budget for 2015. Director Thousand introduced two employees who comprise the Human Services Finance area, Dan Vincent and Brenda Vandermause, who helped put together the budget and have more detailed information for the committee if we had any questions. The budget assumes that Family Care will start up in the county on March 1st, 2015. This will have a major impact on the budget. It is estimated at this time the budget will decrease approximately 50% from 2014 (\$ 9 million total budget in 2014, \$4.5 million proposed total budget in 2015). The committee asked a number of questions and received appropriate answers. Wagner moved to approve the 2015 budget as presented. Haske seconded the motion. All voted in favor of the motion.

There were no contract approvals for this month.

The travel vouchers were reviewed by the committee. The Director informed the board that three training requests that included conference registration, lodging, and travel were denied due to projected 2014 department deficit. Future requests of this sort for the remainder of 2014 will be determined on a case-by-case basis. A motion from Kirchman to approve the travel requests as presented with the three denials was seconded by Tebon, and all voted in favor of the motion.

The committee reviewed the vouchers for the last month. A motion by Shillin to approve the vouchers was seconded by Kirchman. All voted in favor of the motion.

Mr. Opicka updated the board on the situation with East Shore Industries. There have been a lot of rumors going around and Ron dispelled them. These concerns have arisen in the wake of rules issued earlier this year by the U.S. Centers for Medicare and Medicaid Services (CMS) that could affect the availability of facility-based work opportunities and day services. In order to receive Medicaid reimbursement from the federal government, states must ensure that services are provided in integrated, rather than segregated, settings. Since CMS anticipates that these new rules may create challenges for some facilities like East Shore Industries, a transitional period of up to five years will be allowed to bring certain facilities into compliance with the new rules.

There were no other matters discussed at this time. The next meeting date was set by consensus for October 8, 2014 at 9:00 a.m.

Shillin moved to adjourn the meeting at 10:02 a.m. Buchanan seconded the motion. Motion carried.

Respectfully submitted by;
Chuck Wagner, Secretary

PROMOTIONS & RECREATION COMMITTEE

Monthly Meeting
September 9th, 2014

Call to Order:

Chairman Bruce Heidmann called the meeting to order at 5:00 p.m. at the Kewaunee County Highway Dept. Conference Room. Committee Members present include: Dennis Cravillion, Scott Jahnke, Larry Kirchman, and Ken Tebon. Also present: Matt Payette

Approval of Minutes and Agenda:

Larry motioned to approve, second by Ken. Motion carried.

Public Input:

None

Committee Liaison Reports:

Some members commented that they were at the Zoobilee on August 30th.

Discuss and Approve Awning at Entrance of Fairgrounds Office Building:

Scott made the motion to have Matt get bids for an awning with two posts and footings from three contractors. Not to exceed \$7,200 Larry second. Motion carried

Discuss and Approve Donation of Portable Toilet for Reckelberg Park:

Larry motioned to accept the donation, second by Dennis. Motion carried.

Discuss and Approve Grader Patch at Bruemmerville Park:

Dennis motioned to approve, second by Ken. Motion carried.

Discuss and Approve Replacing Seasonal Employees:

Larry motioned to recommend that the Personnel Committee authorize Matt, the Parks Director, to replace seasonal employees as needed. Ken second. Motion carried

Discuss and Approve 2015 Promotions and Recreation Budget:

Currently using a budget from 7 years past and have added more parks and miles of trails. The EOC facility at the Fairgrounds is on the Parks Budget with departments of Land and Water, and Emergency Management using the building. Matt will contact Focus on Energy to see if we can reduce the energy costs at all the facilities. Larry motioned a zero budget increase with an addendum for a capital outlay of \$10,000, second by Dennis. Motion carried.

Travel Request:

None

Director's Report:

Matt said the plumbing in the bathrooms at Breummer Park is replaced. On Sept 20th, between 10a.m. and noon, there will be an open house at the park. New fencing will be in place for the goat and sheep pen with a dedication at 10:30a.m. (See Director's Report)

Discussion and Approval of Bills:

Dennis motioned to approve payment of the bills, Larry second. Motion carried

Set Regular Monthly Meeting Date:

Tuesday October 14th, 2014 at 5p.m. in the Kewaunee County Highway Dept. Conference Room

Unfinished Business or Other Business as Allowed by Law:

None

Adjournment:

Ken motioned to adjourn at 7:10 p.m. and Larry second. Motion carried.

Respectfully Submitted

Scott Jahnke, Secretary

**MONTHLY WORK PROGRAM ACTIVITY REPORT
AUGUST 2014
By County**

**BAY-LAKE REGIONAL PLANNING COMMISSION
425 SOUTH ADAMS STREET, SUITE 201
GREEN BAY, WI 54301
www.baylakerpc.org**

MULTI-COUNTY/REGIONAL

- The Natural Resources Planner was interviewed by UW Sea Grant Institute on August 5th for an article about the Tipping Points project.
- On August 12th, the Executive Director attended the US Highway 141 Planning Session in Lena that was facilitated by WisDOT staff. The study area extends from the US Highways 41/141 split in Abrams north to the Town of Beaver in Marinette County.
- Commission staff attended WisDOT's Grants Management System Training in Keshena on August 13th. This training will assist with the development of the 2015 WisDOT 5311/85.20 applications.
- On August 14th, the Natural Resources Planner gave a presentation on the Commission's beach work at the first annual Lake Michigan Day in Manitowoc.
- The Natural Resources Planner participated in a meeting of the Lake Michigan Stakeholders on August 21st to plan the annual fall meeting to be held in Green Bay.
- On August 21st, the Executive Director participated in the Global Trade Steering Committee meeting teleconference to continue the implementation of the strategies outlined in the *2012 Global Trade Strategy Report*.
- On August 27th, the Natural Resources Planner provided EPA staff with a tour of some of the beaches that were part of the Commission's beach study.
- The Natural Resources Planner met with the NEW Wilderness Alliance in Green Bay on August 27th.
- Commission staff completed review of the projects submitted by communities and counties as part of the 2014 Community Project Survey. Some of the projects will be added to the Commission's *2015-2016 Work Program*.
- Commission staff continued updating the inventory portion of the Transportation Element of the Bay-Lake Regional Planning Commission's Regional Comprehensive Plan.
- The Natural Resources Planner conducted sewer service area reviews for the Sheboygan Urbanized Area Sewer Service Area, the Manitowoc-Two Rivers-Mishicot Urbanized Area Sewer Service Area, and the Marinette Areawide Sewer Service Area.
- Commission staff prepared the minutes of the July 9th meeting of the Northeast Wisconsin Regional Access to Transportation Committee (NEWRATC) in August.

BROWN COUNTY

- The Executive Director attended the monthly meeting of the Olde Main and Downtown Green Business Development committee on August 7th.
- The Natural Resources Planner continued work on the Bay Beach improvement project.

- The Natural Resources Planner continued work on the City of Green Bay EAB mitigation project.
- The Commission submitted a GLRI grant application to treat Phragmites in the Green Bay and Lower Fox River AOC.

DOOR COUNTY

- No County specific activities during this period. See "Multi-County/Regional" above.

FLORENCE COUNTY

- Commission staff met with staff from Florence County Zoning and Land Conservation on August 18th to discuss an update to the County's Farmland Preservation Plan.

KEWAUNEE COUNTY

- The Commission provided technical assistance for the administration and updating of zoning and other ordinances for Kewaunee County, and for the towns of Lincoln, Red River, Luxemburg, and Pierce.
- The Commission partnered with UW-Oshkosh to submit a GLRI grant application to implement beach improvements at Crescent Beach in Algoma.

MANITOWOC COUNTY

- On August 11th, the Natural Resources Planner met with Manitowoc County to provide information about updating the County's Outdoor Recreation Plan and submitting a WCMP grant application to fund a portion of it.
- On August 28th, Commission staff facilitated a meeting of the Maritime Metro Transit Development Program (TDP) Review Committee at City Hall in Manitowoc. The main agenda items at this meeting included: election of a committee chairperson and vice chairperson to run meetings; distribution and review of draft Chapter 3 of the 2015 – 2020 TDP (Transit System Overview); and distribution of the goals, objectives and standards from the 2010 – 2014 Maritime Metro TDP. Commission staff worked on draft Chapter 3 of the TDP during much of August, and also prepared minutes of the July 15th meeting of the Maritime Metro TDP Review Committee.
- Commission staff continued working on an update to the Farmland Preservation Plan for Manitowoc County.
- Commission staff continued work on the county's hazard mitigation plan, which received approval from FEMA in August.

MARINETTE COUNTY

- The Commission provided technical assistance for the administration and updating of zoning and other ordinances for the City of Marinette; and the Towns of Wagner and Pound.
- Commission staff began work on the City of Marinette's 2015 Shared Taxi Application.
- Commission staff compiled an economic summary report for Marinette County Association for Business and Industry, Inc. (MCABI) on the Menominee-Marinette Twin County Airport utilizing EMSI Analyst.

OCONTO COUNTY

- Commission staff continued work on updating Oconto County's hazard mitigation plan. The Natural Resources Planner met with the steering committee on August 28th.

SHEBOYGAN COUNTY

- Commission staff attended the quarterly MPO Directors' meeting in Madison on August 5th.
- Commission staff provided a tour of development issues and Non-Motorized Transportation Pilot Program (NMTTP) projects in the Sheboygan Metropolitan Planning Area for the WisDOT Central Office's new liaison to the MPO as well as for WisDOT Northeast Region programming staff recently assigned to the MPO. The Director of the Sheboygan County Planning and Conservation Department assisted with narrating this tour, which took place the morning of August 28th.
- The Sheboygan MPO Technical and Policy Advisory Committees met jointly on August 28th.
- Commission staff prepared draft Chapter 4 (Mission Statement, Goals and Objectives) of the *Year 2045 Sheboygan Area Transportation Plan (SATP)* in August. This draft chapter was presented at the August 28th joint meeting of the Sheboygan MPO Technical and Policy Advisory Committees.
- Commission staff presented the final portions of draft Chapter 5 (Existing Condition of the Transportation Network) of the *Year 2045 SATP* at the August 28th joint meeting of the Sheboygan MPO Technical and Policy Advisory Committees.
- Commission staff continued to meet internally to discuss possible visualization applications (transportation projects and land use scenarios) for the next MPO long-range transportation plan in August. Some of these visualization applications could also be transferred to other Commission-led planning efforts in the region.
- Commission staff participated in a meeting to discuss quantification of emission reduction benefits of Sheboygan County NMTTP projects implemented between 2011 and 2014 for inclusion in a State Implementation Plan (SIP) update that is being prepared by the Wisconsin Department of Natural Resources (WDNR) Bureau of Air Management on August 20th. Quantification of such benefits for projects implemented in or prior to 2010 has already taken place. Other meeting participants included Sheboygan County Planning and Conservation Department staff and WDNR Bureau of Air Management staff (via teleconference).
- Commission staff provided a small amount of technical assistance to Shoreline Metro during the month of August.
- Commission staff prepared a minor amendment to the *Sheboygan Metropolitan Planning Area Transportation Improvement Program: Calendar Years 2013 – 2016* in August. This amendment added a project requested by the WisDOT Northeast Region. The project involves a sequencing and prioritization study for various future projects on Interstate Highway 43 in Sheboygan, Manitowoc and Brown counties. The Sheboygan MPO Technical and Policy Advisory Committees recommended approval of this minor amendment at their August 28th joint meeting, and the Commission is scheduled to take action on the amendment at its September 12th meeting.

William J. Wolske
Family Court Commissioner

Circuit Court
County of Kewaunee
Office of
Family Court Commissioner

510 Main Street
P.O. Box 146
Kewaunee, WI 54216

TO: Kewaunee County Board of Supervisors
FROM: William J. Wolske, Family Court Commissioner
DATE: September 23, 2014
RE: 2013 Annual Report

The Family Court Commissioner is appointed by the Chief Judge of the Judicial Administrative District and supervised by Kewaunee County's Circuit Court Judge. The Family Court Commissioner's primary role is to conduct hearings and issue temporary orders during the pendency of divorce actions. In most divorces, one or more hearings are held to determine such matters as legal custody and physical placement of children, the amount of child support and/or spousal maintenance, responsibility for payment of debts and insurance premiums, use of the family residence and personal property, and other related matters.

Pursuant to the Wisconsin Statutes and upon the direction of the Court, in our county the Family Court Commissioner also:

1. Issues temporary restraining orders and injunctions in domestic abuse and harassment actions.
2. Represents the Kewaunee County Child Support Agency in establishing, enforcing and revising child support orders.
3. Serves as the Director of Family Court Services, who is responsible for contracting for, administering and assigning mediators in disputes concerning child custody or physical placement, formerly visitation.

The Family Court Commissioner in Kewaunee County also serves as the Juvenile Court Commissioner and the County Mental Health Review Officer, and in the absence of the Circuit Court Judge, conducts initial hearings for juveniles in physical custody.

2013
FAMILY COURT
COMMISSIONER

William J. Wolske
Family Court Commissioner

FAMILY COURT COMMISSIONER

- ◆ CIRCUIT COURT COMMISSIONER
- ◆ DIRECTOR OF FAMILY COURT SERVICES
- ◆ ATTORNEY FOR COUNTY CHILD SUPPORT AGENCY
- ◆ JUVENILE COURT COMMISSIONER
- ◆ COUNTY MENTAL HEALTH REVIEW OFFICER

Family Court Commissioner ***-- in Divorces***

Issue Temporary Orders:

- Support
- Maintenance
- Placement
- Custody

DUTIES

Family Court Commissioner

- Position: Part-time.
- Source: Appointed by the Chief Judge of the Judicial Administrative District and supervised by the Circuit Court Judge.
- Term: Until a successor is appointed and qualified. May be removed for cause.
- Compensation: Salary and office expense reimbursement.
- Authority: Sec. 757.68 of the Wisconsin Statutes.

Director of Family Court Services

- Position: Part-time.
- Source: Appointed by the Kewaunee County Circuit Court Judge.
- Term: Serves at the discretion of the Kewaunee County Circuit Court Judge.
- Compensation: Included with Family Court Commissioner compensation.
- Authority: Sec. 767.405 of the Wisconsin Statutes.

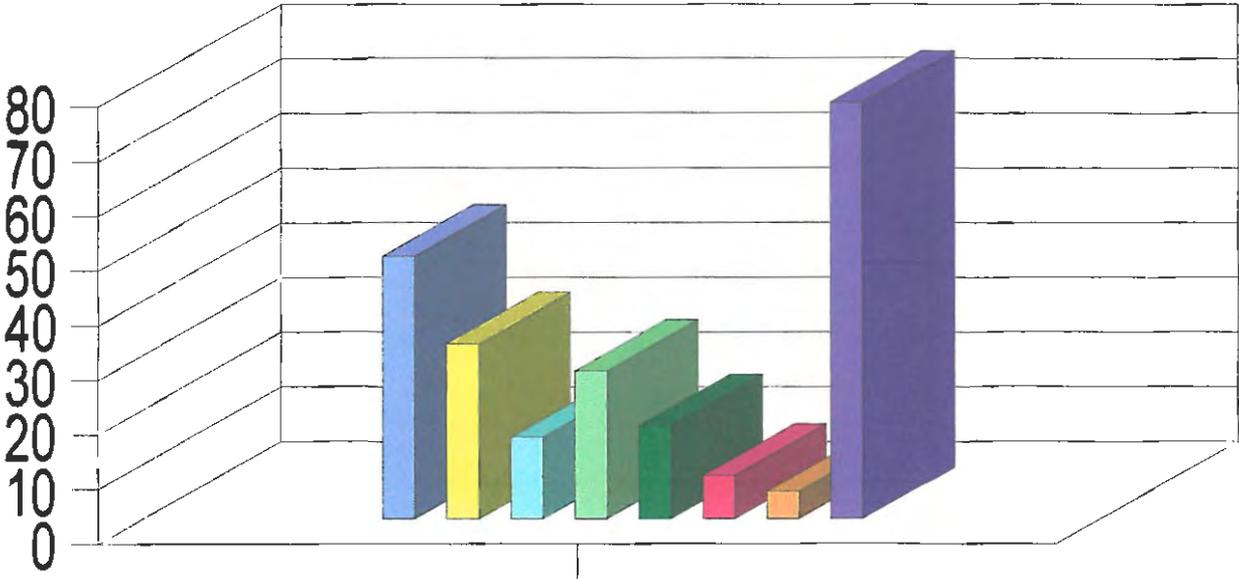
Juvenile Court Commissioner

- Position: Part-time.
- Source: Appointed by the Chief Judge of the Judicial Administrative District.
- Term: Serves at the discretion of the Chief Judge.
- Compensation: Included with Family Court Commissioner compensation.
- Authority: Sec. 757.68 of the Wisconsin Statutes.

Mental Health Review Officer

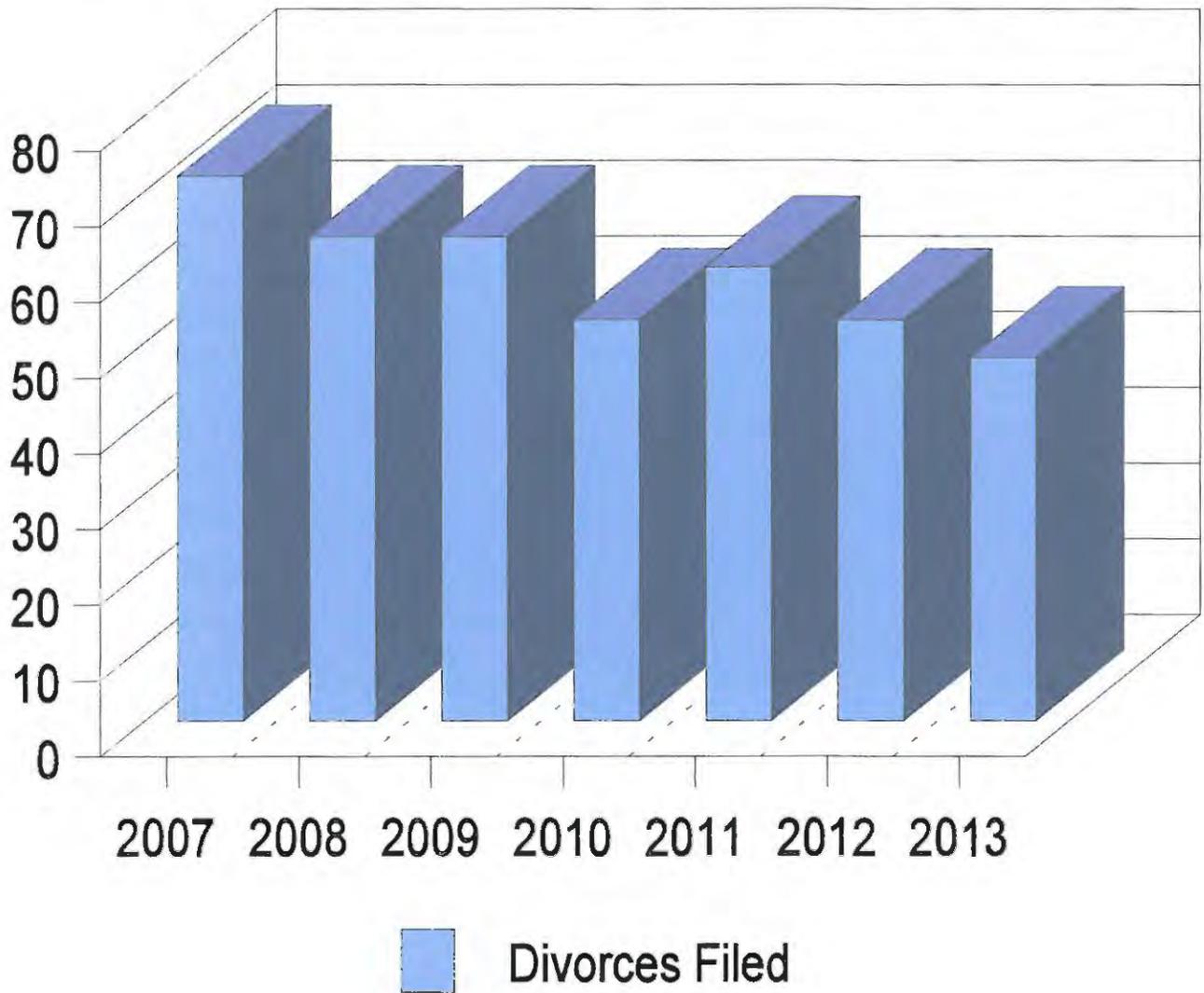
- Position: Part-time.
- Source: Appointed by the Kewaunee County Circuit Court Judge.
- Term: Serves at the discretion of the Kewaunee County Circuit Court Judge.
- Compensation: Included with Family Court Commissioner compensation.
- Authority: Sec. 51.14(2) of the Wisconsin Statutes.

2013 SUMMARY

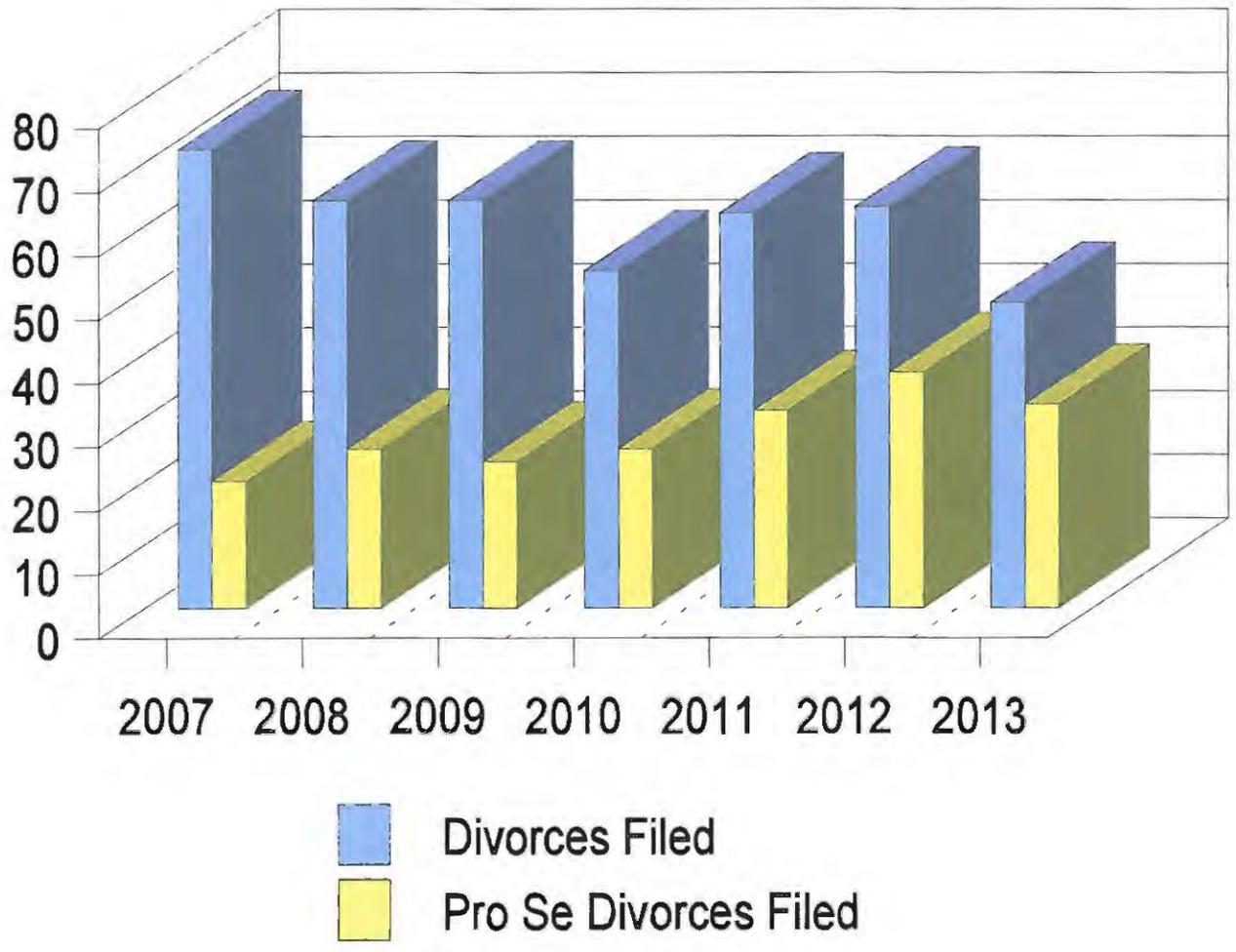


- DIVORCES FILED
- PRO SE DIVORCES FILED
- TEMPORARY ORDER HEARINGS
- MEDIATION REQUESTS
- MEDIATION REFERRALS
- DOMESTIC ABUSE PETITIONS FILED
- HARASSMENT PETITIONS FILED
- CHILD SUPPORT HEARINGS

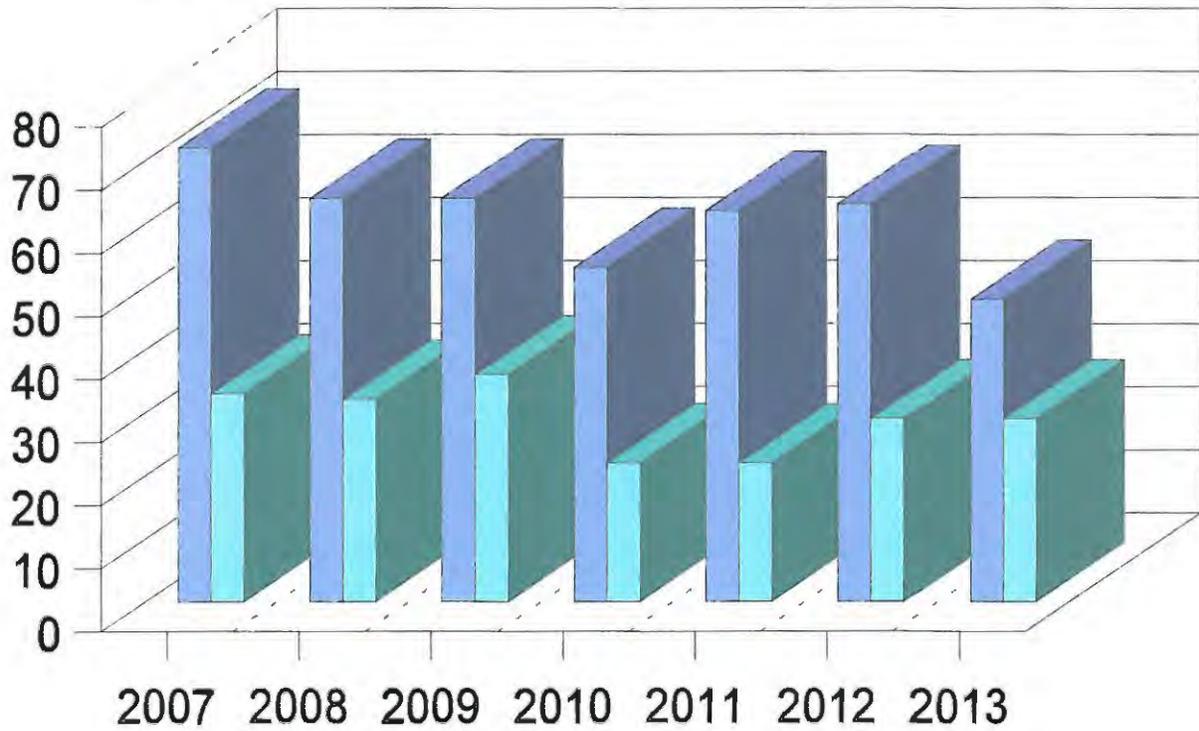
Kewaunee County Divorces



Divorces/Pro Se Divorces

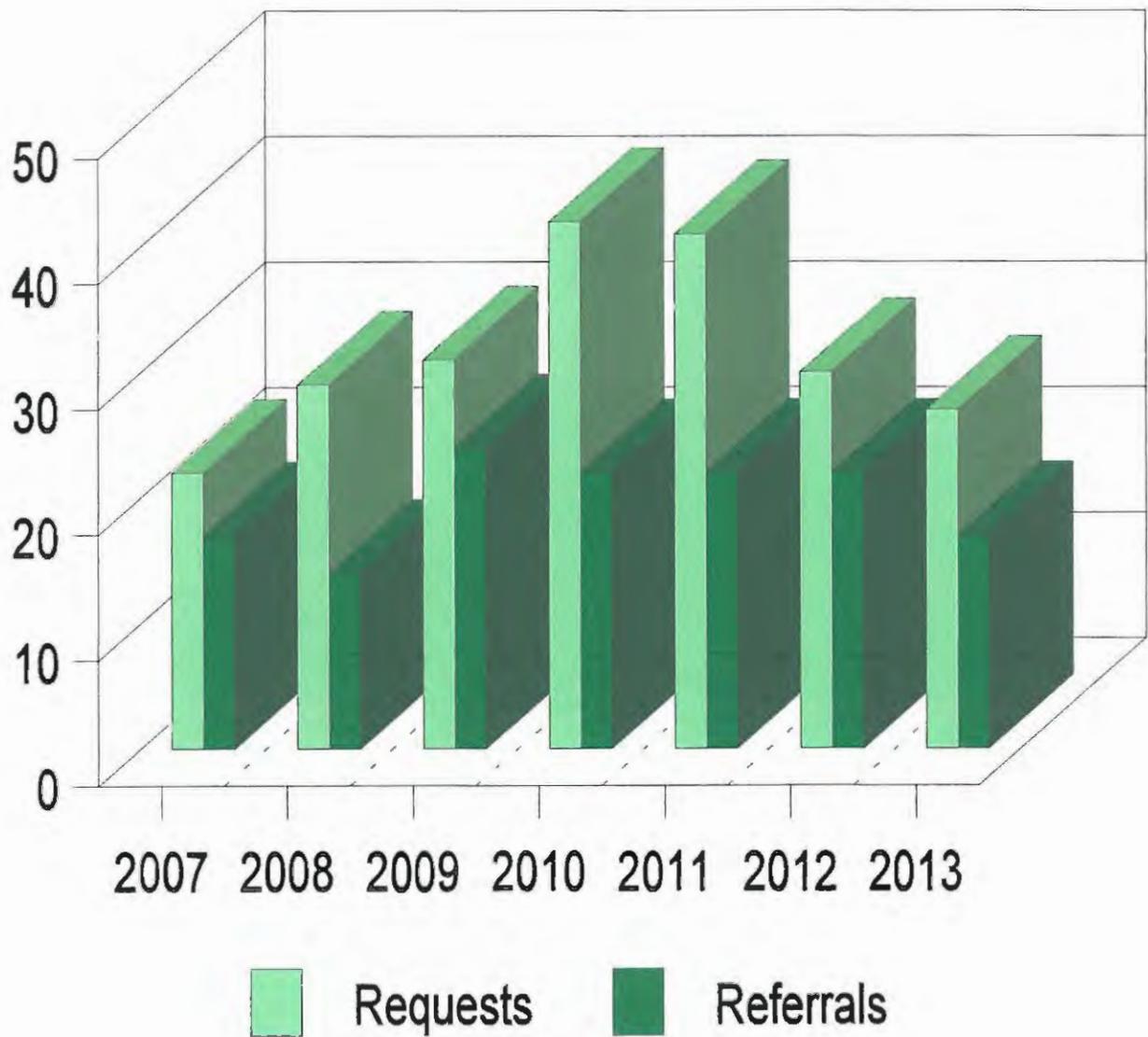


Divorces/Temporary Orders

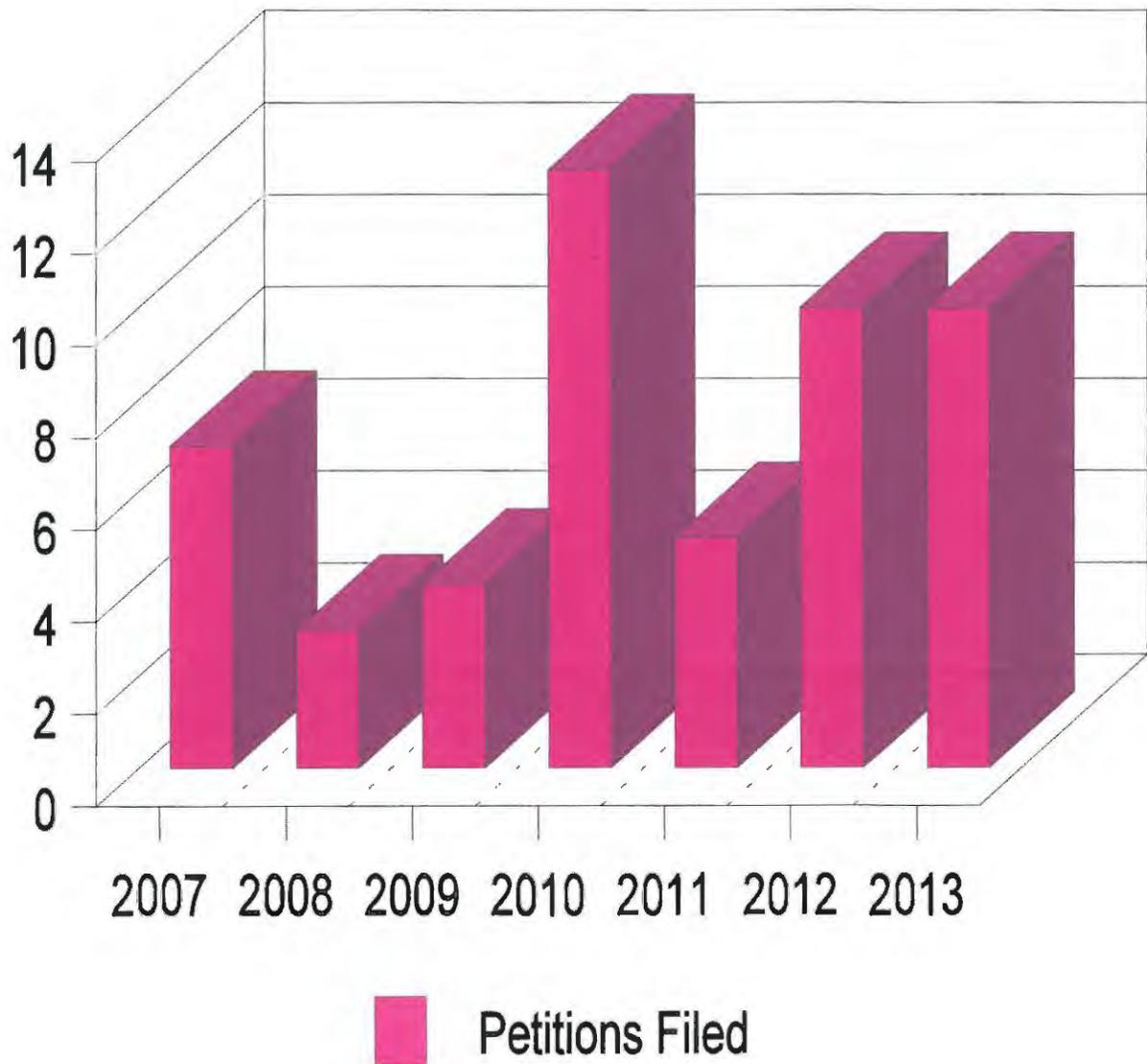


- Divorces Filed
- Temporary Order Hearings

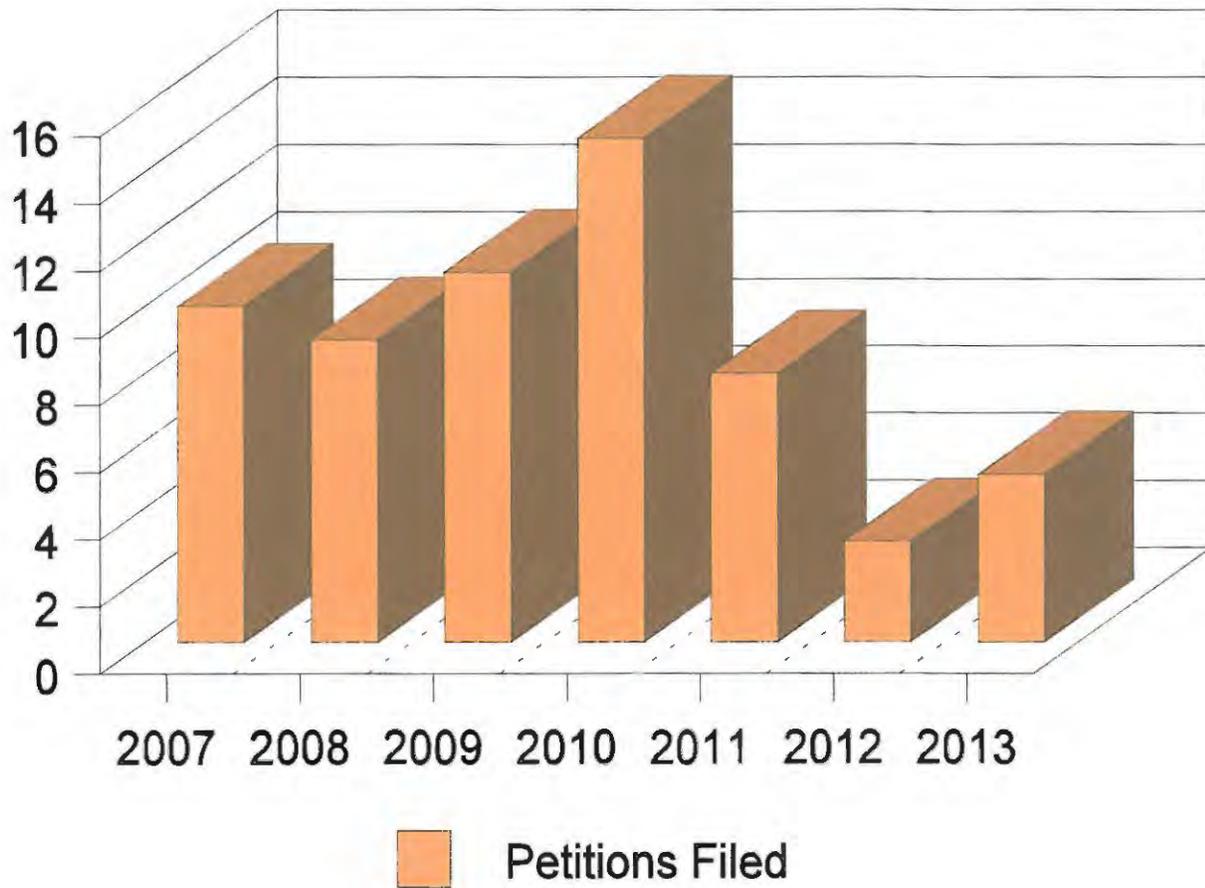
Mediation



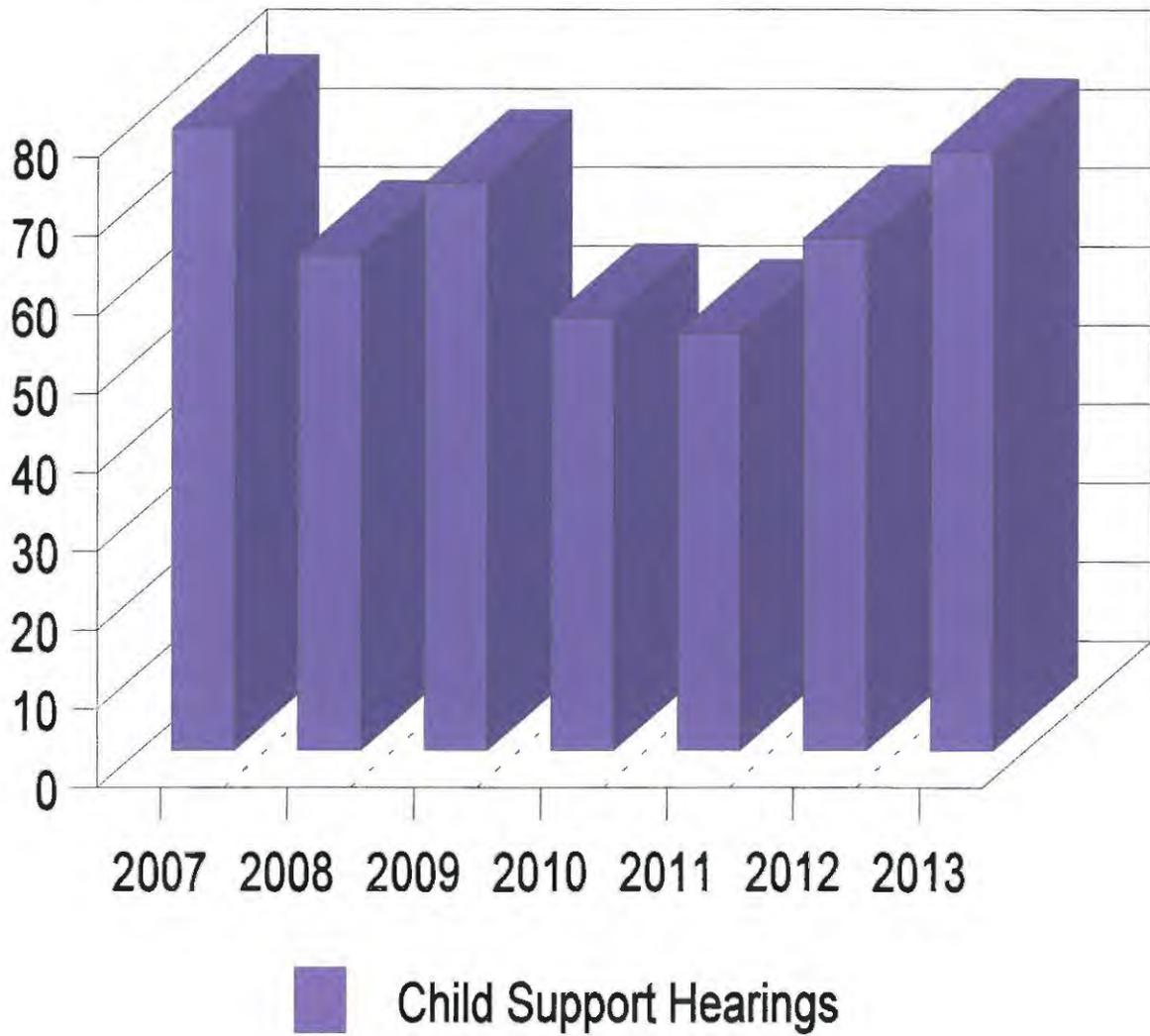
Domestic Abuse



Harassment



Child Support Enforcement





WISCONSIN

kewaunee county



Family Court Commissioner

Department Head: William J. Wolske

Telephone Number: (920)-388-2333

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Family Court Commissioner Documents

[Kewaunee County Family Law Handbook](#)

[Mediation Notification of Problem \(form\)](#)

[Instructions for Pro Se Modification or Enforcement of a Judgment](#)

[Domestic Abuse Temporary Restraining Order and Injunction Filing Instruction](#)

[Harassment Temporary Restraining Order and Injunction Filing Instruction](#)

[Injunction Stipulation and Order \(form\)](#)

[Harassment Restraining Orders & Injunctions](#)

[Guidelines for Completing Pro Se or Legal Separation Documents](#)

[UW Extension Supporting Children During Divorce program brochure](#)

Links

[Wisconsin Statutes](#)

[Wisconsin Administrative Code](#)

[Wisconsin Legislature](#)

[State of Wisconsin Government](#)

[Wisconsin State Law Library](#)

[State Bar of Wisconsin](#)

[Wisconsin Court System](#)

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Kewaunee County Economic Development Corp.

"Is a county-wide economic development organization working proactively to retain, expand, develop and attract businesses that strengthen the economy of Kewaunee County."

KCEDC is committed to growing the economy and the community by effectively leveraging resources and partnerships.





Kewaunee County Economic Development 2014 Board of Directors

<p><i>James Macmillan, Chair</i> Cornerstone Appraisal Service</p> <p>Jim Smidel, Vice-Chair Baylake Bank</p> <p>Tim Trembl, Treasurer Bank of Luxemburg</p> <p>Mark Kanz Dominion Energy</p> <p>Joy Krieger Algoma Chamber of Commerce</p> <p>Tom Kleimahn Accurate Marine & Storage</p>	<p><i>Robert Wilson</i> V & Packaging Service</p> <p>Lynne Vincent NEW Plastics Corp</p> <p>Dayna Watson Wisconsin Public Service</p> <p>Tom Wilson GreenStone Farm Credit Services</p> <p>Kewaunee County City of Algoma Village of Casco City of Kewaunee Village of Luxemburg</p>
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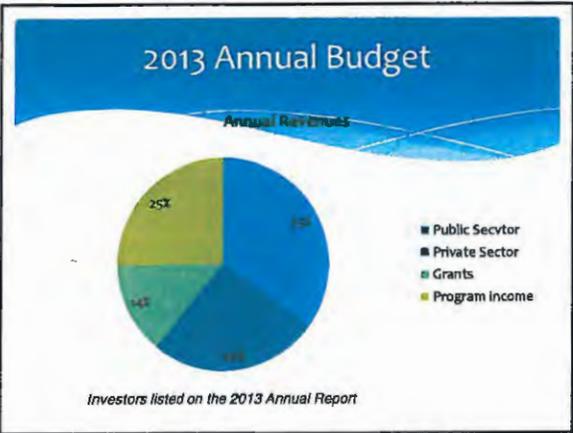


Kewaunee County
Everything Grows Better Here

KCEDC Organization



KCEDC Executive Director and Committees define the annual work plan and implement action items throughout the year.





KCEDC 5 Year Review

A path to progress

KEWAUNEE COUNTY

Everything Grows Better Here

- * Rebranding in 2009 – “Everything Grows better Here”
- * Wanted Kewaunee County on the map. Recognized a need to market the area both internally and externally.
- ▷ Grow your family; Grow your Community; Grow your business;
- * <http://kcedc.org/>



KCEDC 5 Year Review BUY LOCAL

Grassroots economic development program focused on B2B consumer education to reduce leakage.

- Launched the Buy Local Initiative
- 150 Businesses & organizations became educated and agreed to shift out of county spending by 10%.
- Recognition of Excellence in Kewaunee County Businesses with the Best of Kewaunee County (3) years; 10 awards/year.
- Showcased 16 food & beverage businesses at the Annual Taste of the County; 5 years
- Promote an avg of 35 business annually during the holiday promotion. Increase visitors to retail.
- BUYLOCALKEWAUNEECOUNTY.ORG



KCEDC 5 Year Review Visit Kewaunee County – Tourism

Collaborative partnership to drive county-wide tourism.

- 2009 Launched the Visit Kewaunee County Partnership
- Secured 2 grants from the Department of Tourism to promote tourism in Kewaunee County. Projects totaled \$74,000 in 2010 & \$65,000 in 2011.
- Media utilized: Midwest Outdoors, Midwest Living, AAA Living, Lake-Link, maps, rack cards & bill boards.
- Online media – social media, visitkewauneeconomy.com, Travel WI Coop
- Results 19% increase in visitor spending from 2010 to 2011 & 10% increase in web traffic.
- Continue to administer the county-wide tourism site, promote events and offer social media promotion.

KCEDC 5 Year Review Public Sector Support

- * Serve on Kewaunee County's Revolving Loan Fund Committee.
- * Assist with grant opportunities & other incentives – ex. Waterfront redevelopment, Transportation Enhancement and broadband grant.
- * Assist and/or facilitate Tax Increment Financing education, plan amendments or projects.
- * Coordinated the Business retention program to identify any municipal business issues.
- * Leverage regional and state partners to market the area.



KCEDC 5 Year Review Private Sector Support

- Leveraged economic development partners to help the private sector in existing manufacturing companies for total investments of approximately \$195M capital investment. In addition, to the creation and/or retention of approximately 300 jobs.
- Leverage the Lakeshore Industry Cluster initiative to grow and diversify the economies of the 5 counties along the lakeshore region including: Calumet, Door, Manitowoc and Sheboygan. Currently, providing leadership in the Energy, Tourism, Ag Clusters through the EDC and industry leaders. Visit <http://lakeshoreinitiative.webs.com/>
- Established an Agriculture Committee to focus on workforce issues. Led to Ag Career Days – Served 1900 students from 5 school districts beyond Kewaunee County borders.



Closure of KPS

<p>Winter 2008 Regional Economic Strategy Task Force meeting</p>	<ul style="list-style-type: none"> • Commissioned economic impact study of KPS. • Team comprised of local & regional stakeholders focused on supporting employees, assisting community with economic loss & re-equipping the area.
<p>Spring 2008 KPS EDC team develops plan to replace nuclear</p>	<ul style="list-style-type: none"> • MDEC Grant funding secured to assist in developing a plan to replace the economic loss of the nuclear plant. • Regional Economic Strategy Team continues research to assist in the process. Yet to date, it is more info gathered about decommissioning.
<p>July 2009 Future IQ Partners conduct the first community survey</p>	<ul style="list-style-type: none"> • Future IQ Partners conduct regional surveys to assess the impact of KPS closure • Hosts 5th Annual Planning Workshop & focus groups • Announces Regional Economic Action Plan.
<p>Summer 2010 Economic plan completed</p>	<ul style="list-style-type: none"> • Future IQ Partners work with KCEDC Progress Lakeshore to complete Economic Action Plan. • KCEDC works with UMN Extension on Community Case study & Nuclear Task Force • Dominion Proposal assembled (close of 2013)

Regional Economic Action Plan Implementation

- Planning Process Completed Between May – August; included involvement from 400 stakeholders across the region.
- The plan is not a solution but intended as a catalyst for economic innovation and systematic change.
- Recommendations are targeted to specific local actions to “collaboration grows innovation”.
- Actions organized under 7 key themes.

Leveraging the Lakeshore Cluster Initiative

- Five county economic development initiative focused on increasing economic activity & innovation in the region.
- Understand value and supply chains better
- Cultivate new customers
- Discover new suppliers
- Learn about new business opportunities
- Increased revenues and cost savings



*Agriculture & Food Production,
Manufacturing, Energy & Tourism*

Regional Leadership & Capacity Building

Action - Host a regional 'future orientated' convention or conference, to engage leaders with the regional Action Plan, and the work of the Industry Clusters.

Action - Initiate a 'Lakeshore Adaptive Leadership Program' for interested existing and emerging leaders within the region.

Action - Initiate a program for elected City and County elected officials to build deep understanding of the regional economic development system.

Innovation & Entrepreneurial Development

Action - Leverage the momentum of the Lakeshore Industry Clusters. Package resources to support the strategies and actions already identified, and to support key studies to further pursue promising opportunities.

Action - Host targeted study tours to explore best practice in terms of promising areas of innovation.

Action - Design an overall regional entrepreneurial development program.

Business Expediter Team

Action – Establish a region-wide Expediter Team.

- * Connect existing local businesses with outside acquisition (and relocation) opportunities.
- Recruit suitable businesses being identified by Industry Cluster work.
- 'Fast Track' research on business opportunity identification.
- Explore possible succession plans for 'baby-boomer' owned local businesses that might otherwise close down.
- Leverage the Business Retention and Expansion (BR&E) programs and create more usage locally.

World Class Tourism Potential

The region has the potential to become a world-class authentic tourism destination in its own right. This could represent a significant addition to the local economy, in terms of new businesses, revenue, jobs, and entrepreneurial opportunities.

Action - Form a regional tourism consortium of all key tourism entities to created a shared vision and plan for the region.

Action – Expand the regional tourism product offering.

Action – Brand and market the region.

Energy – New Industries & Technology

Explore the future energy potential for the region – potential renewable energy developments based on wind, water and biomass.

Action – Explore the full potential of the compressed natural gas (CNG) industry

Action – Explore the potential of the alternate renewable energy sources and associated industries.

Agriculture Industry

Action – Explore the spin-off potentials of bio-digesters technology and CNG industry: Fertilizer pellets, aquaculture

Action – Research potential for diversification within the agricultural sector; hops

Action – Support the further development of a local food industry

Water Resources

Action – Develop and expand the shipping and transport capacity of waterways and lake.

Action – Explore the potential 'future value' of water in the region

Action – Develop a comprehensive regional port development strategy

Questions???



GROWING BUSINESS & COMMUNITY

- Partnered with the state and local government to sustain and/or increase major investment in Kewaunee County including the following; Agropur, Inc., Olson Fabrication, Precision Machine and WS Packaging. Total investment exceeds \$190M and retains/creates 180 positions.
- Served 32 businesses (ranging from 2 to 300 employees) with project specific requests in areas including, economic development incentives, site location, financing, workforce development issues and grants.
- Partnered with Door County to lead a 90 person delegation to the State Capitol to discuss low water levels in Lake MI & the Kewaunee Power Station.
- Leveraged the Lakeshore Industry Cluster Initiative to assess biogas opportunities.



REGIONAL ECONOMIC ACTION PLAN

- KCEDC secured a \$50,000 WEDC Capacity Building Grant to address the loss of the Kewaunee Power Station (KPS).
- KCEDC organized and lead a Regional Economic Strategy Team to develop strategies that would; support the KPS employees, aid communities with economic loss and assess the site for re-purposing.
- Hosted a Two-day scenario planning workshop with over 40 attendees from a three-county region. Attendees identified a preferred economic future & a pathway to access economic growth.
- Developed a Regional Economic Action Plan: Aligning the Region for Economic Success.



VISIT KEWAUNEE COUNTY

- Promoted local festivals, events, fairs and other tourism opportunities on KCEDC's visit-kewauneecounty.com.
- Worked with local and regional tourism partners to highlight Kewaunee County at a regional and state-wide level.
- Revitalized the Visit-KewauneeCounty.com website for a more visually pleasing experience.



EDUCATION & WORKFORCE DEVELOPMENT

- KCEDC offered business and leadership educational opportunities including; QuickBooks, integrated marketing, legislative forums, health care reform & agriculture leadership. Served nearly 100 business and community leaders in Kewaunee County & surrounding counties.
- Partnered with UW-Extension to secure a PSC Broadband Demand Survey Grant. Collected 131 business & 243 residential surveys to assess & map internet access in the county.
- Hosted a half-day agriculture study tour for the WI Association of Ag Educators. Five Kewaunee County businesses were visited.



BUY LOCAL INITIATIVE

- Recognized excellence in (10) Kewaunee County Businesses with the Best of Kewaunee County Awards.
- Collaborated with the Literacy Partners of Kewaunee County on the Advantage Card; promoted 34 local businesses.
- Continued the success of Buy Local Cares Day, which involved 35 volunteers from the business community and served 9 local non-profits. New in 2013, a feature speaker on servant leadership.
- Showcased 16 food & beverage businesses at the 5th Annual Taste of the County; featured a culinary presentation.
- Promoted 35 local businesses in the annual holiday promotion. Increased participation from outside the county.



LOOKING AHEAD—2014

KCEDC is dedicated to advancing Kewaunee County's existing business community and strengthening the local economy. With the support of local and regional partners, the road to opportunity has fewer obstacles. KCEDC is eager to propel Kewaunee County into an economic renewal. With a shared passion and vision, KCEDC, community and business leaders can foster a strong and vibrant local economic environment for Kewaunee County in 2014!